## 2019 State of Texas Consolidated Plan One-Year Action Plan



Final as presented to the Board on May 23, 2019.

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## **Executive Summary**

### AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

### 1. Introduction

This One Year Action Plan (OYAP) identifies the contemplated possible use of funds received by the State of Texas from the U.S. Department of Housing and Urban Development (HUD) for Program Year (PY) 2019. This PY 2019 OYAP applies to those actions of the Texas Department of Housing and Community Affairs (TDHCA), the Texas Department of Agriculture (TDA), and the Texas Department of State Health Services (DSHS), relating to the activities of those three state agencies involving the administration of ongoing HUD Community Planning and Development (CPD) programs. Those agencies, being all of the agencies that administer HUD CPD programs for the state of Texas (other than Community Development Block Grant Disaster Recovery funds designated specifically by HUD for disaster recovery efforts), are collectively referred to herein as the "State." This OYAP is for the HOME Investment Partnerships (HOME) Program, the Emergency Solutions Grant (ESG) Program, the Community Development Block Grant (CDBG) Program, the Housing Opportunities for Persons with AIDS (HOPWA) Program, and the National Housing Trust Fund (NHTF). The 2019 PY for HUD program activity begins on February 1, 2019, and ends on August 31, 2020. The performance report on PY 2017 funds was submitted to HUD in April 2018, and approved by HUD in August 2018.

The HUD Program Year (PY) used by the state of Texas' Community Planning and Development Programs (CPD) will be changing from a February – January cycle to a September – August cycle. The CPD programs include the Emergency Solutions Grant Program, the HOME Investment Partnerships Program and the National Housing Trust Fund Program administered by the Texas Department of Housing of Community Affairs; the Community Development Block Grant Program administered by the Texas Department of Agriculture; and the Housing Opportunities for Persons with AIDS Program administered by the Department of State Health Services. The purpose of this change is to align with State Fiscal year reporting, and the recent timeframe of the Congressional Appropriations process. To accomplish this change, Texas will lengthen its PY 2019 by seven months, running from February 1, 2019, through August 31, 2020. Thus, Texas' PY 2020 will be the first PY on the new September - August cycle, and will run from September 1, 2020, through August 31, 2021. Per 24 CFR §91.10, Texas submitted written notification to the HUD Office of Planning and Community Development, Fort Worth, and received confirmation of this notification from that office on November 23, 2018.

### 2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The 2019 OYAP:

1. Reports on the intended use of funds received by the State from HUD for PY 2019;

2. Explains the State's method for distributing CDBG, ESG, HOME, HOPWA, and NHTF program funds;

and,

3. Provides opportunity for public input on the development of this OYAP.

The State's progress in achieving the goals put forth in the OYAP will be measured according to HUD guidelines (24 CFR §91.520) and outlined in the Consolidated Annual Performance and Evaluation Report

(CAPER), submitted to HUD by May 1 each year.

In accordance with the guidelines from HUD, the State utilizes the CPD Outcome Performance Measurement System through the use of HUD's Integrated Disbursement and Information System (IDIS) to develop the OYAP and CAPER each year. Program activities are categorized into the objectives and outcomes listed throughout the OYAP. The estimated performance figures are based on planned performance during the PY (February 1st through January 31st) of contracts committed and projected households to be served based on estimated availability of funds. In contrast, the performance measures reported to the Texas Legislative Budget Board for the State Fiscal Year (SFY) which is September 1st

through August 31<sup>st</sup>, are based on anticipated units and households at time of award.

The objectives, outcomes, and activity budgets in this OYAP will be proportionally adjusted from the

estimated levels included herein once the PY 2019 allocation notice is received from HUD.

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or

projects.

The information below is for HOME, ESG, NHTF, CDBG, and HOPWA for PY 2017 (February 1, 2017 to January 31, 2018). Because NHTF was a new program for PY2016, past performance data is limited to

award activities.

**HOME Evaluation of Past Performance** 

TDHCA's HOME program expended \$32,490,905 in program funds through six different HOME Program activities in PY 2017, representing completed assistance to 584 households that achieved 94% of expected

program year goals.

ESG Evaluation of Past Performance

During PY 2017, TDHCA's ESG Program expended \$15,751,230, including 2017 ESG funding, reallocated

and unexpended balances of ESG funds from 2011-2016,as well as matching funds. With the expended

funding, ESG served 922 households with rapid re-housing, 14,492 persons with overnight shelter assistance, and 2,048 persons with homelessness prevention.

### NHTF Evaluation of Past Performance

TDHCA's NHTF program committed \$4,578,947.60 PY 2016 funds and \$2,885,873.80 PY 2017 funds, with the remaining expected to be committed by mid-2019. TDHCA anticipates committing PY 2018 funds beginning early 2020.

TDHCA's NHTF program expended \$2,365,467.03 PY 2016 funds and anticipates expending PY 2017 funds by the end of 2021. All funds thus far have been used for the new construction of multifamily rental housing.

### CDBG Evaluation of Past Performance

During PY 2017, the Texas CDBG Program committed a total of \$70,220,988 through 241 awarded contracts. For contracts that were awarded in PY 2017, 372,087 persons were anticipated to receive service. The Colonia Self Help centers, overseen by TDHCA's Office of Colonia Initiatives, awarded two contracts in 2017, totaling \$1,488,785 and benefitting 3,565 persons.

### **HOPWA** Evaluation of Past Performance

In PY 2017, the DSHS HOPWA program served 468 households with TBRA (100% of the OYAP goal set at 477 households), 479 households with STRMU assistance (111% of the OYAP goal set at 433 households), and 52 households with Permanent Housing Placement (PHP) assistance (208% of the OYAP goal set at 25 households) for a total of 943 unduplicated households. Of the 943 households served, 940 households also received HOPWA-funded Supportive Services (104% of the OYAP goal set at 900.) All HOPWA clients receive housing supportive services at some level, but some costs were leveraged with other funding sources. Client outcome goals for housing stability, reducing homelessness risk, and improving access to care were also achieved.

# 4. Summary of Citizen Participation Process and consultation process Summary from citizen participation section of plan.

The State is committed to reaching out to and engaging with the public in order to develop programmatic activities that are responsive to the various affordable housing needs of Texans. The State also solicits and receives input from governmental bodies, nonprofits, and community and faith-based groups. More information on the citizen participation, consultation, and public comment are included in the Consultation and Participation sections of the Plan.

The 2015-2019 Consolidated Plan (as adopted) substantial amendments, the OYAP, and the Consolidated Plan Annual Performance and Evaluation Report (CAPER) are available to the public online at http://www.tdhca.state.tx.us and materials are accessible to persons with disabilities, upon request.

The State recognizes that public participation and consultation are ongoing processes. During the development of the 2015-2019 Consolidated Plan, comprehensive outreach was conducted to gather input. This outreach continues through the development of each Annual Action Plan within the 5-year consolidated planning process. Following the release of HUD's Final Rule to Affirmatively Further Fair Housing (AFFH), the State updated the Citizen Participation Plan and Language Access Plan; those updated plans are now being used as the State develops an updated Analysis of Impediments to Fair Housing Choice (AI).

### 5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

Following the release of the Draft 2019 OYAP, the Public Comment period was open from Monday, October 15, 2018 through Thursday November 15, 2018, and a public hearing was held on Thursday, October 25, 2018, in Austin, TX. There were no public comments received.

6. Summary of comments or views not accepted and the reasons for not accepting them No public comment was received for the 2019 One Year Action Plan.

### 7. Summary

The consolidated planning process occurs once every five years, so creating a comprehensive 2015-2019 Consolidated Plan was vital for CDBG, HOME, ESG, HOPWA, and NHTF. Because of the Consolidated Plan's authority to govern these programs, research from multiple sources, including other government plans, peer-reviewed journals, news sources, and fact sheets were used. Valuable public input was gathered through roundtable meetings, council/workgroup meetings, public hearings, online surveys, and an online forum. An expansive public input process was included in the development of the Consolidated Plan. The 2015-2019 Consolidated Plan is now carried out through Annual Action Plans, which provide a concise summary of the actions, activities, and the specific federal and non-federal resources that the State plans to use each year to address the priority needs and specific goals identified by the Consolidated Plan.

### PR-05 Lead & Responsible Agencies - 91.300(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan
The following are the agencies/entities responsible for preparing the Consolidated Plan and
those responsible for administration of each grant program and funding source.

Agency Role	Department/Agency								
CDBG Administrator	Texas Department of Agriculture								
HOPWA Administrator	Texas Department of State Health Services								
HOME Administrator	Texas Department of Housing and Community								
	Affairs								
ESG Administrator	Texas Department of Housing and Community								
	Affairs								
NHTF Administrator	Texas Department of Housing and Community								
	Affairs								

Table 1 - Responsible Agencies

### **Narrative**

TDHCA administers the ESG, NHTF, and the HOME Programs; TDA administers the CDBG Program; and DSHS administers the HOPWA Program. All of these programs, known collectively as CPD Programs, are covered in the 2019 OYAP. TDHCA coordinates development of the OYAP among itself, TDA, and DSHS.

### **Key Organizational Events**

In 1991, the 72nd Texas Legislature created TDHCA. TDHCA's enabling legislation combined programs from the Texas Housing Agency, the Texas Department of Community Affairs, and the Community Development Block Grant Program from the Texas Department of Commerce. Effective September 1, 2002, in accordance with Senate Bill 322, the Manufactured Housing Division became an independent entity administratively attached to TDHCA.

At that time the CDBG Program was transferred from TDHCA to the newly-created Office of Rural Community Affairs, later called the Texas Department of Rural Affairs, and was then subsequently moved to TDA. As of October 1, 2011, the program is administered by TDA. Through an interagency agreement with TDA, TDHCA administers 2.5% of the CDBG funds which are designated for the Colonia Self Help Centers (SHCs) along the Texas-Mexico border.

DSHS, which administers HOPWA, is an agency of Texas Health and Human Services (HHS). In 2015, HHS began a reorganization to produce a more efficient, effective, and responsive system. In September of 2016, the first phase of that effort became operational, and a second phase occurred September 1, 2017.

The goals of the transformation were to create a system that is easier to navigate for people who need information, benefits, or services; aligns with the HHS mission, business, and statutory responsibilities; breaks down operational silos to create greater program integration; creates clear lines of accountability within the organization; and develops clearly defined and objective performance metrics for all areas of the organization. Foremost as it relates to HOPWA, DSHS contract oversight and support functions have transferred to HHS. For more information about the HHSC transformation, visit https://hhs.texas.gov/about-hhs/hhs-transformation.

On March 12, 2016, TDHCA was designated by Governor Abbott as the state agency responsible for the administration of funds provided through the NHTF.

TDHCA, TDA, and DSHS administer their assigned CPD programs and services through a network of organizations across Texas and do not typically fund assistance to individuals directly. Depending on the program, organizations include units of local government, councils of governments, nonprofit organizations, for-profit organizations, Administrative Agencies (AA), Public Housing Authorities (PHAs), and Community Housing Development Organizations (CHDOs).

### **Consolidated Plan Public Contact Information**

ESG, HOME, and NHTF Contact Information: Texas Department of Housing and Community Affairs PO Box 13941, Austin, TX 78711-3941. (800) 525-0657 http://www.tdhca.state.tx.us/

CDBG Contact Information:

Texas Department of Agriculture, Office of Rural Affairs PO Box 12847, Austin, TX 78711-2847. (800) 835-5832 http://texasagriculture.gov/Home/ContactUs.aspx

**HOPWA Contact Information:** 

DSHS HIV/STD Prevention and Care Branch, HIV Care Services Group, HOPWA Program PO Box 149347, Mail Code 1873, Austin, TX 78714-9347. (512) 533-3000. https://www.dshs.texas.gov/hivstd/hopwa

## AP-10 Consultation - 91.110, 91.300(b); 91.315(l)

### 1. Introduction

In an effort to gather information from as many diverse audiences as possible, TDHCA uses different forms of technology to communicate efficiently, including online surveys, forums, social media, and email distribution. Online surveys foster an increased response rate of participants as well as facilitating data analysis. Also, online forums are used in the development of program rules and distribution methods. Online forums are advertised at workgroups and committees as well as on social media. The availability of all these methods is communicated primarily via the TDHCA website, opt-in email distribution lists, social media, and through announcements at meetings and conferences.

An online presence allows TDHCA to reach out to encourage participation and consultation. The Policy and Public Affairs Division of TDHCA has implemented a social media presence, specifically through Twitter, Facebook, YouTube, and Flickr. Numerous tweets and posts are sent out during the public input process on the development of the Plan. Furthermore, TDHCA sends out notices via voluntary email lists, where subscribed individuals and entities can receive email updates on TDHCA information, announcements, and trainings. Use of technology allows fast communication to a large audience.

In the consolidated planning process, the State encourages the participation of public and private organizations, including broadband internet service providers, organizations engaged in narrowing the digital divide, agencies whose primary responsibilities include the management of flood prone areas, public land or water resources, and emergency management agencies in the process of developing the consolidated plan.

Provide a concise summary of the state's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).

The Texas Legislature has created the Housing and Health Services Coordinating Council which meets not less than quarterly and carries out a variety of coordinating, educational, analytical, and training efforts. This council is chaired by TDHCA's executive director and has representation from a wide array of agencies that provide health related services, as well as developers and advocates in different relevant sectors. It is supported administratively by TDHCA staff.

The State works to enhance coordination between public and assisted housing providers, and private and governmental health, mental health, and service agencies. For example, TDHCA staff routinely attends inter- and intra-agency meetings to educate and coordinate housing and services, as described in the following sections of the 2015-2019 Consolidated Plan: Strategic Plan Section 35, Anticipated Resources,

and Action Plan Section 65, Homeless and Other Special Needs. The State is also a subrecipient of Money Follows the Persons funds via the Texas Health and Human Services, of Section 811 funds, and of Mainstream Vouchers — in all three programs intensive coordination and collaboration is occurring relating to the interplay between health services and housing.

DSHS contracts with seven AAs across the State to provide administrative support in implementing the State's HOPWA formula program. AAs work with HIV Planning Councils in major metropolitan areas and with other organizations and stakeholders outside the major metropolitan areas to develop comprehensive HIV Services plans and needs assessments, which are developed through consultation with clients and other stakeholders through interviews, surveys, focus groups, and/or public hearings. AAs must communicate with stakeholders through disseminating written copies of services plans, posting the plans on the internet, town hall meetings, and advisory groups. Project Sponsors work closely with the local public housing authority offices to identify and establish relationships with other organizations that may have available resources. This ongoing collaboration provides access to organizations and programs, such as the housing choice vouchers; Continuum of Care (CoC); community health clinics; churches and private foundations; and Ryan White and HIV Planning Councils.

TDHCA continues to use its fair housing email list to share fair housing-related news, event information, and announcements with interested persons and organizations.

TDA consults with local governments both in person and through web-based meetings. As a part of the traditional CDBG planning process, public hearings were held in each of the 24 Council of Government planning regions during PY 2016. Each Regional Review Committee, composed of local elected officials, discussed local funding priorities for the Community Development Fund and adopted scoring criteria, which were applied to the Community Development Fund in PY 2017 to implement those priorities. Additionally, the Texas Rural Health and Economic Development Advisory Council (TRHED) met on May 1, 2017, and October 31, 2017, to discuss rural policy issues, as well as receive updates and proposed program changes for the state CDBG program.

Provide a concise summary of the state's activities to enhance coordination with local jurisdictions serving Colonias and organizations working within Colonias communities.

The Colonia SHC Program funds specific Texas-border county governments with four-year contracts. Awards and funding associated with this program are reviewed and recommended by a Colonia Resident Advisory Group (C-RAC). On a very frequent basis—weekly or more often—TDHCA provides guidance and oversight to the county governments with which TDHCA has executed Colonia SHC contracts. TDHCA also provides guidance and technical assistance to the housing subgrantees with which respective counties have contracted to achieve specific deliverables per their individualized SHC subcontracts. Periodically, TDHCA convenes a meeting with the C-RAC, which is a group of colonia residents who live in the specific colonias served by the centers. This grass-roots-style committee recommends approval of and

amendments to contracts, evaluates county recommendations and provides TDHCA and the counties with guidance on programming and activities in the colonias. Lastly, approximately every two years, TDHCA updates its Colonia SHC Program rules, and initiates this process by first soliciting comment from the public at large for suggestions for changes.

As a part of the processes discussed above, TDA met with elected officials from counties serving colonia areas. The local leaders discussed funding priorities for the Community Development Fund, including projects that could serve colonia areas.

TDHCA and TDA are committed to working with other state and federal regulatory and funding agencies. Agency coordination continues through the Texas Water Infrastructure Coordinating Committee (TWICC), which includes many of the same agencies and addresses concerns throughout the state, including those in colonias.

Further, to promote greater supply of rental housing for colonia residents and to enhance the availability of municipal services to colonias, TDHCA has scoring criteria in its Qualified Allocation Plan (QAP) for properties proposed in colonias.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

TDHCA works to coordinate with Continuum of Care (CoC) lead agencies on many levels. Several CoC lead agencies attend the Texas Interagency Council for the Homeless (TICH) which has two representatives from TDHCA, as well as many other state agencies. In addition, the TICH supports a contract with the Texas Homeless Network (THN) to build on pilot projects for collaboration between CoCs and Local Workforce Development Boards that is currently underway and due for completion by August 31, 2019.

In order to better coordinate with CoCs to address the needs of homeless persons and persons at-risk of homelessness, TDHCA works closely with the CoCs during the awarding ESG funds. ESG funds are released by Notice of Funding Availability (NOFA) for an amount of available funding within each CoC region. For the competition for 2019 ESG funds, applicants within each CoC region will either submit an application for ESG funding directly to TDHCA, or to one of the CoC Lead Agencies approved by TDHCA to run a local competition for ESG funds. If applications are submitted to the CoC Lead Agency, the CoC recommends applications for award to TDHCA for their region. Both applicants to TDHCA and to the local CoCs are required to consult with the CoC as a threshold application requirement, and the CoC must confirm that the application will meet the priorities of the CoC, if funded.

Describe consultation with the Continuum(s) of Care that serves the State in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

To prepare for future funding competitions, TDHCA has codified the selection criteria utilized to prioritize applications for award in administrative rules, which underwent a public comment period from November 23, 2018 to January 2, 2019. Stakeholder feedback from the CoCs was specifically solicited during the drafting of rules, both at roundtables and though an online forum.

The proposed rules may include a threshold requirement that the applicant for ESG funds submit confirmation from the CoC that the proposed activities within the application align with CoC priorities. Additionally, a proposed scoring item may prioritize applications, which are recommended for funding by the CoC. The proposed rules also may include a mechanism for the CoC lead agencies to request to manage the competition for funding allocated to their CoC. In prior years, four of the eleven CoC regions in Texas chose to manage their own competition and make recommendations to TDHCA for funding within their CoC.

TDHCA's ESG Subrecipients are required to use the established HMIS or HMIS-comparable databases in their CoC regions. This requirement enables ESG Subrecipients to supply exports for HUD's Sage HMIS Repository Reporting system needed for the CAPER. In addition, the use of HMIS or an HMIS-comparable database holds ESG Subrecipients to standards of reporting set by the HMIS leads in their CoC regions.

# 2. Agencies, groups, organizations and others who participated in the process and consultations

Table 2 – Agencies, groups, organizations who participated

	ie 2 – Agencies, groups, organizations who participati	
1	Agency/Group/Organization	TICH
	Agency/Group/Organization Type	Housing
		Services - Housing
		Services-Children
		Services-Elderly Persons
		Services-Persons with Disabilities
		Services-Victims of Domestic Violence
		Services-Homeless
		Services-Health
		Services-Education
		Services-Employment
		Service-Fair Housing
		Services - Victims
		Health Agency
		Child Welfare Agency
		Other government - Federal
		Other government - State
		Other government - County
		Other government - Local
	What section of the Plan was addressed by	Homeless Needs - Chronically homeless
	Consultation?	Homeless Needs - Families with children
		Homelessness Needs - Veterans
		Homelessness Needs - Unaccompanied youth
		Homelessness Strategy
		Non-Homeless Special Needs
		Anti-poverty Strategy

	Briefly describe how the	Input on the 2019 OYAP may be sought at the
	Agency/Group/Organization was consulted.	January 2019 quarterly meeting of the Texas
	What are the anticipated outcomes of the	Interagency Council for the Homeless (TICH) and
	consultation or areas for improved	details of this consultation may be included in
	coordination?	the final 2019 OYAP. TDHCA regularly informs
		the TICH of ESG methods of distribution, goals,
		and activities. The function of the TICH is to
		coordinate the state's resources and services to
		address homelessness. TICH serves as an
		advisory committee to TDHCA. Representatives
		from eleven state agencies sit on the council
		along with members appointed by the governor,
		lieutenant governor, and speaker of the house of
		representatives.
2	Agency/Group/Organization	Rural Health and Economic Development
		Advisory Council
	Agency/Group/Organization Type	Housing
		Services - Housing
		Services-Health
		Other government - State
		Other government - County
		Other government - Local
		Regional organization
		Planning organization
		Business and Civic Leaders
ı	What section of the Plan was addressed by	Economic Development
	Third section of the Flan Has addressed by	
	Consultation?	Anti-poverty Strategy

Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?

Details on the Rural Health and Economic
Development Advisory Council fall meeting will
be included in the final 2019 OYAP. Consisting of
nine members, this council is tasked with
identifying rural policy priorities and reviewing
the effectiveness of existing rural programs. The
council's Rural Policy plan focused on strategic
initiatives for economic and community
development, improvements to existing rural
health care systems and recommendations for
the use and allocation of Community
Development Block Grant funding, which is used
to make improvements in rural communities
across Texas.

3	Agency/Group/Organization	HIV Administrative Agencies
	Agency/Group/Organization Type	Services-Persons with HIV/AIDS
	What section of the Plan was addressed	HOPWA Strategy
	by Consultation?	
	Briefly describe how the	DSHS engages in ongoing consultation with HOPWA
	Agency/Group/Organization was	stakeholders by collecting qualitative data from HIV
	consulted. What are the anticipated	Administrative Agencies (AAs) and using it for
	outcomes of the consultation or areas	planning and evaluation. AAs work with HIV Planning
	for improved coordination?	Councils in major metropolitan areas and with other
		organizations and stakeholders outside the major
		metropolitan areas to develop comprehensive HIV
		Services plans and needs assessments, which are
		developed through consultation with clients and
		other stakeholders through interviews, surveys, focus
		groups, and/or public hearings. AAs must
		communicate with stakeholders through
		disseminating written copies of services plans,
		posting the plans on the internet, town hall
		meetings, and advisory groups. AA contact
		information and planning area maps are located at
		https://www.dshs.texas.gov/hivstd/services/aa.shtm.
4	Agency/Group/Organization	HOPWA Project Sponsors
	Agency/Group/Organization Type	Services-Persons with HIV/AIDS
	What section of the Plan was addressed	LIODING St. 1
	by Consultation?	HOPWA Strategy
	Briefly describe how the	DSHS engages in ongoing consultation with HOPWA
	Agency/Group/Organization was	stakeholders by collecting qualitative data from
	consulted. What are the anticipated	HOPWA Project Sponsors and using it for planning
	outcomes of the consultation or areas	and evaluation. Project Sponsors provide narrative
	for improved coordination?	performance output and outcome data; offer
		program strategies for improved performance and
		strategies that contributed to successes; describe
		efforts to coordinate resources and efforts; assess
		housing barriers and make recommendations;
		request technical assistance, and supply other
		discussion items (i.e., feedback, ideas, other
		recommendations).

Identify any Agency Types not consulted and provide rationale for not consulting

As indicated in the Introduction, during the ongoing consultation and public participation process, Texas seeks input from the widest possible range of agency types.

### Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead	How do the goals of your Strategic Plan overlap with the goals of
	Organization	each plan?
Continuum of Care	Texas Homeless Network	Texas Homeless Network (THN) is a non-profit membership-based organization helping Texas communities prevent and end homelessness. THN provides training and technical assistance around the state of Texas helping service providers and communities better serve the homeless population with the end goal of preventing and ending homelessness.
Pathways Home	TICH	Pathways Home presents findings which indicate that greater coordination of employment and health service resources with local housing programs would expand the State's capacity to prevent and end episodes of homelessness. In response to the study findings, Pathways Home proposes a framework to help more of the State's most vulnerable citizens to enter and remain in safe housing. A report is generated annually by the TICH that serves as a supplement to Pathways Home.

Table 3 – Other local / regional / federal planning efforts

### Narrative

Since the consolidated planning process is an ongoing effort, the State continues to consult with agencies, groups, and organizations through the program year cycles for CDBG, ESG, HOME, NHTF, and HOPWA, and the development of HUD required fair housing documents, including the AI.

The State of Texas is following the Citizen Participation Plan requirements under 24 CFR §91.110, §91.115, and §5.158 related to outreach and consultation for an Assessment of Fair Housing (AFH). States are not currently required to submit an AFH, but must continue to comply with requirements that existed prior to the AFFH rule, which required conducting an AI.

In the development of the updated AI, the State consulted with housing agencies administering public housing, Public Housing Authorities (PHAs), state-based and regionally-based organizations that represent protected class members, and organizations that enforce fair housing laws, including agencies that participate in HUD's Fair Housing Initiatives Program (FHIP) and HUD's Fair Housing Assistance Program (FHAP). From May through August 2018, the State conducted over 40 separate consultations in order to garner input for the initial draft AI. Thirty of those meetings were conducted around the state and were advertised to the public and to stakeholders alike, and four of the thirty public consultation meetings were

public hearings that were published in the *Texas Register*, and were posted on TDHCA's external website. E-mail blasts were used to contact local officials, advocacy groups, stakeholder groups, and the public at large, inviting them to provide input on fair housing issues in their community for consideration in developing the draft AI. Overall there were 495 individuals that attended consultations and meetings, and an additional 15 parties submitted written input. The draft AI was approved to be released for public comment by the TDHCA Board on March 21, 2019, and was out for public comment from March 25, 2019, through May 6, 2019. The State anticipates bringing a final AI to a TDHCA Board meeting in the summer of 2019.

Further, the State made available on TDHCA's website links to HUD-provided data and supplemental information which the State intends to incorporate into the AI.

### Language needs

The State conducted an analysis of eligible program participants with Limited English Proficiency (LEP). The analysis was performed for households at 200% poverty, roughly equivalent to 80% area median income statewide in Texas. The overwhelming need, at 74% of LEP persons, was for Spanish language translation. The state will translate vital documents into Spanish. The state will analyze market areas for program beneficiaries to determine if documents should be translated into additional languages. The state will apply four-factor analysis to consider the resources available and costs considering the frequency with which LEP persons come into contact with the program and the nature and importance of the program, activity, or service. The State will make reasonable efforts to provide language assistance to ensure meaningful access to participation by non-English speaking persons.

## **AP-12 Participation - 91.115, 91.300(c)**

# 1. Summary of citizen participation process/Efforts made to broaden citizen participation; Summarize citizen participation process and how it impacted goal-setting

**Encouragement of Public Participation** 

To reach minorities and non-English speaking residents, the Plan outreach follows the State's Language Access Plan. Also, the notices are available in Spanish and English, per Tex. Gov't Code Chapter 2105. Translators will be made available at public meetings, if requested.

The State encourages the involvement of individuals of low incomes and persons with disabilities in the allocation of funds and planning process through regular meetings, including community-based institutions, consumer workgroups, and councils (many of these meetings are listed in the Strategic Plan Section 35 of the 2015-2019 Consolidated Plan). All public hearing locations are accessible to all who choose to attend. Comments can be submitted either at a public hearing or in writing via mail, fax, or email. Reasonable notice by publication on TDHCA's website at http://www.tdhca.state.tx.us will be given, and comments will be received for no less than 30 days after notice is given.

The State notifies residents in areas where CDBG funds are proposed for use by distributing information on public hearings through the CDBG email list from TDA. Information related to the Plan and opportunities for feedback are provided through webinars and web discussions that allowed participation by residents of rural areas without requiring travel to a central location. Regional public hearings held as part of the Regional Review Committee process also encouraged participation by CDBG stakeholders.

### Public hearings

Public hearing schedules are published in the *Texas Register* and on TDHCA's website at http://www.tdhca.state.tx.us and are advertised by opt-in email distribution and during various workgroups and committee meetings. During the public comment period, printed copies of draft plans are available from TDHCA, and electronic copies may be available for download from TDHCA's website. Constituents are encouraged to provide input regarding all programs in writing or at the public hearings. See the Citizen Participation Outreach table below for details of annual outreach.

### Criteria for Amendment to the Consolidated Plan

Substantial amendments will be considered if a new activity is developed for any of the funding sources, or if there is a change in method of distribution. If a substantial amendment is needed, reasonable notice by publication on TDHCA's website at http://www.tdhca.state.tx.us will be given, and comments will be received for no less than 30 days after notice is given. A public hearing will be optional.

Performance Report

The annual CAPER will analyze the results of the previous program year OYAP. Due to the short 90-day turnaround time of the end of the State's Program Year (1/31) and the due date of the CAPER, the public will be given reasonable notice by publication on TDHCA's website at http://www.tdhca.state.tx.us. Comment will be accepted for a minimum of 15 days. A public hearing will be optional.

### One Year Action Plan

The draft One Year Action Plan (OYAP) was released for public comment prior to HUD's release of actual annual allocation amounts, and the draft OYAP reflected estimated allocation amounts. Once HUD released actual annual allocation amounts and prior to submission to HUD, proposed activities' budgets were increased or decreased from the estimated funding levels to match actual allocation amounts, and proposed program goals were adjusted proportionally, or as otherwise described in the final OYAP.

Complaints related to the Consolidated planning process follow the TDHCA complaint process, as defined by 10 TAC §1.2.

For details on the development of or amendments to the AI, see the AP10 Narrative section above.

# 2. Summary citizen participation process and efforts made to broaden citizen participation in Colonias

The Colonia SHC Program funds El Paso, Cameron/Willacy, Hidalgo, Starr, Webb, Maverick, and Val Verde counties with four-year contracts. Awards and funding associated with this program are reviewed and recommended by a Colonia Resident Advisory Group (C-RAC), which is a group of colonia residents who live in the specific service area served by the centers.

TDHCA provides guidance, technical assistance and oversight to the units of local government with which TDHCA has executed Colonia SHC contracts. Technical assistance includes program administration, guidelines, and best practices needed to fulfill contractual requirements in serving colonia residents with CDBG funding. Periodically, TDHCA convenes a meeting with C-RAC. This grass-roots-style committee considers contract proposals, recommends approval of and amendments to contracts, evaluates county recommendations, and provides TDHCA and the counties guidance on programming and activities in the colonias. Lastly, approximately every two years, TDHCA updates its Colonia SHC Program rules, and initiates this process by first soliciting comment from the public at large for critiques of the current rules and suggestions for changes.

## **Citizen Participation Outreach**

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/ attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Public Meeting – TDHCA Board Meeting	Non- targeted/ broad communit y	agenda and information is filed with the Texas Office of the Secretary of State (SOS) in advance of each meeting, in accordance with the Texas Open Meetings Act. The Draft 2019 OYAP was presented at the TDHCA Board meeting of October 11, 2018, and the Board approved its release for public comment.	Public comments are accepted at each meeting of the TDHCA Board in accordance with §2306.032(f) and §2306.066(d) of the Tex. Gov't Code.	n/a	Board materials are posted at http://www.tdhca.st ate.tx.us/board/meetings.htm.
2	Public Comment Period	Non- targeted/ broad communit y	The Draft 2019 OYAP was released for a 32-day public comment period from October 15, 2018 to November 15, 2018.	No public comment was received.	n/a	http://www.tdhca.st ate.tx.us/public- comment.htm

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/ attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
3	Public Hearing	Non- targeted/ broad communit y	A public hearing was held on Thursday, October 25, 2018, in Austin, TX.	No comment was received.	n/a	http://www.tdhca.st ate.tx.us/public- comment.htm
4	Internet Outreach	Non- targeted/ broad communit y	TDHCA has a centralized webpage for public comment on all plans, reports, and program rules.	n/a	n/a	http://www.tdhca.st ate.tx.us/public- comment.htm

Table 4 – Citizen Participation Outreach

## **Expected Resources**

## **AP-15 Expected Resources – 91.320(c)(1,2)**

### Introduction

CPD funding is governed by this Consolidated Plan, but the State also works to collaborate, coordinate, and layer non-CPD funding sources in order to reach more Texans and more efficiently use available funds. Programs listed in the anticipated resources narrative sections below could be used to leverage CPD funds.

### These include:

- 4% Housing Tax Credit (HTC)/Private Activity Bond (PAB) Program;
- 9% HTC Program;
- Multifamily Direct Loan Program;
- Homeless and Housing Services Program (HHSP);
- State Ending Homelessness Fund (EH Fund);
- State Housing Trust Fund Program;
- Texas Mortgage Credit Certificate (TX MCC) Program;
- First time homebuyer loan programs, including the My First Texas Home Program;
- Neighborhood Stabilization Program Program Income (NSP PI);
- Section 8 Housing Choice Voucher (HCV) Program;
- Section 811 Project Rental Assistance (Section 811 PRA) Program; and
- Tax Credit Assistance Program Repayment Funds (TCAP RF).

The expected future funding amounts of the above programs, to the extent known, are in the planning documents governing those programs. These documents can be found online at http://www.tdhca.state.tx.us/. The anticipated resources below are focused on CPD Programs.

TDHCA participates in numerous committees, workgroups, and councils which help inform TDHCA of other potential resources to address affordable housing needs. Relationships with other federal and state agencies and local governments are extremely valuable, helping Texas agencies to coordinate housing and services to serve all Texans efficiently and effectively. TDHCA's committee involvement promotes identification and pursuit of federal funding opportunities. TDHCA actively seeks engagement and input from community advocates, funding recipients, potential applicants for funding, and others to obtain input regarding the development of effective policies, programs and rules. Changes to funding plans are

made periodically based on feedback received through these avenues.

TDHCA is the lead agency for the following workgroups:

C-RAC: C-RAC is a committee of colonia residents appointed by the TDHCA Governing Board. It advises TDHCA regarding the needs of colonia residents and the types of programs and activities which should be undertaken by the Colonia SHCs. The Colonia SHCs funds are provided to seven pre-determined counties.

Disability Advisory Workgroup (DAW): The DAW augments TDHCA's formal public comment process, affording staff the opportunity to interact more informally and in greater detail with various stakeholders and to get feedback on designing more successful programs, with a specific focus on gaining insight on issues impacting persons with disabilities.

Housing and Health Services Coordination Council (HHSCC): HHSCC is established by Tex. Gov't Code §2306.1091. Its duties include promoting coordination of efforts to offer Service-Enriched Housing and focusing on other cross-agency efforts.

Texas Interagency Council for the Homeless (TICH): The TICH was statutorily created in 1989 to coordinate the State's homeless resources and services. The TICH consists of representatives from nine state agencies. TDHCA, as the primary source for state homelessness funding, provides administrative and planning support to the TICH.

The descriptions of the collaborations for DSHS and TDA are in the Discussion question of this section below.

As noted in AP-05 the HUD Program Year (PY) used by the state of Texas' Community Planning and Development Programs (CPD) will be changing from a February – January cycle to a September – August cycle. The purpose of this change is to align with State Fiscal year reporting, and the recent timeframe of the Congressional Appropriations process. To accomplish this change, Texas will lengthen its PY 2019 by seven months, running from February 1, 2019, through August 31, 2020.

## **Anticipated Resources**

Program Source	e Uses of Funds	Expected Amount Available Year 1				Expected	Narrative Description	
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
CDBG	public -	Acquisition						TDA's CDBG Program funds community and economic
	federal	Admin and						development, including program income collected by
		Planning						the state, and program income retained by local
		Economic						subgrantees, excluding the colonia set-aside.
		Development						Communities may also coordinate CDBG funding with
		Housing						U.S. Department of Agriculture's (USDA) Rural
		Public						Development funds or Texas Water Development
		Improvements						Board's (TWDB) State Revolving Fund. Program Income
		Public Services						of \$1,165,108 will be allocated to TDA's State Revolving
			57,727,264	1,165,108	3,770,296	62,662,668	57,727,264	Loan Fund, which supports economic development.
CDBG	public -	Acquisition						The Colonia Set-Aside is used both by TDA and TDHCA
Colonias	federal	Admin and						for goals described in the Strategic Plan Section 45. The
Set-		Planning						Colonia Economically Distressed Areas Program
aside		Homebuyer						(CEDAP) Legislative Set - Aside leverages funding from
		assistance						the TWDB's Economically Distressed Areas Program.
		Homeowner						TDHCA's Office of Colonia Initiatives (OCI) administers
		rehab						a portion of the CDBG Colonia Set-Aside through its
		Public						Colonia SHCs.
		Improvements						
		Public Services	8,246,752	0	0	8,246,752	8,246,752	

Program	Source	Uses of Funds	Expected Amount Available Year 1				Expected	Narrative Description	
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$		
HOME	public -	Acquisition						TDHCAs HOME program goals are described in the	
	federal	Homebuyer						Strategic Plan Section 45 for multifamily and single	
		assistance						family activities. Matching funds may be provided by	
		Homeowner						HOME state recipients, subrecipients, and coordinated	
		rehab						by developers of HOME projects based on the	
		Multifamily						population of the community in which the project is	
		rental new						located and the needs of the project. HOME	
		construction						multifamily development funds may be leveraged with	
		Multifamily						4% and 9% HTCs. Starting in 2015, TDHCAs TCAP RF and	
		rental rehab						NSP PI may be used to supplement or support	
		New						multifamily and single family HOME, and for TCAP RF to	
		construction						generate match. Match is also generated by provision	
		for ownership						of private below market interest rate loans to HOME	
		TBRA	31,556,262	10,121,729	0	41,677,991	41,677,991	multifamily projects.	

Program	Source	Uses of Funds	Expected Amount Available Year 1				Expected	Narrative Description
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
HOPWA	public -	Permanent						DSHS' HOPWA state formula funds the following
	federal	housing in						activities: TBRA; STRMU; Facility-Based Housing
		facilities						Subsidy Assistance; PHP; Supportive Services, Resource
		Permanent						Identification, and Housing Information Services.
		housing						Project Sponsors leverage available funds from Ryan
		placement						White and State Services grants to assist clients with
		Short term or						housing needs, medical and non-medical case
		transitional						management, emergency utility assistance, mental
		housing						health, transportation, and nutritional services to
		facilities						address the needs of eligible clients. The prior year
		STRMU						resources include the 2017 fund balance of \$362,223
		Supportive						and the 2018 fund balance of \$1,058,325 for a total of
		services						\$1,420,548 in prior year resources.
		TBRA						
		Resource						
		Identification						
		Housing						
		Information				- 040 045		
		Services	4,422,464	0	1,420,548	5,843,012	5,843,012	

Program	rogram Source Uses		Expected Amo	unt Available Y	ear 1		Expected	Narrative Description	
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$		
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re- housing (rental assistance) Rental Assistance Services						TDHCA's ESG funds are awarded via contract to Subrecipient agencies that provide emergency shelter, homelessness prevention, rapid rehousing, and Homeless Management Information Systems (HMIS) activities. HHSP is Texas state general revenue funding for the largest cities to provide flexibility to undertake activities that complement ESG activities. Note that not all ESG direct recipients in Texas are HHSP grantees. Use of funds also includes Administration. The EH Fund, projected to accrue approximately \$140,000 per year, provides funds to counties and municipalities to combat homelessness.	
		Transitional housing	9,127,824	0	0	9,127,824	9,127,824		

Program	Source	Uses of Funds	Expected Amount Available Year 1				Expected	Narrative Description	
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$		
Housing Trust Fund	public - federal	Multifamily rental new construction						TDHCA's NHTF Program goals are described in the Strategic Plan Section 45 for multifamily and single family activities. NHTF Multifamily Development Funds can be layered with 4% HTCs and 9% HTCs, and TDHCA Multifamily Direct Loan funds, including HOME, HOME-CHDO, and TCAP RF. In addition, Section 811 PRA, a project-based supportive housing program for persons with disabilities, and TDHCA's Section 8 HCV may be	
			10,956,435	0	0	10,956,435	10,956,435	used within NHTF developments.	

Table 5 - Expected Resources - Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

### **HOME**

HOME multifamily development is often used to leverage with the HTC Program, which authorizes 9% low-income housing tax credits of \$2.70 per capita for each state, and 4% HTC in amounts linked to the usage of the state's cap for issuance of tax exempt PABs to finance affordable housing development. In Texas, this equates to approximately \$76,700,000 in 9% tax credits available to be awarded annually. These credits may be claimed each year for ten years and represents potential tax credit value on the magnitude of \$767,000,000. The credits are syndicated to limited partner investors to yield cash for use in eligible development activities. Currently typical syndication rates range between 88% and 92%. TDHCA's Qualified Allocation Plan (QAP) identifies the criteria used for selection of eligible developments to provide housing for low-income tenants. HOME provides increased leverage, allowing property owners to utilize fewer tax credits and less private debt and local funding, thus providing more efficient use of resources. Other leveraging sources may include United States Department of Agriculture (USDA) operating subsidies and loans, and conventional and FHA-insured loans. Match requirements for the HOME Multifamily Direct Loan Program will in part be met through Rules that establish awardees' minimum amount of match as 5% of the award amount. In addition to match provided as part of the developer's obligation, TCAP RF may be utilized as HOME match, and THDCA calculates to below market interest rates on eligible loans provided to the HOME development which is included in the match funds reported in the CAPER. TDHCA requires Subrecipients and state recipients to provide match of up to 15% of the project hard costs for some single family activities.

### **ESG**

To meet the ESG match requirement, TDHCA includes the provision of evidence of proposed match as part of the ESG application process. TDHCA awards additional points to applicants that commit to provide match in excess of the requirements. Subrecipients that also administer HHSP funds or funds from the EH Fund may utilize those funds as match for ESG if they are otherwise eligible to be counted as match.

### **HOPWA**

Texas HOPWA does not have program income but leverages funds whenever possible. Project Sponsors leverage available funds from Ryan White and State Services grants, private funding sources, foundations, and local assistance to help clients. AAs do not receive administrative funds from DSHS, so those costs are leveraged from other funding sources. Texas is not required to match the HOPWA formula award.

Due to IDIS character limits, CDBG and NHTF Leveraging is described in the question below.

If appropriate, describe publically owned land or property located within the jurisdiction that

### may be used to address the needs identified in the plan

### **CDBG Leverages**

More than 80% of TX CDBG grants include local match fund commitments. Matching funds are required for certain grants, while other grants award points to encourage local match; a sliding scale allows smaller communities to contribute less match funding than larger communities. Match funds may be provided by the applicant, or by a water or sewer utility benefiting from the project. Economic development (ED) projects benefiting private business require 1-for-1 match commitment, with the business most often providing this substantial match.

### **NHTF Program Leverages**

NHTF multifamily development may be used to leverage with the HTC Program, which was created by the Tax Reform Act of 1986 and authorizes 9% low-income housing tax credits in the amount of \$2.70 per capita for each state, and 4% low-income housing tax credits in amounts linked to the usage of the state's cap for issuance of tax exempt bond to finance affordable housing development. In Texas, this equates to approximately \$76,700,000 in 9% tax credits available to be awarded by TDHCA annually.

These credits may be claimed each year for ten years and this represents potential tax credit value on the magnitude of \$767,000,000. The tax credits are syndicated to limited partner investors to yield cash for use in eligible development activities. Currently typical syndication rates range between 88% and 92%. TDHCA must develop a Qualified Allocation Plan (QAP) for the selection of eligible developments to provide housing for the low-income tenants. NHTF provides increased leverage, allowing the property owners to utilize fewer tax credits and less private debt and local funding, therefore providing more efficient use of resources.

### State Owned Land

The Texas General Land Office manages state owned lands and mineral rights totaling approximately 13 million acres. Much of this is leased for the benefit of the Permanent School Fund, an endowment fund established in 1876 for the benefit of Texas public school education. There is currently no plan to use state owned land for affordable housing or community development goals; however, local jurisdictions occasionally donate land or property in support of activities designed to address the needs identified in the plan as part of their contribution to locally administered programs.

### Discussion

### **HOPWA**

Continuing with the discussion of collaboration begun in the Introduction of this section, DSHS is the lead for several HIV-related councils and workgroups which provide opportunities for collaboration and resource sharing across agencies, providers, and other pertinent stakeholders to assist PLWH in Texas. Some of the initiatives are the Inter-Agency Council on HIV & Hepatitis, the Texas Black Women's

Initiative, the Test Texas Coalition, and the Texas HIV Syndicate. The Texas HIV Syndicate is an integrated HIV prevention and care planning body made up of roughly 100 organizational leaders representing the full continuum of HIV engagement. The Texas HIV Syndicate uses the Texas HIV Plan as a framework to develop strategies that enhance and expand on prevention and care activities across the State. Texas HIV Syndicate members develop policy recommendations, best practice models, coordination strategies, and promote innovation in HIV prevention and treatment. DSHS also holds a biennial HIV/Sexually Transmitted Disease (STD) conference, attended by all DSHS contractors and subrecipients in addition to community leaders, health and HIV professionals, and many other essential stakeholders. Many of the DSHS contractors are also HOPWA providers. The next conference will be held in 2020. The goal of the Texas HIV/STD Conference is to enhance the responsiveness of people and systems supporting the spectrum of HIV/STD prevention and treatment services in Texas, including: Awareness; Targeted Prevention; Diagnosis; Linkage to Care; Maintenance in Care; and Suppression of Disease.

DSHS' Epidemiology and Surveillance Branch is responsible for reporting HIV/AIDS, STD, and tuberculosis (TB) surveillance and epidemiologic data for the State of Texas, which includes data submission to the Centers for Disease Control and Prevention (CDC). This data is subsequently used by HUD to determine HOPWA formula allocations. This data is also leveraged to provide support to planning, development, implementation, and evaluation of HIV/AIDS, STD, and TB prevention and services programs, including HOPWA.

Finally, TDA participates in the following workgroups:

Texas Water Infrastructure Coordination Committee (TWICC): TWICC is a voluntary organization of federal and state funding agencies and technical assistance providers that address water and wastewater needs throughout the State. TDA participates in TWICC to coordinate efforts to leverage funds.

Drought Preparedness Council, The Council was authorized and established by the 76th Texas Legislature in 1999, and is responsible for assessment and public reporting of drought monitoring and water supply conditions, along with other duties.

Main Street Interagency Council. The Main Street Interagency Council evaluates and ranks Main Street applications and makes recommendations to the Commission for new Main Street designations.

Texas Joint Housing Solutions Workgroup. The Texas Joint Housing Solutions Workgroup is a collection of state and federal agencies and organizations who work to identify resources that can address temporary unmet housing needs and solutions that allow disaster survivors to transition to permanent housing. TDHCA and TDA both participate in this workgroup.

These workgroups, committees, and councils help to strengthen communication between state agencies as well as provide opportunities to layer or combine funding sources.

With the block grants and the layering resources listed above, there are also CDBG Disaster Recovery (DR) funds for Hurricanes Rita, Dolly, Ike, and Harvey and Wildfires. Hurricane Rita Disaster Recovery for housing and non-housing recovery is in 29 counties. Ike Disaster Recovery for housing and non-housing recovery is in 62 counties. Wildfire Recovery non-housing recovery is in 65 counties. More details can be found at <a href="http://recovery.texas.gov/action-plans/index.html">http://recovery.texas.gov/action-plans/index.html</a>

## **Annual Goals and Objectives**

## AP-20 Annual Goals and Objectives – 91.320(c)(3)&(e)

## **Goals Summary Information**

Sort Order	Goal Name	Start Year	End Year	Category	Geogra phic	Needs Addressed	Funding	Goal Outcome Indicator
					Area			
1	Homeless Goals	201	201	Homeless	State	Emergency	ESG: \$9,127,824	Tenant-based rental assistance / Rapid
		5	9		of	shelter and		Rehousing: 918 Households Assisted
					Texas	transitional		Homeless Person Overnight Shelter:
						housing		11,132 Persons Assisted
						Homelessness		Homelessness Prevention: 3,080 Persons
						Prevention		Assisted
						Rapid Re-housing		
2	Construction of	201	201	Affordable Housing	State	Production of	HOME: \$1,000,000	Homeowner Housing Added: 8
	single family	5	9	Non-Homeless Special	of	new units		Household Housing Unit
	housing			Needs	Texas			
3	Rehabilitation of	201	201	Affordable Housing	State	Rehabilitation of	HOME:	Homeowner Housing Rehabilitated: 101
	single family	5	9	Non-Homeless Special	of	housing	\$12,061,427	Household Housing Unit
	housing			Needs	Texas			
4	Homebuyer	201	201	Affordable Housing	State	Acquisition of	HOME: \$777,829	Direct Financial Assistance to
	assistance with	5	9	Non-Homeless Special	of	existing units		Homebuyers: 15 Households Assisted
	possible			Needs	Texas	Rehabilitation of		
	rehabilitation					housing		
5	Tenant-Based	201	201	Affordable Housing	State	Rental Assistance	HOME: \$5,727,940	Tenant-based rental assistance / Rapid
	Rental Assistance	5	9	Non-Homeless Special	of			Rehousing: 260 Households Assisted
	with HOME			Needs	Texas			
	funding							

Sort Order	Goal Name	Start Year	End Year	Category	Geogra phic Area	Needs Addressed	Funding	Goal Outcome Indicator
6	HOME	201	201	Affordable Housing	State	Production of	HOME:	Rental units constructed: 131 Household
	Households in	5	9	Non-Homeless Special	of	new units	\$18,026,363	Housing Unit
	new/rehabbed			Needs	Texas	Rehabilitation of		Rental units rehabilitated: 56 Household
	multifamily units					housing		Housing Unit
7	HOPWA Tenant-	201	201	Affordable Housing	State	Supportive	HOPWA:	Tenant-based rental assistance / Rapid
	Based Rental	5	9	Non-Homeless Special	of	Services for	\$3,106,645	Rehousing: 706 Households Assisted
	Assistance			Needs	Texas	Persons with		
						HIV/AIDS		
8	HOPWA Short-	201	201	Affordable Housing	State	Supportive	HOPWA: \$791,720	Homelessness Prevention: 541 Persons
	Term Rent,	5	9	Non-Homeless Special	of	Services for		Assisted
	Mortgage, &			Needs	Texas	Persons with		
	Utilities Asst					HIV/AIDS		
9	HOPWA	201	201	Affordable Housing	State	Supportive	HOPWA: \$138,804	Public service activities other than
	Permanent	5	9	Non-Homeless Special	of	Services for		Low/Moderate Income Housing Benefit:
	Housing			Needs	Texas	Persons with		149 Persons Assisted
	Placement					HIV/AIDS		
	Assistance							
10	HOPWA-Funded	201	201	Affordable Housing	State	Supportive	HOPWA: \$953,242	Public service activities other than
	Supportive	5	9	Non-Homeless Special	of	Services for		Low/Moderate Income Housing Benefit:
	Services			Needs	Texas	Persons with		1,271 Persons Assisted
						HIV/AIDS		

Sort Order	Goal Name	Start Year	End Year	Category	Geogra phic Area	Needs Addressed	Funding	Goal Outcome Indicator
11	CDBG Other	201	201	Non-Housing Community	State	Public	CDBG:	Public Facility or Infrastructure Activities
	Construction	5	9	Development	of	Improvements	\$44,136,617	other than Low/Moderate Income
					Texas	and		Housing Benefit: 227843 Persons
						Infrastructure		Assisted
						Public facilities		
						Public services		
12	CDBG Economic	201	201	Non-Housing Community	State	Economic	CDBG:	Public Facility or Infrastructure Activities
	Development	5	9	Development	of	development	\$10,851,686	other than Low/Moderate Income
				Economic Development	Texas	Public		Housing Benefit: 14122 Persons Assisted
						Improvements		
						and		
						Infrastructure		
						Public facilities		
						Public services		
13	CDBG Planning /	201	201	Non-Housing Community	State	Public	CDBG: \$659,740	Other: 37412 Other
	Capacity Building	5	9	Development	of	Improvements		
					Texas	and		
						Infrastructure		
						Public facilities		
						Public services		
14	CDBG Disaster	201	201	Non-Housing Community	State	Public	CDBG: \$0	Public Facility or Infrastructure Activities
	Relief / Urgent	5	9	Development	of	Improvements		other than Low/Moderate Income
	Need				Texas	and		Housing Benefit: 132248 Persons
						Infrastructure		Assisted
						Public facilities		

Sort Order	Goal Name	Start Year	End Year	Category	Geogra phic Area	Needs Addressed	Funding	Goal Outcome Indicator
15	CDBG Colonia Set-	201	201	Affordable Housing	State	Acquisition of	CDBG Colonias	Public Facility or Infrastructure Activities
	Aside	5	9	Non-Housing Community	of	existing units	Set-aside:	other than Low/Moderate Income
				Development	Texas	Production of	\$6,597,402	Housing Benefit: 3348 Persons Assisted
						new units		
						Public		
						Improvements		
						and		
						Infrastructure		
						Public facilities		
						Public services		
						Rehabilitation of		
						housing		
16	CDBG Colonia	201	201	Self-Help Centers	State	Public services	CDBG: \$1,649,350	Other: 14491 Other
	Self-Help Centers	5	9		of			
					Texas			
17	CDBG	201	201	Administration/Technical	State	Economic	CDBG: \$2,079,220	Other: 0 Other
	Administration	5	5	Assistance	of	development		
					Texas	Public		
						Improvements		
						and		
						Infrastructure		
						Public facilities		
						Public services		
						Rehabilitation of		
						housing		

Sort Order	Goal Name	Start Year	End Year	Category	Geogra phic Area	Needs Addressed	Funding	Goal Outcome Indicator
18	HOME	201	201	HOME Administration	State	Acquisition of	HOME: \$4,075,432	Other: 0 Other
	Administration	5	9		of	existing units		
					Texas	Production of		
						new units		
						Rehabilitation of		
						housing		
						Rental Assistance		
19	NHTF households	201	201	Affordable Housing	State	Production of	Housing Trust	Rental units constructed: 58 Household
	in new	6	9	Non-Homeless Special	of	new units	Fund: \$9,860,792	Housing Unit
	multifamily units			Needs	Texas			
20	NHTF	201	201	Affordable Housing	State	Production of	Housing Trust	Other: 0 Other
	Administration	6	9	Non-Homeless Special	of	new units	Fund: \$1,095,643	
				Needs	Texas			
21	HOPWA Facility-	201	201	Affordable Housing	State	Emergency	HOPWA: \$349,499	HIV/AIDS Housing Operations /
	Based Housing	8	9	Homeless	of	shelter and		Homelessness Prevention: 93
	Subsidy			Non-Homeless Special	Texas	transitional		households assisted
	Assistance			Needs		housing		
						Rental Assistance		

Sort Order	Goal Name	Start Year	End Year	Category	Geogra phic Area	Needs Addressed	Funding	Goal Outcome Indicator
22	HOPWA Resource	201	201	Affordable Housing	State	Rental Assistance	HOPWA: \$14,000	Other: Activities that establish,
	Identification	8	9	Non-Homeless Special	of	Supportive		coordinate, and develop housing
				Needs	Texas	Services for		assistance resources for eligible
						Persons with		households (including preliminary
						HIV/AIDS		research and expenditures necessary to
						Homelessness		determine the feasibility of specific
						Prevention		housing-related initiatives)
						Emergency		
						shelter and		
						transitional		
						housing		
23	HOPWA Housing	201	201	Affordable Housing	State	Supportive	HOPWA:	Public service activities other than Low/
	Information	9	9	Non-Homeless Special	of	Services for	\$12,568	Moderate Income Housing Benefit: 80
	Services			Needs	Texas	Persons with		Persons Assisted
						HIV/AIDS		

Table 6 – Goals Summary

# **Goal Descriptions**

1	<b>Goal Name</b>	Homeless Goals
	Goal	Funds will be utilized to provide Administration, HMIS services, emergency shelter, rapid re-housing, homeless prevention and street outreach to
	Description	eligible persons who are experiencing homelessness or at-risk of homelessness. Actual funding amounts will be determined based on applications
		for funding received, which are prioritized in part by the recommendation provided by the applicable CoC. The estimates for the funding amount
		per activity type and number of persons served are extrapolated from data collected over the prior three years. Regardless of the CoC
		recommendations, TDHCA limits the amount of funding available for street outreach and emergency shelter to not more than 60% of the total ESG
		funding available. Likewise, funds for administration and HMIS are limited within the TDHCA allocation to ensure that the regulatory caps for these
		expenditures are not exceeded.
2	Goal Name	Construction of single family housing
	Goal	Funds are programmed for the implementation of a Homebuyer Assistance New Construction pilot project, which would allow an estimated 8
	Description	homebuyers to work with Subrecipients to select lots for purchase, and provide financing for construction of a new unit of housing on the selected
		lot. Funds programmed for this pilot which are not utilized may be reprogrammed to other HOME eligible activities that evidence greater demand
		for HOME funds. TDHCA does not plan to have a 2019 HOME Program goal for single family development activities performed by a Community
		Housing Development Organization (CHDO) for the construction of new single family housing, but may amend program income, or use deobligated
		funding or other available HOME funding for such an activity. PY 2019 CHDO set aside funding is initially targeted for multifamily development
		activities as reflected under the Households in new/rehabilitated multifamily units strategic plan goal, but may be revised to program some funding
		for Single Family Development activities if TDHCA identifies future interest in the program. Single family development activities will remain an
		eligible activity that may be funded in the event future CHDO funding becomes available.
3	Goal Name	Rehabilitation of single family housing
	Goal	The 2019 goal for HOME Program rehabilitation and reconstruction activities is to provide assistance to a minimum of 101 households through a
	Description	statewide network of units of general local governments, and nonprofit organizations. These entities qualify applicants to receive assistance for the
		repairs and reconstruction necessary to make their homes decent, safe, sanitary, and accessible.
4	Goal Name	Homebuyer assistance with possible rehabilitation
	Goal	The 2019 goals for HOME Program acquisition activities is to provide assistance to a minimum of 15 households with downpayment and closing
	Description	costs assistance, as well as downpayment with possible rehabilitation assistance for households with a member with a disability, or for construction
		financing for substantial rehabilitation of a unit prior to occupancy.

5	Goal Name	Tenant-Based Rental Assistance with HOME funding
	Goal	The 2019 goal for HOME Program TBRA activity is to provide on-going rental assistance or stand-alone rental security deposit assistance to an
	Description	estimated 260 households through a statewide network of units of general local governments, public housing agencies, Local Mental Health
		Authorities (LMHAs), and other non-profit organizations. These entities qualify applicants to receive assistance and may extend assistance if the
		household continues to meet eligibility requirements.
6	Goal Name	HOME Households in new/rehabbed multifamily units
	Goal	The 2019 goal for HOME Multifamily Program is creating/rehabilitating over 187 multifamily rental units. TDHCA's HOME Multifamily Development
	Description	Programs awards HOME funds as low-interest loans to CHDOs, for-profit, and nonprofit developers. These loans leverage other public and private
		financing including housing tax credits, United States Department of Agriculture (USDA) operating subsidies and loans, and conventional and Federal
		Housing Administration-insured loans. The end result is safe, decent, and affordable multifamily rental housing.
7	Goal Name	HOPWA Tenant-Based Rental Assistance
	Goal	HOPWA TBRA provides tenant-based rental assistance to eligible households until they are able to secure other affordable and stable housing. The
	Description	annual goal includes 706 households assisted. The estimated funding and number of individuals served may fluctuate depending on HUD's final
		allocation amounts and based on the target percentages identified in Action Plan Section 25.
8	Goal Name	HOPWA Short-Term Rent, Mortgage, & Utilities Asst
	Goal	STRMU provides short-term rent, mortgage, and utility assistance to eligible households for a maximum of 21 weeks of assistance in a 52-week
	Description	period. The annual goal is to assist 541 persons. The estimated funding and number of individuals served may fluctuate depending on HUD's final
		allocation amounts and based on the target percentages identified in Action Plan Section 25.
9	Goal Name	HOPWA Permanent Housing Placement Assistance
	Goal	PHP provides assistance for housing placement costs which may include application fees, related credit checks, and reasonable security deposits
	Description	necessary to move persons into permanent housing. The annual goal is to assist 149 persons. The estimated funding and number of persons served
		may fluctuate depending on HUD's final allocation amounts and based on the target percentages identified in Action Plan Section 25.
10	Goal Name	HOPWA-Funded Supportive Services
	Goal	Supportive Services include case management, basic telephone service and assistance to purchase smoke detectors to eligible households. The
	Description	annual goal is to assist 1,271 persons. The estimated funding and number of households served may fluctuate depending on HUD's final allocation
		amounts and based on the target percentages identified in Action Plan Section 25.

11	<b>Goal Name</b>	CDBG Other Construction							
	Goal	The Texas CDBG encourages the use of funds not only to improve existing locations but to provide facilities in other areas to accommodate							
	Description								
		activities that will improve opportunities for low and moderate income persons. When considering projects and designing projects, applications to a social and film patients of the street of the stre							
		continue to consider affirmatively furthering fair housing, which includes providing basic infrastructure, such as water, sewer, and roads the							
		residential housing and other housing activities. Funding allocated includes annual allocation in addition to previously deobligated funds. Th							
		goal includes 227,843 persons assisted. The estimated funding and number of persons served may fluctuate depending on HUD's final allocation							
		amounts and based on the target percentages identified in Action Plan Section 25.							
12	Goal Name	CDBG Economic Development							
	Goal	This economic development funding is used for projects that will create or retain permanent employment opportunities, primarily for low to							
	Description	moderate income persons and for downtown revitalization activities for rural communities. Funding allocated includes annual allocation in addition							
		to previously deobligated funds and program income. The annual goal is to assist 14,122 persons. The estimated funding and number of persons							
		served may fluctuate depending on HUD's final allocation amounts and based on the target percentages identified in Action Plan Section 25.							
13	<b>Goal Name</b>	CDBG Planning / Capacity Building							
	Goal	This fund is available to assist eligible cities and counties in conducting planning activities that assess local needs, develop strategies to address local							
	Description	needs, build or improve local capacity, or that include other needed planning elements (including telecommunications and broadband needs).							
		Funding allocated includes annual allocation in addition to previously deobligated funds. The annual goal is 37,412 persons benefiting from							
		community planning projects (this may show as other in the chart above). The estimated funding and number of persons served may fluctuate							
		depending on HUD's final allocation amounts and based on the target percentages identified in Action Plan Section 25.							
14	Goal Name	CDBG Disaster Relief / Urgent Need							
	Goal	Disaster Relief (DR) assistance is available through this fund as needed for eligible activities in relief of disaster situations where either the governor							
	Description	has proclaimed a state disaster declaration, drought disaster declaration, or the president has issued a federal disaster declaration. CDBG may							
		prioritize throughout the program year the use of DR assistance funds based on the type of assistance or activity under consideration and may							
		allocate funding throughout the program year based on assistance categories. Funding allocated includes annual allocation in addition to previously							
		deobligated funds. The annual goal is to assist 132,248 persons. The estimated funding and number of persons served may fluctuate depending on							
		HUD's final allocation amounts and based on the target percentages identified in Action Plan Section 25.							

15	Goal Name	CDBG Colonia Set-Aside					
(	Goal  This fund is available to eligible county applicants for projects in severely distressed unincorporated areas which meet the defended bescription under this fund. Funding allocated includes annual allocation. The annual goal is to assist 3,348 benefiting from public fac						
	under this fund. Funding allocated includes annual allocation. The annual goal is to assist 3,348 benefiting from public facility or infrastructure						
	activities (other than low/moderate income housing benefit) and 14,491 "other", which equates to the number of colonia residents receiving direct						
assistance. The estimated funding and number of persons served may fluctuate depending on HUD's final allocation amour							
		target percentages identified in Action Plan Section 25.					
16	CDBG Colonia Self-Help Centers						
	Goal	Colonia residents receiving direct assistance through Colonia Self-Help centers.					
	Description						
17	Goal Name	CDBG Administration					
(	Goal	CDBG Administrative costs including Technical Assistance					
	Description						
18	<b>Goal Name</b>	HOME Administration					
(	Goal	HOME Administrative expenses based on HOME allocation and program income received in PY 2018 that is being programmed in the 2019 Action					
	Description	Plan.					
19	Goal Name	NHTF households in new multifamily units					
(	Goal	The 2019 goal for Housing Trust Fund is creating 58 multifamily rental units based on the performance period of February 1, 2019, through August					
	Description	31, 2020.					
20	Goal Name	NHTF Administration					
(	Goal	NHTF Administrative funds for PY 2019.					
	Description						
21	<b>Goal Name</b>	HOPWA Facility-Based Housing Subsidy Assistance					
(	Goal	HOPWA Facility-Based Housing Subsidy Assistance activities will include Short-term supportive housing (STSH) and Transitional supportive housing					
	Description	(TSH). STSH provides temporary housing assistance to eligible individuals to prevent homelessness and allow an opportunity to develop an					
		individualized housing and service plan to guide the client's linkage to permanent housing. TSH provides up to 24 cumulative months of facility-					
		based rental assistance to households that are homeless or at risk of homelessness, including assistance for shared housing arrangements. The					
		annual goal includes 93 households assisted. The estimated funding and number of individuals served may fluctuate depending on HUD's final					
		allocation amounts and based on the target percentages identified in Action Plan Section 25.					

22	Goal Name	HOPWA Resource Identification
	Goal	Resource Identification is used for establishing, coordinating and developing housing assistance resources for eligible persons (including conducting
	Description	preliminary research and making expenditures necessary to determine the feasibility of specific housing-related initiatives). The estimated funding
		may fluctuate depending on HUD's final allocation amounts and based on the target percentages identified in Action Plan Section 25.
23	Goal Name	HOPWA Housing Information Services
	Goal	Housing information services including, but not limited to, counseling, information, and referral services to assist an eligible person to locate,
	Description	acquire, finance, and maintain housing. This may also include fair housing guidance for eligible persons who may encounter discrimination on the
		basis of race, color, religion, sex, age, national origin, familial status, or handicap. Housing counseling, as defined in 24 CFR §5.100, that is funded
		with or provided in connection with HOPWA funds must be carried out in accordance with §5.111. When grantees provide housing services to
		eligible persons (including persons undergoing relocation) that are incidental to a larger set of holistic case management services, these services do
		not meet the definition of Housing counseling, as defined in §5.100, and therefore are not required to be carried out in accordance with the
		certification requirements of §5.111. The annual goal is to assist 37 persons. The estimated funding and number of households served may fluctuate
		depending on HUD's final allocation amounts and based on the target percentages identified in Action Plan Section 25.

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.215(b)

Based on the goal descriptions for HOME in the table above, it is estimated that the State will provide affordable housing to 630 extremely low-income, low-income, and moderate-income families.

# AP-25 Allocation Priorities – 91.320(d)

#### Introduction:

The CPD Programs serve special needs populations and meet the 13 Priority Needs found in Strategic Plan 25 of the 2015-2019 Consolidated Plan. These Needs in Strategic Plan 25 are correlated with Goals in Action Plan 20 to show which activities will serve which priority needs. The goals from Action Plan 20 are listed below with allocation percentages. Percentages in the chart below are estimated and may change depending on funding received from HUD, legislative priorities, and funding requests from administrators or subrecipients. Due to software restrictions, allocations are rounded to the nearest whole number and do not reflect precise percentages.

Also, for the other programs listed in the anticipated resources (Action Plan 15) that could be used to leverage funds (including 4% HTC, 9% HTC, Multifamily Direct Loan Program, HHSP, State Housing Trust Fund, TX MCC, and My First Texas Home Program, NSP PI, Section 8 HCV programs, Section 811 PRA, and TCAP RF), goals are tailored to each program in the planning documents governing those programs. These documents can be found at http://www.tdhca.state.tx.us. In addition to meeting the priority needs, the CPD Programs works to serve special needs populations as described in this section. HOME and ESG's special needs populations are discussed in the introduction, and HOPWA and CDBG's are included in the discussion below.

### **HOME Serves Special Needs**

TDHCA has determined that administrators may request to establish a preference to serve the following special needs populations: persons with disabilities, persons with substance use disorders, persons living with HIV/AIDS (PLWH), persons with Violence Against Woman Act (VAWA) protections, colonia residents, farmworkers, homeless populations, veterans, wounded warriors (as defined by the Caring for Wounded Warriors Act of 2008), public housing residents, persons transitioning out of incarceration, and persons transitioning out of foster care and nursing facilities.

For administrators with programs that are designed to limit assistance to certain populations, TDHCA will only approve program designs that limit assistance to households that include a member within the following populations if necessary to provide as effective housing, aid, benefit, or services as those provided to others in accordance with 24 CFR §8.4(b)(1)(iv): PLWH, mental illness, substance use disorders, or households that would qualify under the TDHCA's Project Access program as defined in 10 TAC §5.801. Otherwise, administrators may only give preference to populations described in the special needs section.

For HOME or NHTF rental housing, TDHCA will allow development of housing that meets requirements under the Housing for Older Persons Act. TDHCA may also consider permitting rental housing owners to give a preference or limitation as indicated in this section and may allow a preference or limitation that is not described in this section to encourage leveraging of federal or state funding, provided that another federal or state funding source for the rental housing requires a limitation or preference. TDHCA may put

further guidelines on development of specific types of rental housing by rule or NOFA.

# **Funding Allocation Priorities**

	Homeless Goals (%)	Construction of single family housing (%)	Rehabilitation of single family housing (%)	Homebuyer assistance with possible rehabilitation (%)	Tenant-Based Rental Assistance with HOME funding (%)	HOME Households in new/rehabbed multifamily units (%)	HOPWA Tenant-Based Rental Assistance (%)	HOPWA Short-Term Rent, Mortgage, & Utilities Asst (%)	HOPWA Permanent Housing Placement Assistance (%)	HOPWA-Funded Supportive Services (%)	HOPWA Facility-Based Housing Subsidy Assistance (%)	HOPWA Resource Identification (%)	HOPWA Housing Information Services (%)	CDBG Other Construction (%)	CDBG Economic Development (%)	CDBG Planning / Capacity Building (%)	CDBG Disaster Relief / Urgent Need (%)	CDBG Colonia Set-Aside (%)	CDBG Colonia Self-Help Centers (%)	CDBG Administration (%)	HOME Administration (%)	NHTF households in new multifamily units (%)	NHTF Administration (%)	Colonias Set-Aside (%)	Total (%)
CDBG	0	0	0	0	0	0	0	0	0	0	0	0	0	68	16	1	0	10	2	3	0	0	0	0	100
CDBG Colonias Set-aside	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	100	100
HOME	0	3	32	2	15	48	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	100
HOPWA	0	0	0	0	0	0	58	14	2	18	6	1	1	0	0	0	0	0	0	0	0	0	0	0	100
ESG	100	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	100
Housing Trust Fund	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	90	10	0	100

**Table 7 – Funding Allocation Priorities** 

#### **Reason for Allocation Priorities**

#### **HOME**

TDHCA prioritizes HOME funding for multifamily, single-family, and Set-Aside activities. Multifamily activities were historically allocated a higher percent of funds to address the priority needs of Rental Assistance and Production of New Units, promote tax credit leveraging, and because they account for a large portion of HOME's program income. TDHCA now has access to TCAP RF, which are loan repayments from original TCAP funded developments, as a source of multifamily financing, as well as the ability to allocate program income to this activity based on the amount actually received in the prior program year, so these priorities will continue to have funds directed toward them while likely reducing the portion of HOME annual allocation funds directed towards multifamily activities.

Funding for single family activities from the 2019 annual allocation is anticipated to be awarded based on TDHCA's Regional Allocation Formula, through the Reservation System, contract awards, or a combination of the two allowing local administrators to prioritize single family activities on a household-by-household basis for: HBA, which addresses Acquisition of Existing Units and Rehabilitation of Existing Units priority needs; A pilot project allowing Homebuyer Assistance to be utilized to assist a homebuyer with purchase a land or a substandard housing unit, which will be either rehabilitated or newly constructed with HOME funds; HRA, which addresses Rehabilitation of Existing Units priority need; and TBRA, which addresses Rental Assistance priority need. These priorities are a result of the consolidated planning process and significant public input.

### **ESG**

ESG does not have specific allocations for priority needs. ESG funds can be used for all eligible purposes within limitations set by ESG regulations and guided by local Continuum of Care (CoC) direction, including:

Street outreach, Emergency shelter, Rapid re-housing, HMIS activities, and Homelessness prevention.

# **HOPWA**

HOPWA provides the following activities in line with priority needs:

TBRA, which addresses Rental Assistance priority needs; STRMU, which addresses Homelessness Prevention priority needs; Facility-Based Housing Subsidy Assistance, which addresses emergency shelter and transitional housing rental assistance needs; Supportive Services Program, which addresses Supportive Services for PLWH priority needs; and PHP, which addresses Homelessness Prevention priority needs.

#### **CDBG**

The CDBG Program offers the following activities relating to the corresponding priority needs. The majority of CDBG funds are used to meet basic human needs. These projects, in addition to being among the most critical needs in the state, are prioritized locally by regional review committees and local communities. Colonia funding allocation is reflected in "Colonias Set-Aside" column.

The majority of funds are awarded to address basic human needs including improvements to water and sewer systems and roads for low and moderate income (LMI) communities. Economic development activities are funded to create and retain jobs primarily for LMI persons, and to revitalize downtown areas in rural communities. Public facilities such as community centers and public safety facilities are less common activities, but are valuable to LMI communities. Colonias SHC activities provide public services and housing funds for residents living in the designated colonias of El Paso, Hidalgo, Cameron/Willacy, Webb, Starr, Maverick and Val Verde counties.

#### **NHTF**

The NHTF Program activities for PY 2019 will be limited to construction of multifamily housing to address the priority needs of Rental Assistance and Production of New Units, and to promote leveraging of other fund sources. As this is a new fund source and a new program, the administrative burden of implementation is mitigated by using the funds within the well-established multifamily finance structure.

# How will the proposed distribution of funds will address the priority needs and specific objectives described in the Consolidated Plan?

The special needs populations for HOME are described in the Introduction. ESG, HOPWA and CDBG discuss special needs populations below.

#### **ESG Serves Special Needs**

ESG does not have funding allocation priorities for special needs populations. However, the 2019 ESG NOFA may include selection criteria related to proposals serving persons with higher barriers to housing including persons with serious mental illness, persons recently released from institutions, persons with substance use disorders, veterans, survivors of domestic violence, youth aging out of foster care, and persons transitioning out of incarceration.

TDHCA requires ESG subrecipients to comply with HUD Final Rule Implementing Violence Against Women Reauthorization Act of 2013 (VAWA). Forms and information are required to be distributed to applicants and program participants for short- and medium-term rental assistance in accordance with 24 CFR §5.2005(e). Also pursuant to 24 CFR §5.2005(e), ESG Subrecipients are required to develop and follow an Emergency Transfer Plan.

# **HOPWA Serves Special Needs**

Texas HOPWA serves PLWH and their household members, all of whom are at or below 80% of the AMI, and most of whom fall into the extremely-low-income category. As previously noted, allocations generally mirror the Ryan White Program allocation formula, which takes into account population of PLWH, HIV incidence, number of PLWH accessing Ryan White services, percent of PLWH eligible for Medicaid and other considerations. The allocations are then adjusted based on unmet need, prior performance and expenditures, geographic-specific data provided by Project Sponsors, and any other relevant factors. After

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allocations to each HIV Service Delivery Area (HSDA) are determined, it is then up to the Project Sponsor to allocate between activities of TBRA, STRMU, Facility-Based Housing Subsidy Assistance, PHP, Supportive Services, Housing Information Services, Resource Identification, and administrative expenses (not to exceed 7% of their allocation) and submit those to their Administrative Agents (AAs) and DSHS for approval. Project Sponsors base allocations on many factors, including but not limited to, number of clients projected to continue into the next year, area unmet need, rental costs, prior number of clients served, average expenditures per client, and changes in HIV population living in poverty, etc. Funds are also reallocated during the year within HSDAs under each AA as needed.

## **CDBG Serves Special Needs**

CDBG provides more than 85% of available funds for projects that primarily benefit low-to moderate-income persons through basic infrastructure, housing, job creation and other activities as identified at the local level. Among those projects, CDBG sets aside 12.5% of funds to specifically benefit colonia residents through planning activities, infrastructure and housing construction, self-help center services, construction activities, and public services. Funding for community development projects in colonias and other LMI communities is a critical element in the well-being of these communities.

In 1996, in an effort to place more emphasis on addressing the needs of colonias, the OCI at TDHCA was created and charged with the responsibility of coordinating all TDHCA's legislative initiatives involving border and colonia issues and managing a portion of TDHCA's existing programs targeted at colonias. The fundamental goal of the OCI is to improve the living conditions and lives of border and colonia residents and to educate the public regarding the services that the Department has to offer. As part of its plan to improve the living conditions in colonias, the OCI operates Border Field Offices in Pharr, Laredo, and El Paso to provide technical assistance to border counties, Colonia SHCs, and Bootstrap Program participants.

# AP-30 Methods of Distribution – 91.320(d)&(k) Introduction:

Given that Texas is the second largest state in the nation by total area, the method of distribution of its funds has to take into account a very large area. To serve this large area it is necessary for the State to use subrecipients to administer the programs funded under CPD. The selection processes for these entities are generally described below.

## **Distribution Methods**

Table 8 - Distribution Methods by State Program

1	State Program Name:	Colonia Economically Distressed Areas Program (CEDAP)					
	Funding Sources:	CDBG					
		CDBG Colonias Set-aside					
	Describe the state	Colonia Economically Distressed Areas Program (CEDAP) Legislative Set-Aside fund					
	program addressed by	provides funding to eligible cities and counties to assist colonia residents that cannot					
	the Method of	afford the cost of service lines, service connections, and plumbing improvements					
	Distribution.	associated with being connected to a TWDB Economically Distressed Area Program or					
		similar water or sewer system improvement project.					
	Describe all of the	The TDA will evaluate the following factors prior to awarding CEDAP funds:					
	criteria that will be	The proposed use of the CDBG funds including the eligibility of the proposed activities					
	used to select	and the effective use of the funds to provide water or sewer connections/yard lines to					
	applications and the	water/sewer systems funded through Economically Distressed Area Program or similar					
	relative importance of	program;					
	these criteria.	<ul> <li>The ability of the applicant to utilize the grant funds in a timely manner;</li> </ul>					
		The availability of funds to the applicant for project financing from other sources;					
		The applicant's past performance on previously awarded CDBG contracts;					
		Cost per beneficiary; and					
		• Proximity of project site to entitlement cities or metropolitan statistical areas (MSAs).					
	If only summary	Guidelines, applications and additional program documentation can be found on TDA's					
	criteria were	website at www.texasagriculture.gov.					
	described, how can						
	potential applicants						
	access application						
	manuals or other state						
	publications describing						
	the application						
	criteria? (CDBG only)						

	Describe how	The allocation is distributed on an as-needed basis.
	resources will be	
	allocated among	
	funding categories.	
	Describe threshold	Maximum \$1,000,000/Minimum \$75,000
	factors and grant size	
	limits.	
	What are the outcome	Activities Benefiting LMI Persons
	measures expected as	
	a result of the method	
	of distribution?	
2	State Program Name:	Colonia Planning and Construction Funds
	Funding Sources:	CDBG
		CDBG Colonias Set-aside
	Describe the state	The Colonia Planning Fund (CPF) funds planning activities that either targets a specific
	program addressed by	colonia(s) (Colonia Area Planning) or that provides a countywide comprehensive plan
	the Method of	(Colonia Comprehensive Planning). In order to qualify for the Colonia Area Planning
	Distribution.	activities, the county applicant must have completed a Colonia Comprehensive Plan that
		prioritizes problems and colonias for future action. The targeted colonia must be
		included in the Colonia Comprehensive Plan.
		The goal of the Colonia Fund Construction (CFC) fund is to develop viable communities
		by providing decent housing, viable public infrastructure, and a suitable living
		environment, principally for persons residing within a community or area that meets the
		definition of a colonia. An eligible county applicant may submit an application for the
		following eligible construction activities:
		Assessments for Public Improvements - The payment of assessments (including any
		charge made as a condition of obtaining access) levied against properties owned and
		occupied by persons of low and moderate income to recover the capital cost for a public improvement.
		Other Improvements - Other activities eligible under 42 USC Section 5305 designed to
		meet the needs of colonia residents.

Describe all of the criteria that will be used to select applications and the relative importance of these criteria.

Colonia Fund: Construction. The selection criteria for the Colonia Fund: Construction will focus upon the following factors: community distress; percentage of people living in poverty; per capita income; percentage of housing units without complete plumbing; unemployment rate; benefit to LMI persons; project priorities; project design; matching funds; and past performance.

Colonia Fund: Planning (Area). The selection criteria for the Colonia Fund: Planning will focus upon the following factors: community distress; percentage of people living in poverty; per capita income; percentage of housing units without complete plumbing; unemployment rate; project design; the severity of need within the colonia area(s) and how clearly the proposed planning effort will remove barriers to the provision of public facilities to the colonia area(s) and result in the development of an implementable strategy to resolve the identified needs; the planning activities proposed in the application; whether each proposed planning activity will be conducted on a colonia-wide basis; the extent to which any previous planning efforts for colonia area(s) have been accomplished; the CDBG cost per LMI beneficiary; the availability of funds to the applicant for project financing from other sources; the applicant's past performance on previously awarded CDBG contracts; benefit to LMI persons; and matching funds.

Colonia Fund: Planning (Comprehensive). The selection criteria for the Colonia Fund: Planning will focus upon the following factors: community distress; percentage of people living in poverty; per capita income; percentage of housing units without complete plumbing; unemployment rate; project design; the severity of need for the comprehensive colonia planning effort and how effectively the proposed comprehensive planning effort will result in a useful assessment of colonia populations, locations, infrastructure conditions, housing conditions, and the development of short-term and long term strategies to resolve the identified needs; the extent to which any previous planning efforts for colonia area(s) have been accomplished; whether the applicant has provided any local matching funds for the planning or preliminary engineering activities; the applicant's past performance on previously awarded CDBG contracts; and award history (an applicant that has previously received a CDBG comprehensive planning award would receive lower priority for funding).

	If only summary	Guidelines, applications and additional program documentation can be found on TDA's
	criteria were	website at www.texasagriculture.gov.
		Website at WWW.texasag. Journal e.govi
	described, how can	
	potential applicants	
	access application	
	manuals or other	
	state publications	
	describing the	
	application criteria?	
	(CDBG only)	
	Describe how	The State CDBG allocation 6.75% (approximately) is allocated to the Colonia Fund. Of the
	resources will be	yearly CDBG allocation to the Colonia Construction and Planning Fund, 97.5%
	allocated among	(approximately) of those funds are to award grants through the CFC and 2.5%
	funding categories.	(approximately) are to award grants through the CFP. Subsequent to awarding funds,
	0 0	any portion of the CFC allocation that is unable to be awarded (i.e., fund an application
		in the minimum amount of \$75,000, etc.) may be used to fund additional eligible CFP
		applications, and conversely, any portion of the CFP allocation that is unable to be
		awarded may be used to fund additional eligible CFC applications.
	Describe threshold	CFP Maximum \$100,000/Minimum \$0
	factors and grant size	CFC Maximum \$100,000/Minimum \$75,000
	limits.	
	What are the outcome	Activities Benefiting LMI Persons
	measures expected as	
	a result of the method	
	of distribution?	
3	State Program Name:	Colonia SHC Legislative Set-Aside (administered by TDHCA)
	Funding Sources:	CDBG
		CDBG Colonias Set-aside
	Describe the state	Administered by TDHCA and funded through CDBG, the Colonia SHC Program serves
	program addressed by	colonias along the Texas-Mexico border. Colonia SHCs provide concentrated on-site
	the Method of	technical assistance to low- and very low-income individuals and families in a variety of
	Distribution.	ways including housing, community development activities, infrastructure
		improvements, outreach and education. Key services include: housing rehabilitation;
		new construction; surveying and platting; construction skills training; tool library access
		for self-help construction; housing finance; credit and debt counseling; grant writing;
		infrastructure construction and access; contract-for-deed conversions; and capital access
		for mortgages.

	Describe all of the	Approximately 40,180 residents live in the targeted colonias served by the Colonia SHC
	criteria that will be	Program. The Colonia SHCs process applications from income eligible households on a
	used to select	first-come, first-served basis. Eligible households must reside in a targeted colonia,
	applications and the	which has been preselected by each county and approved by C-RAC. Households must
	relative importance of	earn less than 80% of AMI.
	these criteria.	
	If only summary	Colonia SHCs are statutorily required to establish SHCs in Cameron/Willacy, El Paso,
	criteria were	Hidalgo, Starr and Webb counties. Statute allows for additional Colonia SHCs to be
	described, how can	established if any other county if TDHCA deems it necessary and appropriate and if the
	potential applicants	county is designated an economically distressed area under statute. In 2001, TDHCA
	access application	established additional Colonia SHCs in Maverick and Val Verde counties. Each Colonia
	manuals or other	SHC must serve five targeted colonias within the county it serves. The Colonia SHCs and
	state publications	TDHCA's Border Field Offices both conduct outreach activities throughout the contract
	describing the	period to inform colonia residents of program benefits and eligibility criteria and to
	application criteria?	provide application assistance.
	(CDBG only)	
-	Describe how	Of the State CDBG allocation, 2.5% (approximately) is allocated to this fund. Resources
	resources will be	are allocated after analysis and input from each community. Counties that are statutorily
	allocated among	designated to participate in the Colonia SHC Program conduct a needs assessment
	funding categories.	before proposing which target colonias should receive concentrated attention and the
	runung categories.	scope of program activities and funding. Each Colonia SHC designs a proposal unique to
		the needs of a specific community. After the C-RAC, composed of residents from
		previously participating colonias, reviews and approves the proposals from the counties,
		the proposals are then reviewed and approved by the TDHCA Governing Board for
		implementation. Funds deobligated from prior Colonia SHC Program grant years and any
		program income recovered from Colonia SHC funds shall be used by TDHCA for the
		Colonia SHC Program.
	Describe threshold	Maximum \$1,000,000/Minimum \$500,000
	factors and grant size	For the Colonia SHC, program rules limit the assistance to up to \$1,000,000 per Colonia
	limits.	SHC per contract period. If there are insufficient funds available to fully fund an
		application, the Administrator may accept the amount available and wait for remaining
		funds to be committed the next program year. Each program activity, such as new
		construction, rehabilitation, and tool library operation, for example, are limited to
		specific dollar amounts. TDHCA, at its discretion and in coordination with the county,
		may amend a contract to increase the budget amount based on Colonia SHC
		performance and other factors.

	What are the outcome	For the Colonia SHC Program, outcomes include: colonia residents assisted, housing units
	measures expected as	assisted or created, instances of technical assistance provided, and instances of
	a result of the method	information delivered. In general, these are Activities Benefiting LMI Persons.
	of distribution?	
4	State Program Name:	Colonias to Cities Initiative Program
	Funding Sources:	CDBG
		CDBG Colonias Set-aside
	Describe the state	The Colonia to Cities Initiative (CCIP) provides funding for basic infrastructure considered
	program addressed by	necessary for a colonia area to be annexed by an adjoining city. Priority is given to
	the Method of	colonias that have received prior CDBG funding. Both the county and city must submit a
	Distribution.	multi-jurisdictional pre-application for the project that includes a resolution from each
		jurisdiction. The city's resolution must include a firm commitment to annex the colonia
		upon completion of the project. Failure to annex the colonia may result in a requirement
		to repay the CDBG funding to TDA.
	Describe all of the	The TDA will evaluate the following factors prior to awarding CCIP funds:
	criteria that will be	• the proposed use of the TxCDBG funds including the eligibility of the proposed
	used to select	activities;
	applications and the	• the ability of the community to utilize the grant funds in a timely manner;
	relative importance of	• the availability of funds to the community for project financing from other sources;
	these criteria.	the community's past performance on previously awarded TxCDBG contracts, if
		applicable;
		• cost per beneficiary; and
		commitment by the city to annex the colonia area within one year of project
		completion.
		If applications exceed the available funding, the Department may use the scoring factors
	If and a common and	established for the Colonia Fund-Construction component.
	If only summary	Eligible applicants will be notified if funds become available.
	criteria were	
	described, how can	
	potential applicants	
	access application	
	manuals or other state	
	publications describing	
	the application	
	criteria? (CDBG only)	

	Describe how	If there are an insufficient number of projects ready for CEDAP funding, the CEDAP funds
	resources will be	may be transferred to the Colonias to Cities Initiative.
	allocated among	
	funding categories.	
	Describe threshold	Minimum \$100,000/Maximum \$1,000,000
	factors and grant size	
	limits.	
	What are the outcome	Activities Benefiting Low and Moderate Income (LMI) Persons
	measures expected as	
	a result of the method	
	of distribution?	
5	State Program Name:	Community Development Fund
	Funding Sources:	CDBG
	Describe the state	The Community Development (CD) Fund is available on a biennial basis through a
	program addressed by	competition in each of the State's 24 planning regions. The goal of the CD Fund is to
	the Method of	develop viable communities by providing decent housing, viable public infrastructure,
	Distribution.	and a suitable living environment, principally for persons of low to moderate income.
		Applicants are encouraged to provide for infrastructure and housing activities that will
		improve opportunities for LMI persons. When considering and designing projects,
		applicants must continue to consider project activities that will affirmatively further fair
		housing, which includes project activities that provide basic infrastructure (such as
		water, sewer, and roads) that will benefit residential housing and other housing
		activities.

Describe all of the	CD applicants are scored using a shared system with 90% of the scoring criteria
criteria that will be	established by Regional Review Committees (RRC) and 10% established by the state's
used to select	scoring criteria. There is a Regional Review Committee in each of the 24 State planning
applications and the	regions. Each RRC will be comprised of 12 members appointed at the pleasure of the
relative importance of	Texas Commissioner of Agriculture. A quorum of seven members is required for all public
these criteria.	hearings. Each RRC is responsible for determining local project priorities and objective
	scoring criteria for its region for the CD Fund in accordance with the requirements in this
	Action Plan. Additionally, the RRC shall establish the numerical value of the points assigned to each scoring factor and determine the total combined points for all RRC
	scoring criteria. The Regional Review Committees are responsible for convening public
	hearings to discuss and select the objective scoring criteria that will be used to score and
	rank applications at the regional level. The public must be given an opportunity to
	comment on the priorities and the scoring criteria considered. The final selection of the
	scoring criteria is the responsibility of each RRC and must be consistent with the
	requirements in this Action Plan. The RRC may not adopt scoring factors that directly
	negate or offset the State's scoring factors. Each RRC shall develop a RRC Guidebook, in
	the format provided by TDA, to notify eligible applicants of the objective scoring criteria
	and other RRC procedures for the region. The Guidebook must be submitted to TDA and
	approved at least ninety days prior to the application deadline.
	The state scoring will be based on the following:
	1. Past Performance- 16 points.
	2. All project activities within the application would provide basic infrastructure or
	housing activities - 4 points. (Basic infrastructure - the basic physical shared facilities
	serving a community's population consisting of water, sewage, roads and flood drainage.
	Housing activities - as defined in 24 Code of Federal Regulations (CFR) Part 570.)
If only summary	Guidelines, applications and additional program documentation can be found on TDA's
criteria were	website at www.texasagriculture.gov.
described, how can	
potential applicants	
access application	
manuals or other state	
publications describing	
the application	
criteria? (CDBG only)	
Describe how	66.9% (approximately) of the State CDBG allocation is allocated to this fund. In addition,
resources will be	deobligated funds may be allocated to the CD Fund according to the procedures
allocated among	described in the Additional Detail on Method of Distribution section following this table.
funding categories.	
•	

Describe	threshold	Minimum \$75,000/Maximum \$800,000, regions may establish additional grant amount
factors a	nd grant size	limits.
limits.		
What are	the outcome	Activities Benefiting LMI Persons
measure	s expected as	
a result o	of the method	
of distrib	oution?	
6 State Pro	gram Name:	Fire, Ambulance, & Services Truck (FAST) Fund
Funding 9	Sources:	CDBG
Describe	the state	The Fire, Ambulance, & Services Truck (FAST) Fund provides funds for eligible vehicles to
program	addressed by	provide emergency response and special services to rural communities.
the Meth	nod of	
Distribut	ion.	
Describe	all of the	Applications will be scored and ranked based on:
criteria tl	hat will be	Poverty Rate (Census data)
used to s	elect	Past performance on TxCDBG grants (see CD Fund State scoring factors)
application	ons and the	
relative i	mportance of	
these crit	teria.	
If only su	ımmary	Guidelines, applications and additional program documentation can be found on TDA's
criteria w	vere	website at www.texasagriculture.gov.
described	d, how can	
potential	l applicants	
access ap	plication	
manuals	or other state	
publicati	ons describing	
the appli	cation	
criteria?	(CDBG only)	
Describe	how	All deobligated funds from fund year 2015 and earlier will be made available for the
resource	s will be	FAST Fund on the first day of the program year. This amount may be increased as
allocated	l among	additional funds are deobligated during the program year.
funding o	categories.	
Describe	threshold	Minimum \$100,000/Maximum \$500,000
factors a	nd grant size	
limits.		

	What are the outcome	Activities Benefiting LMI Persons
	measures expected as	
	a result of the method	
	of distribution?	
7	State Program Name:	Disaster Relief Funds
	Funding Sources:	CDBG
	Describe the state	Disaster Relief (DR) Fund assistance is available as needed for eligible activities in relief
	program addressed by	of disaster situations where either a state or federal disaster declaration has been
	the Method of	issued.
	Distribution.	Declaration other than Drought: Priority for the use of these funds is for repair and
	Distribution:	restoration activities that meet basic human needs (such as water and sewer facilities,
		housing, and roads), and may not include funding to construct public facilities that did
		not exist prior to the occurrence of the disaster.
		Declaration for Drought: Funding in response to a Governor's drought disaster
		declaration covering the area that would benefit from project activities must include
		new facilities to improve water supply, subject to the conditions set forth in Title 4, Part
		1, Chapter 30, Subchapter A of the Texas Administrative Code.
	Describe all of the	To qualify for the DR Fund:
	criteria that will be	a. The situation addressed by the applicant must be both unanticipated and beyond the
	used to select	control of the local government.
	applications and the	b. The problem being addressed must be of recent origin. For DR Fund assistance, this
	relative importance of	means that the application for assistance must be submitted no later than 12 months
	these criteria.	from the date of the state or federal disaster declaration.
		c. Funds will not be provided under Federal Emergency Management Agency's (FEMA's)
		Hazard Mitigation Grant Program for buyout projects unless TDA receives satisfactory
		evidence that the property to be purchased was not constructed or purchased by the
		current owner after the property site location was officially mapped and included in a
		designated flood plain area.
		d. Each applicant must demonstrate that adequate local funds are not available, i.e., the
		entity has less than six months of unencumbered general operations funds available in
		its balance as evidenced by the last available audit required by state statute, or funds from other state or federal sources are not available to completely address the problem.  e. TDA may consider whether funds under an existing CDBG contract are available to be reallocated to address the situation.  f. The distribution of these funds will be coordinated with other state agencies.

	If only summary	Guidelines, applications and additional program documentation can be found on TDA's
	criteria were	website at www.texasagriculture.gov.
	described, how can	
	potential applicants	
	access application	
	manuals or other state	
	publications describing	
	the application	
	criteria? (CDBG only)	
	Describe how	Up to \$3,000,000 may be transferred from CD deobligated funds, as needed
	resources will be	
	allocated among	
	funding categories.	
	Describe threshold	Maximum \$350,000/Minimum \$50,000
	factors and grant size	
	limits.	
	What are the outcome	Meet other community development needs of particular urgency which represent an
	measures expected as	immediate threat to the health and safety of residents of the community.
	a result of the method	
	of distribution?	
8	State Program Name:	General HOME Funds for Single-Family Activities
	Funding Sources:	HOME
	Describe the state	TDHCA awards single-family activity funds as grants and loans through a network of local
	program addressed by	administrators for Homeowner Rehabilitation (HRA), Homebuyer Assistance (HBA), and
	the Method of	Tenant Based Rental Assistance (TBRA). Assistance length and term depends on the type
	Distribution.	of activity. Non set-side funds are initially being made available on a regional basis in
		accordance with state statute. Remaining funds are made available statewide on a first-
		come, first-served Reservation System, a contract-based system or some combination of
		these two methods. The method will be described in NOFAs and is informed by needs analysis, oversubscription for the activities, and public input.
		analysis, oversubscription for the activities, and public input.

Describe all of the criteria that will be used to select applications and the relative importance of these criteria.

Applicants must comply with requirements stated in NOFAs, the Single-Family Programs Umbrella Rule, and State HOME Program Rules in effect at the time they receive their award.

#### **Review of Applications**

All programs will be operated through direct administration by TDHCA, reallocation of deobligated funding and program income, or through the release NOFA with an emphasis on geographic dispersion of funds, particularly in rural areas of the state, using a Regional Allocation Formula (RAF) which uses objective measures to determine rural housing needs such as poverty and substandard housing. For NOFAs, applicants must submit a complete application to be considered for funding or eligibility to access the Reservation System, along with a nominal application fee determined by TDHCA. Applications received by TDHCA will be reviewed for applicable threshold, eligibility and/or scoring criteria in accordance with the Department's rules and application review procedures published in the NOFA and/or application materials. Information related to NOFAs, application requirements and fees, and application review procedures and materials is available at http://www.tdhca.state.tx.us/home-division/index.htm.

#### **Selection Process**

Qualifying applications for funding are recommended for funding to TDHCA's Board based on the Department's rules and any additional requirements established in the NOFA. Applications for participation in the Reservation System are submitted to the TDHCA Board for approval, but are subject to all other review requirements. Should TDHCA reprogram unutilized HOME funds for development activities, applications submitted for development activities will also receive a review for financial feasibility, underwriting, and compliance under the HOME Final Rule as well as the Department's existing previous participation review process.

The state may select subrecipients or state recipients as described in program rules and NOFAs, or may conduct a portion of HOME activities directly in accordance with §92.201.

When administrators have not successfully expended the HOME funds within their contract period, TDHCA de-obligates the funds and pools the dollars for redistribution according to TDHCA's Reallocation of Financial Assistance rule at 10 TAC §1.19, and consistent with the reservation system and any open NOFAs. TDHCA may also reallocate these funds through a competitive NOFA process resulting in an award of funds.

	Describe how	TDHCA announces the annual allocation of HOME Single-Family funds through a NOFA
	resources will be	and specifies that the funds will initially be made available using a Regional Allocation
	allocated among	Formula (RAF) which divides funds among 26 sub-regions as required by state statute.
	funding categories.	The allocation method is developed based on a formula which considers need and
		funding availability. After a period of several months, regional allocations collapse.
		Following the release of the annual allocation through the RAF, TDHCA periodically adds
		HOME program income and deobligated funds to the funds available via the Reservation
		System and either allocates a specific amount of funds per activity based on funding
		priorities or may allow HOME administrator's requests for funding through the system to
		determine how the funds are finally allocated among fund categories. TDHCA may
		specify the maximum amount of funds that will be released for each activity type and
		may allocate funds via a first come, first served Reservation System or alternate method
		based on public comment.
	Describe threshold	Applicants must comply with requirements stated in the HOME NOFA and State HOME
	factors and grant size	Program Rules in effect the year they receive their award. These sources provide
	limits.	threshold limits and grant size limits per activity type.
	What are the outcome	Assistance to LMI households.
	measures expected as	
	a result of the method	
	of distribution?	
9	State Program Name:	HOME Multifamily Development
	Funding Sources:	HOME
	Describe the state	The HOME Multifamily Direct Loan Program awards loans to for-profit and nonprofit
	program addressed by	multifamily developers to construct and rehabilitate affordable rental housing. These
	the Method of	loans typically carry a 0% to 5% interest rate and have terms ranging from 15 years to 40
	Distribution.	years. The vast majority of the loans are made in conjunction with awards of 4% or 9%
		HTCs.
	Describe all of the	TDHCA's Texas Administrative Code Chapters 10, 11, and 13 set forth a minimum set of
	criteria that will be	requirements that document a project owner's readiness to proceed with the
	used to select	development as evidenced by site control, notification of local officials, the availability of
	applications and the	permanent financing, appropriate zoning for the site, and a market and environmental
	relative importance of	study. Additionally, the development must be near certain community assets. After a
	these criteria.	period of Regional Allocation, HOME Multifamily Direct Loan Program funds are typically
		awarded on a first-come, first-served basis, as long as the criteria above are met. After a
		certain date, for HOME Multifamily Development applications layered with 9% HTCs, the
		highest scoring applications in the 9% cycle that also request HOME funds are prioritized
		according to 9% criteria.

	Describe how	Typically, of the HOME Multifamily Funds, 85% is available for general activities and 15%
	resources will be	for Community Housing Development Organizations (CHDOs). However, the HOME
	allocated among	Multifamily Direct Loan Program may make funds available annually or through a special
	funding categories.	purpose NOFA under the General, Supportive Housing/Soft Repayment, and CHDO Set-
		Asides, or may choose to have a preference or limitation for Persons with Disabilities.
	Describe threshold	TDHCA's Uniform Multifamily Rules and Qualified Allocation Plan set forth a minimum
	factors and grant size	set of requirements that document a project owner's readiness to proceed with the
	limits.	development as evidenced by site control, notification of local officials, the availability of
		permanent financing, experience of the developer, appropriate zoning for the site, and a
		market and environmental study. Additionally, the development must be near certain
		community assets such as a full service grocery, financial institution, pharmacy, or
		medical office and have certain unit amenities and common amenities. Awards of HOME
		Multifamily Direct Loan Program funds range from approximately \$300,000 to
		\$4,000,000per application in the form of a loan.
	What are the outcome	Assistance to LMI households.
	measures expected as	
	a result of the method	
	of distribution?	
10	State Program Name:	Local Revolving Loan Funds
	Funding Sources:	CDBG
	Describe the state	TxCDBG allows communities that received Texas Capital Fund awards to support job
	program addressed by	creation or retention, and that created a local revolving loan fund, prior to
	the Method of	implementation of the interim rule published November 12, 2015, to retain the program
	Distribution.	income generated by the economic development activities and to reinvest the funds to
		support job creation/retention activities.
	Describe all of the	Criteria are established by local subrecipients, with guidance from the TxCDBG Revolving
	criteria that will be	Loan Fund Information Guide provided by TDA.
	used to select	
	applications and the	
	relative importance of	
	these criteria.	
$\Box$		

	If only summary	The TxCDBG Revolving Loan Fund Information Guide is provided directly to subrecipients
	criteria were	that have established revolving loan funds.
	described, how can	
	•	
	potential applicants	
	access application	
	manuals or other state	
	publications describing	
	the application	
	criteria? (CDBG only)	
	Describe how	Program Income generated by a local RLF is retained by that community or returned to
	resources will be	TDA for distribution according to the Action Plan. See "Grantee Unique Appendices" for
	allocated among	table of local revolving loan funds.
	funding categories.	
	Describe threshold	Parameters for minimum or maximum loan amounts may be established by the
	factors and grant size	subrecipient.
	limits.	
	What are the outcome	Activities Benefitting LMI Persons through Job Creation/Retention
	measures expected as	
	a result of the method	
	of distribution?	
11	State Program Name:	National Housing Trust Fund
	Funding Sources:	Housing Trust Fund
	Describe the state	It is planned that the NHTF Program will award loans to for-profit and nonprofit
	program addressed by	multifamily developers to construct multifamily affordable housing. Because the NHTF is
	the Method of	required to benefit ELI households at 30% of AMI or less, the units will likely not be able
	Distribution.	to service a debt payment. The constraints on NHTF dictate that the funds typically be
		available as 0% interest, deferred payment loan, or as 0% interest cash flow loans, if
		required, to leverage with tax credits or other financing mechanisms.

Describe all of the criteria that will be used to select applications and the relative importance of these criteria.

TDHCA's Texas Administrative Code Chapters 10, 11, and 13 set forth a minimum set of requirements that document a project owner's readiness to proceed with the development as evidenced by site control, notification of local officials, the availability of permanent financing, appropriate zoning for the site, and market and environmental studies. Additionally, the development must be near certain community assets. TDHCA Multifamily Direct Loan (MFDL) Program funds are typically awarded on a first-come, first-served basis, as long as the criteria above are met.

TDHCA will review and recommend NHTF (referred to under the umbrella term MFDL below) applications in accordance with the Multifamily Direct Loan Rule as follows:

- (1) Priority 1: Applications not layered with current year 9% HTC that are received prior to the current year Market Analysis Delivery Date as described in 10 TAC §11.2 Program Calendar for Competitive Housing Tax Credits. Priority 1 applications will be prioritized based on score within their respective set-aside and subregion or region during the initial allocation period in accordance with the RAF, to the extent that two or more Applications are received in the same set-aside that request less than or equal to the amount available in the subregion or region. Once the RAF period has ended, applications will be reviewed on a first-come first served basis within their set-aside, or as reflected in the NOFA.
- (2) Priority 2: Applications layered with current year 9% HTC will be prioritized based on their recommendation status for an HTC allocation. All Priority 2 applications will be deemed received on the Market Analysis Delivery Date as described in 10 TAC §11.2 Program Calendar. In order for an MFDL application layered with 9% HTC to be considered complete, Applications for both programs must be timely received. Priority 2 applications will be recommended for approval at the same meeting when the Board approves the 9% HTC allocations. Applications that are on the waiting list for a 9% HTC allocation are not guaranteed the availability of MFDL funds. If the applicable NOFA is over-subscribed for MFDL funds, the Applicant will be notified and may amend their Application to accommodate another funds source.
- (3) Priority 3: Applications that are received after the Market Analysis Delivery Date, as described in 10 TAC §11.2 Program Calendar for Competitive Housing Tax Credits, on a first come first served basis for any remaining funds, until the final deadline identified in the annual NOFA or as identified in a NOFA.

Applications that will create new ELI units without preexisting vouchers or other rental subsidy may be prioritized, and additional criteria may be imposed for applications not layered with tax credits.

	Describe how	NHTF will not be allocated among funding categories. The requirement to serve ELI
	resources will be	households already meets a set aside category in TDHCA Multifamily programs.
	allocated among	
	funding categories.	
	Describe threshold	TDHCA's Uniform Texas Administrative Code Chapters 10, 11, and 13 set forth a
	factors and grant size	minimum set of requirements that document a project owner's readiness to proceed
	limits.	with the development as evidenced by site control, notification of local officials, the
	illines.	availability of permanent financing, experience of the developer, appropriate zoning for
		the site, and a market and environmental study. Additionally, the development must be
		near certain community assets such as a bank, pharmacy, or medical office and have
		certain unit amenities and common amenities. Awards of NHTF will be integrated into
		the TDHCA Multifamily Direct Loan Program. Award funds may range up to \$4,000,000
		per application in the form of a loan for this program.
	What are the outcome	Assistance to ELI households.
	measures expected as	
	a result of the method	
	of distribution?	
42	State Drogram Name	Planning/Capacity Building Fund
12	State Program Name:	Figuring/Capacity building Fund
12	Funding Sources:	CDBG
12		
12	Funding Sources:	CDBG
12	Funding Sources: Describe the state	CDBG  The Planning/Capacity Building (PCB) Fund is available to assist eligible cities and
12	Funding Sources:  Describe the state program addressed by	CDBG  The Planning/Capacity Building (PCB) Fund is available to assist eligible cities and counties in conducting planning activities that assess local needs, develop strategies to
12	Funding Sources:  Describe the state program addressed by the Method of	CDBG  The Planning/Capacity Building (PCB) Fund is available to assist eligible cities and counties in conducting planning activities that assess local needs, develop strategies to address local needs, build or improve local capacity, or that include other needed
12	Funding Sources:  Describe the state program addressed by the Method of Distribution.	CDBG  The Planning/Capacity Building (PCB) Fund is available to assist eligible cities and counties in conducting planning activities that assess local needs, develop strategies to address local needs, build or improve local capacity, or that include other needed planning elements (including telecommunications and broadband needs).
12	Funding Sources:  Describe the state program addressed by the Method of Distribution.  Describe all of the	The Planning/Capacity Building (PCB) Fund is available to assist eligible cities and counties in conducting planning activities that assess local needs, develop strategies to address local needs, build or improve local capacity, or that include other needed planning elements (including telecommunications and broadband needs).  The selection criteria for the PCB Fund will focus upon the following factors:
12	Funding Sources:  Describe the state program addressed by the Method of Distribution.  Describe all of the criteria that will be	The Planning/Capacity Building (PCB) Fund is available to assist eligible cities and counties in conducting planning activities that assess local needs, develop strategies to address local needs, build or improve local capacity, or that include other needed planning elements (including telecommunications and broadband needs).  The selection criteria for the PCB Fund will focus upon the following factors:  a. Community Distress;
12	Funding Sources:  Describe the state program addressed by the Method of Distribution.  Describe all of the criteria that will be used to select applications and the	The Planning/Capacity Building (PCB) Fund is available to assist eligible cities and counties in conducting planning activities that assess local needs, develop strategies to address local needs, build or improve local capacity, or that include other needed planning elements (including telecommunications and broadband needs).  The selection criteria for the PCB Fund will focus upon the following factors:  a. Community Distress;  a. Percentage of persons living in poverty;
12	Funding Sources:  Describe the state program addressed by the Method of Distribution.  Describe all of the criteria that will be used to select applications and the relative importance of	CDBG  The Planning/Capacity Building (PCB) Fund is available to assist eligible cities and counties in conducting planning activities that assess local needs, develop strategies to address local needs, build or improve local capacity, or that include other needed planning elements (including telecommunications and broadband needs).  The selection criteria for the PCB Fund will focus upon the following factors:  a. Community Distress;  a. Percentage of persons living in poverty;  b. Per capita income;  c. Unemployment rate;  b. Benefit to LMI Persons;
12	Funding Sources:  Describe the state program addressed by the Method of Distribution.  Describe all of the criteria that will be used to select applications and the	CDBG  The Planning/Capacity Building (PCB) Fund is available to assist eligible cities and counties in conducting planning activities that assess local needs, develop strategies to address local needs, build or improve local capacity, or that include other needed planning elements (including telecommunications and broadband needs).  The selection criteria for the PCB Fund will focus upon the following factors:  a. Community Distress;  a. Percentage of persons living in poverty;  b. Per capita income;  c. Unemployment rate;  b. Benefit to LMI Persons;  c. Project Design;
12	Funding Sources:  Describe the state program addressed by the Method of Distribution.  Describe all of the criteria that will be used to select applications and the relative importance of	CDBG  The Planning/Capacity Building (PCB) Fund is available to assist eligible cities and counties in conducting planning activities that assess local needs, develop strategies to address local needs, build or improve local capacity, or that include other needed planning elements (including telecommunications and broadband needs).  The selection criteria for the PCB Fund will focus upon the following factors:  a. Community Distress;  a. Percentage of persons living in poverty;  b. Per capita income;  c. Unemployment rate;  b. Benefit to LMI Persons;  c. Project Design;  d. Program Priority;
12	Funding Sources:  Describe the state program addressed by the Method of Distribution.  Describe all of the criteria that will be used to select applications and the relative importance of	The Planning/Capacity Building (PCB) Fund is available to assist eligible cities and counties in conducting planning activities that assess local needs, develop strategies to address local needs, build or improve local capacity, or that include other needed planning elements (including telecommunications and broadband needs).  The selection criteria for the PCB Fund will focus upon the following factors:  a. Community Distress;  a. Percentage of persons living in poverty;  b. Per capita income;  c. Unemployment rate;  b. Benefit to LMI Persons;  c. Project Design;  d. Program Priority;  e. Base Match;
12	Funding Sources:  Describe the state program addressed by the Method of Distribution.  Describe all of the criteria that will be used to select applications and the relative importance of	CDBG  The Planning/Capacity Building (PCB) Fund is available to assist eligible cities and counties in conducting planning activities that assess local needs, develop strategies to address local needs, build or improve local capacity, or that include other needed planning elements (including telecommunications and broadband needs).  The selection criteria for the PCB Fund will focus upon the following factors:  a. Community Distress;  a. Percentage of persons living in poverty;  b. Per capita income;  c. Unemployment rate;  b. Benefit to LMI Persons;  c. Project Design;  d. Program Priority;

If and	Cuidalines applications and additional program desumentation can be found on TDA's
If only summary	Guidelines, applications and additional program documentation can be found on TDA's website at www.texasagriculture.gov.
criteria were	
described, how	
potential applica	
access application	
manuals or othe	
state publication	ns
describing the	
application crite	eria?
(CDBG only)	
Describe how	1.0% (approximately) of the State CDBG allocation is allocated to this fund. In addition,
resources will be	
allocated among	in the Additional Detail on Method of Distribution section following this table.
funding categori	ies.
Describe thresho	old Minimum \$0/Maximum \$55,000
factors and gran	nt size
limits.	
What are the ou	tcome Activities Benefiting LMI Persons
measures expec	ted as
a result of the m	nethod
of distribution?	
13 State Program N	lame: State Mandated Contract for Deed Conversion Set-Aside
Funding Sources	HOME
Describe the sta	te Rider 6 of the TDHCA bill pattern within the General Appropriations Act for Fiscal Years
program address	
the Method of	contract for deed conversions and other activities for families that reside in a colonia
Distribution.	and earn 60 percent or less of the applicable area median family income (AMFI) and the
	home converted must be their primary residence.
Describe all of the	·
criteria that will	
used to select	served basis, in addition to threshold requirements outlined in the State HOME Program
applications and	Rule, through the Reservation System.
relative importa	ince of
these criteria.	

		I
	Describe how	Beginning in FY 2018, TDHCA will set aside \$1,000,000 for Contract for Deed activities
	resources will be	annually and will release the funds through the reservation system as a method of
	allocated among	distribution.
	funding categories.	
	Describe threshold	Applicants must meet the thresholds provided in the NOFA and State HOME Program
	factors and grant size	Rules in effect the year in which they receive their award. Administrators are not
	limits.	awarded a grant following a successful application. Rather funds are awarded on a
		household by household basis.
	What are the outcome	Assistance to households with incomes at or below 60% AMFI.
	measures expected as	
	a result of the method	
	of distribution?	
14	State Program Name:	TCF Main Street and Downtown Revitalization Programs
	Funding Sources:	CDBG
	Describe the state	The Texas Capital Fund (TCF) Main Street and Downtown Revitalization Programs award
	program addressed by	grant funds for public infrastructure to foster and stimulate economic development in
	the Method of	rural downtown areas.
	Distribution.	
	Describe all of the	The selection criteria for the TCF Main Street Program for eligible Texas Main Street
	criteria that will be	communities will focus upon the following factors:
	used to select	a. Applicant Need criteria, including poverty rate, median income, unemployment rate,
	applications and the	and community need;
	relative importance of	b. Project criteria, including leverage, economic development consideration, sidewalks
	these criteria.	projects and Americans with Disabilities Act (ADA) compliance, broad-based public
		support, emphasis on benefit to LMI persons, and grant application training; and
		c. Main Street program criteria, including National Main Street program recognition,
		Main Street program participation, historic preservation ethic impact.
		The selection criteria for the TCF Downtown Revitalization Program will focus upon the
		following factors:
		a. Applicant Need criteria, including poverty rate, median income, unemployment rate, and community need;
		b. Project criteria, including leverage, economic development consideration, sidewalks
		projects, and ADA compliance, broad-based public support, emphasis on benefit to LMI
		persons, and grant application training; and
		c. Past Performance.
	<u> </u>	

	If only summary	Guidelines, applications and additional program documentation can be found on TDA's
	criteria were	website at www.texasagriculture.gov.
		n easter at the tree-teach, tourish eage th
	described, how can	
	potential applicants	
	access application	
	manuals or other state	
	publications describing	
	the application	
	criteria? (CDBG only)	
	Describe how	4.7% of the State CDBG allocation is allocated to the TCF Main Street and Downtown
	resources will be	Revitalization Programs; in addition, deobligated funds may be allocated for the these
	allocated among	programs, up to a total funding amount of \$3,500,000 . Program income funds may be
	funding categories.	transferred to this category on August 1 if such funds have not been utilized by other TCF
	<b>.</b>	programs (if available).
	Describe threshold	Maximum \$250,000/Minimum \$50,000
	factors and grant size	
	limits.	
	What are the outcome	Eliminate or prevent slum and blight conditions.
	measures expected as	
	a result of the method	
	of distribution?	
15	State Program Name:	TCF Real Estate and Infrastructure Development Programs
	Funding Sources:	CDBG
	Describe the state	The Texas Capital Fund (TCF) Real Estate and Infrastructure Development Programs
	program addressed by	provides grants and/or loans for Real Estate and Infrastructure Development to create or
	the Method of	retain permanent jobs in primarily rural communities and counties.
	Distribution.	
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Describe all of the The selection criteria for the TCF Real Estate and Infrastructure Development will focus upon the following factors: criteria that will be a. Job creation criteria: used to select i. Cost-per-job, applications and the ii. Job impact, relative importance of iii. Wage impact, and these criteria. iv. Primary jobs created/retained; b. Unemployment rate; and c. Return on Investment. Once applications are evaluated and determined to be in the funding range the projects will be reviewed upon the following additional factors: a. History of the applicant community in the program; b. Strength of the business or marketing plan; c. Evaluation of the business and the business' principal owners credit; d. Evaluation of community and business need; and e. Justification of minimum necessary improvements to serve the project. Guidelines, applications and additional program documentation can be found on TDA's If only summary website at www.texasagriculture.gov. criteria were described, how can potential applicants access application manuals or other state publications describing the application criteria? (CDBG only) 11.9% of the State CDBG allocation is allocated to the Real Estate and Infrastructure **Describe** how Development Programs. In addition, program income funds generated by TCF projects resources will be and not otherwise allocated are made available for the Real Estate and Infrastructure allocated among Development Programs on the first day of a program year. funding categories. In accordance with 24 CFR 570.479(e)(ii), the State has determined that program income generated by TCF during PY 2017 must be returned to the State for redistribution to new economic development activities. TCF awards are made for a specific project, based on the minimum necessary work to support the creation or retention of specific jobs, which must be completed prior to close out of the TCF contract. Therefore the community is unlikely to continue funding the same activity in the near future as described in the new regulation.

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	Describe threshold	Maximum \$1,000,000/Minimum \$100,000
	factors and grant size	
	limits.	
	What are the outcome	Activities Benefiting LMI Persons
	measures expected as	
	a result of the method	
	of distribution?	
16	State Program Name:	TCF Small and Micro Enterprise Revolving Fund
	Funding Sources:	CDBG
	Describe the state	The Texas Capital Fund (TCF) Small and Micro Enterprise Revolving Fund provides grants
	program addressed by	to local partnerships of communities and non-profit organizations to establish a local
	the Method of	revolving loan fund, providing loans to local small businesses that commit to create or
	Distribution.	retain permanent jobs.
	Describe all of the	The TCF Small and Micro Enterprise Revolving Fund will be offered as a component of
	criteria that will be	the Main Street and Downtown Revitalization Programs.
	used to select	
	applications and the	
	relative importance of	
	these criteria.	
	If only summary	Guidelines, applications and additional program documentation can be found on TDA's
	criteria were	website at www.texasagriculture.gov.
	described, how can	
	potential applicants	
	access application	
	manuals or other state	
	publications describing	
	the application	
	criteria? (CDBG only)	
	Describe how	Up to \$1,200,000 in program income will be made available for the SMRF Fund.
	resources will be	
	allocated among	
	funding categories.	
	Describe threshold	\$100,000 per award
	factors and grant size	
	limits.	

	What are the outcome	Activities Benefiting LMI Persons
	measures expected as	
	a result of the method	
	of distribution?	
17	State Program Name:	Utility U Program
	Funding Sources:	CDBG
	Describe the state	Utility U provides funds to cities and counties, in coordination with water and
	program addressed by	wastewater utilities, to provide job training opportunities in the utility field. Both
	the Method of	classroom and on-site training methods provided by a community based development
	Distribution.	organization (CBDO) or similar organization shall provide critical utility industry skills to
		current and newly hired employees to create or enhance job opportunity.
	Describe all of the	
	criteria that will be	The Utility U Program will be available to cities and counties only upon recommendation
	used to select	by two or more state or federal regulatory or funding agencies. These agencies are
	applications and the	expected to evaluate the need for job training for a specific utility or group of utilities
	relative importance of	prior to making a recommendation to TDA. The utility must agree to employ the trainee
	these criteria.	for a minimum of two years following completion of the training.
	If only summary	
	criteria were	Guidelines, applications and additional program documentation are available upon
	described, how can	request.
	potential applicants	
	access application	
	manuals or other state	
	publications describing	
	the application	
	criteria? (CDBG only)	
	Describe how	
	resources will be	\$0 of allocation is made available for the Utility U Program on the first day of the
	allocated among	program year. If an eligible project is recommended for funding, up to \$100,000 may be
	funding categories.	transferred from other fund categories as needed.
	Describe threshold	
	factors and grant size	Maximum \$100,000/Minimum \$30,000
	limits.	

	What are the outcome	
	measures expected as	Activities Benefiting LMI Persons
	a result of the method	
	of distribution?	
18	State Program Name:	Texas ESG Program
	Funding Sources:	ESG
	Describe the state	The ESG Program is currently a competitive grant that awards funds to private nonprofit
	program addressed by	organizations, cities, and counties in the State of Texas to provide the services necessary
	the Method of	to help persons who are experiencing or at-risk of homelessness quickly regain stability
	Distribution.	in permanent housing. To prioritize geographic dispersion of funds, funding is allocated
		to each CoC based on an allocation formula that includes population and other data as
		described in the State ESG rules. At the discretion of the CoC and upon approval by
		TDHCA, applicants for ESG apply either directly to TDHCA for an award of funding or may
		apply to the CoC in a local competition for funds. Award authority for all ESG funds
		remains with TDHCA's Board, and TDHCA contracts directly with all subrecipients
		regardless of method of application.
		TDHCA may elect to conduct application cycles for either one or two years of funding.
		When applications are accepted for funding years for which the funding amount is not
		yet determined, TDHCA retains the right to make adjustments to awards in relation to
		the amount of funding received. When subrecipient has not successfully expended the
		ESG funds within their contract period, TDHCA may de-obligate the funds and pool the
		dollars for redistribution according to TDHCA's Reallocation of Financial Assistance rule
		at 10 TAC §1.19, or as described in the State Rules or NOFA.
		Any funds returned to the Department from prior to 2018 ESG funds, will be
		redistributed in accordance with the 2017/2018 NOFA, or as otherwise approved by the
		TDHCA Board.

Describe all of the criteria that will be used to select applications and the relative importance of these criteria.

In the competitive process with TDHCA, applications are selected based on requirements stated in the ESG NOFA and State ESG Program Rules in effect the year they receive their award. These sources provide threshold requirements, which must be met prior to an application being considered for an award, and selection criteria, which are utilized to rank applications and determine the order in which applications may be funded.

Threshold requirements include current status of required single audits and submission of an audit certification form; information necessary to conduct a previous participation review, and documentation sufficient to determine that the subrecipient has adequate capacity to administer the ESG funds.

Selection criteria include items related to program design, including the type and quality of services offered and performance outcomes.

Describe the process for awarding funds to state recipients and how the state will make its allocation available to units of general local government, and non-profit organizations, including community and faith-based organizations. (ESG only)

For the competitive process, TDHCA will release a NOFA prior to receipt of ESG funding. The NOFA may include the option for the subrecipient to apply for both an award of 2019 ESG funds and anticipated 2020 funds. A two-year award cycle allows Subrecipients to offer up to 24 months of assistance for medium-term rental assistance (previously Subrecipients were limited to the number of months within their contracts, which is 12 months or fewer), and to spend more time on program activities than applying for funds. TDHCA encourages collaboration among homeless service providers by including selection criteria related to collaboration with the CoC.

Eligible applicant organizations are Units of General Purpose Local Government, including cities, counties and metropolitan cities; urban counties that receive ESG funds directly from HUD; and a consolidation of units of general purpose local governments, like a Council of Governments. Other instrumentalities of a city or county, like a Local Mental Health Authority, may be eligible and should seek guidance from TDHCA to determine if they may apply. Governmental organizations such as Public Housing Authorities (PHAs) and housing finance agencies are not eligible and cannot apply directly for ESG funds.

Eligible applicants also include private nonprofit organizations that are secular or religious organizations described in section 501(c) of the Internal Revenue Code of 1986, are exempt from taxation under subtitle A of the Code, have an acceptable accounting system and a voluntary board, and practice non-discrimination in the provision of assistance. Faith-based organizations receiving ESG funds, like all organizations receiving HUD funds, must serve all eligible beneficiaries without regard to religion.

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	Describe how	ESG funds may be used for six program components: street outreach, emergency
	resources will be	shelter, homelessness prevention, rapid re-housing assistance, HMIS or HMIS-
	allocated among	comparable database, and administrative activities. In order for TDHCA to meet the
	funding categories.	requirement of no more than 60% of funds expended in street outreach and emergency
		shelter per 24 CFR §576.100(b), TDHCA reserves the right to remove applications
		proposing street outreach and emergency shelter from competition when 60% of ESG
		funds have been awarded to higher raking applications proposing these activities. A CoC
		lead agency that elects to run a local competition must ensure that the combined
		amount recommended for ESG awards in the CoC will not exceed 60% in street outreach
	and emergency shelter.	
	Describe threshold	The Department intends to propose the following in state rules. Applications for ESG
	factors and grant size	funding may include a requirement for funding for multiple service types. Each service
I was a sum of the s		type proposed in an application will be individually considered for an award of funds.
		Applicants may be awarded an amount not to exceed \$350,000 street outreach
		activities, rapid re-housing, homeless prevention, and emergency shelter activities.
		Funds for HMIS are limited to 10% of the total award amount, and funds for
		administration are limited to 3% of the total award amount.
		Threshold requirements include current status of required single audits and submission
		of an audit certification form; information necessary to conduct a previous participation
		review, and documentation sufficient to determine that the subrecipient has adequate
		capacity to administer the ESG funds.
	What are the outcome	The expected outcome is that funds will be awarded to organizations that have the
	measures expected as	administrative and performance capacity to provide the services needed in their
	a result of the method	communities, with a broad distribution of funding to reach as many areas of the state
	of distribution?	with quality services as possible. The expected outcome of TDHCA's plan to allow local
		competitions is that the same will be accomplished, but with CoC-wide planning rather
		than with only State planning.
19	State Program Name:	Texas HOPWA Program
	Funding Sources:	HOPWA
	Describe the state	DSHS selects seven AAs across the state through a combination of competitive Requests
	program addressed by	for Proposal (RFP) and intergovernmental agency contracts. The AAs act as an
	the Method of	administrative arm for DSHS by administering the HOPWA program locally. The AAs do
	Distribution.	not receive any HOPWA administrative funds from DSHS; all AA administrative costs are
		leveraged from other funding sources. The AAs, in turn, select HOPWA Project Sponsors
		to cover all 26 HSDAs through local competitive processes.

Describe all of the criteria that will be used to select applications and the relative importance of these criteria.

Information on grant applications, available funding opportunities, application criteria, etc. can be found on the DSHS website:

http://www.dshs.texas.gov/fic/default.shtm. Contracting and procurement services for DSHS HOPWA is overseen by Texas Health and Human Services Procurement and Contracting Services (PCS) Division. This division handles the solicitation, contract development, contract execution, and is the office of record for DSHS' contracting needs. Evaluation Criteria as noted in the most recent RFP process for AAs for Ryan White/State Services and HOPWA programs were: Respondent Background = 30%; Assessment Narrative = 15%; Performance Measures = 10%; Work Plan = 35%; and Budget = 10%.

Identify the method of selecting project sponsors (including providing full access to grassroots faith-based and other community-based organizations).

(HOPWA only)

The AAs select HOPWA Project Sponsors to cover all 26 HSDAs through local competitive processes. Community-based organizations, minority organizations, minority providers, grassroots and faith-based organizations are encouraged to apply. Historically, many of the agencies that have provided services to TDHCA's client population are grassroots, community-based, and minority organizations.

Describe how resources will be allocated among funding categories.

Texas HOPWA funding allocations are geographically distributed across the state to the 26 HSDAs based on factors such as population of PLWH and unmet need. Texas HOPWA serves PLWH and their household members, all of whom are at or below 80% of AMI, and most fall into the extremely low-income category. Allocations generally mirror the Ryan White Program allocation formula, which takes into account population of PLWH, HIV incidence, number of PLWH accessing Ryan White services, percent of PLWH eligible for Medicaid, and other considerations. The allocations are then adjusted based on unmet need, prior performance and expenditures, geographic-specific data provided by Project Sponsors, and any other relevant factors. After allocations to each HSDA are determined, it is then up to the Project Sponsor to allocate between activities of TBRA, STRMU, Facility-Based Housing Subsidy Assistance, PHP, Supportive Services, Housing Information Services, Resource Identification, and administrative expenses (not to exceed 7% of their allocation) and submit those to their AA and DSHS for approval. Project Sponsors base allocations on many factors, including but not limited to, number of clients projected to continue into the next year, area unmet need, rental costs, prior number of clients served, average expenditures per client, and changes in HIV population living in poverty, etc. Funds are also reallocated during the year within HSDAs under each AA as needed when needs change.

		To a HODWA and a DIMIT of the color of the c		
	Describe threshold	Texas HOPWA serves PLWH and their household members, all of whom are at or below		
	factors and grant size	80% of AMI.		
	limits.	The majority of HOPWA clients are classified as extremely low income, which is between		
		0% and 30% of AMI.		
	What are the outcome	TBRA, STRMU, Facility-Based Housing Subsidy Assistance, and Supportive Service		
	measures expected as	activities each have their own outcome measures. TBRA measures housing stability by		
	a result of the method	assessing a household's destination at the end of the service. STRMU measures housing		
	of distribution?	stability by assessing a household's housing status at the end of the service. Facility-		
	or distribution.	Based Housing Subsidy Assistance measures housing stability by assessing a household's		
		destination at the end of the service. Supportive Services measures access to health care		
		and supportive services outcomes at the end of the service.		
21	State Program Name:	Urgent Need Fund		
	Funding Sources:	CDBG		
	Describe the state	Urgent Need (UN) Fund assistance is available for activities that will restore water and/or		
	program addressed by	sewer infrastructure whose sudden failure has resulted in death, illness, injury, or poses		
	the Method of	an imminent threat to life or health within the affected applicant's jurisdiction. The		
	Distribution.	infrastructure failure must not be the result of a lack of maintenance and must be		
		unforeseeable. An application for UN Fund assistance will not be accepted until		
		discussions between the potential applicant and representatives of TDA, TWDB, and the		
		Texas Commission on Environmental Quality (TCEQ) have taken place. Through these		
		discussions, a determination shall be made whether the situation meets eligibility		
		requirements and if a potential applicant should be invited to submit an application for		
		the UN Fund.		
		Construction on an UN Fund project must begin within ninety (90) days from the start		
		date of the CDBG contract. TDA may de-obligate the funds under an UN Fund contract if		
		the grantee fails to meet this requirement.		
		· '		

Describe all of the criteria that will be used to select applications and the relative importance of these criteria.

To qualify for the UN Fund:

- 1. The situation addressed by the applicant must not be related to a proclaimed state or federal disaster declaration.
- 2. The situation addressed by the applicant must be both unanticipated and beyond the control of the local government (e.g., not for facilities or equipment beyond their normal, useful life span).
- 3. The problem being addressed must be of recent origin. For UN assistance, this means that the situation first occurred or was first discovered no more than 30 days prior to the date that the potential applicant provides a written request to the TDA for UN assistance. UN funds cannot fund projects to address a situation that has been known for more than 30 days or should have been known would occur based on the applicant's existing system facilities.
- 4. Each applicant for these funds must demonstrate that local funds or funds from other state or federal sources are not available to completely address the problem.
- 5. The applicant must provide documentation from an engineer or other qualified professional that the infrastructure failure cannot have resulted from a lack of maintenance or been caused by operator error.
- 6. UN funds cannot be used to restore infrastructure that has been cited previously for failure to meet minimum state standards.
- 7. The infrastructure requested by the applicant cannot include back-up or redundant systems.
- 8. The UN Fund will not finance temporary solutions to the problem or circumstance.
- 9. TDA may consider whether funds under an existing CDBG contract are available to be reallocated to address the situation, if eligible.
- 10. The distribution of these funds will be coordinated with other state agencies. Each applicant for UN Funds must provide matching funds. If the applicant's most recent Census population is equal to or fewer than 1,500 persons, the applicant must provide matching funds equal to 10 percent of the CDBG funds requested. If the applicant's most recent Census population is over 1,500 persons, the applicant must provide matching funds equal to 20 percent of the CDBG funds requested. For county applications where the beneficiaries of the water or sewer improvements are located in unincorporated areas, the population category for matching funds is based on the number of project beneficiaries.

	If only summany	Guidelines, applications and additional program documentation can be found on TDA's
	If only summary	website at www.texasagriculture.gov.
	criteria were	website at www.texasagricuiture.gov.
	described, how can	
	potential applicants	
	access application	
	manuals or other	
	state publications	
	describing the	
	application criteria?	
	(CDBG only)	
	Describe how	No funds will be allocated on the first day of the Program Year; however, the amount for
	resources will be	this funding category may be adjusted during the 2019 PY as needed.
	allocated among	
	funding categories.	
	Describe threshold	Maximum \$250,000/Minimum \$25,000
	factors and grant size	
	limits.	
	What are the outcome	Meet other community development needs of particular urgency which represent an
	measures expected as	immediate threat to the health and safety of residents of the community
	a result of the method	
	of distribution?	
22	State Program Name:	State Revolving Fund
	Funding Sources:	CDBG
	Describe the state	TxCDBG retains the program income generated by economic development activities and
	program addressed by	reinvests the funds to continue supporting economic development activities.
	the Method of	
	Distribution.	
	Describe all of the	Application Guides for the Texas Capital Fund Real Estate and Infrastructure
	criteria that will be used	Development Programs, Main Street / Downtown Revitalization Programs and the Small
	to select applications	and Micro Enterprise Revolving Fund can be found on the TDA website.
	and the relative	
	importance of these	
	criteria.	

If only summary criteria	Application Guides for the Texas Capital Fund Real Estate and Infrastructure
were described, how can	Development Programs, Main Street / Downtown Revitalization Programs and the Small
potential applicants	and Micro Enterprise Revolving Fund can be found on the TDA website.
access application	
manuals or other	
state publications	
describing the	
application criteria?	
(CDBG only)	
Describe how resources	Program Income generated by the State Revolving Fund will be allocated to the Texas
will be allocated among	Capital Fund Real Estate and Infrastructure Development Programs, Main Street /
funding categories.	Downtown Revitalization Programs and the Small and Micro Enterprise Revolving Fund.
Describe threshold	The amount of program income generated will determine the amount of funds available.
factors and grant size	
limits.	
What are the outcome	Activities Benefitting LMI Persons through Job Creation/Retention and the elimination of
measures expected as a	slum and blight conditions.
result of the method of	
distribution?	

#### Discussion:

The distribution process for 4% HTC Program, 9% HTC Program, HHSP, State Housing Trust Fund Program, MCC Program, My First Texas Home Program, NSP PI Program, Section 8 HCV Program, Section 811 PRA Program, and TCAP RF can be found in the documents that govern these programs, all available at http://www.tdhca.state.tx.us/. The CDBG Colonia Set-Aside Methods of Distribution will be included in Action Plan Section 48, which is specifically about colonias.

Along with selecting appropriate entities to administer funding, the State must ensure that the funding is appropriately spent. For example, in addition to an output measure of the number of clients/households supported with HOPWA housing subsidies assistance, AAs routinely monitor Project Sponsors' for compliance and performance. DSHS monitors the AAs and annually compiles AAs' and Project Sponsors program progress reports and reviews cumulative data for number of households assisted compared to goals, expenditures, and stability outcomes of households served. More information on CPD Programs monitoring efforts are described in Strategic Plan Section 80, Monitoring.

Additional information for Allocation of CDBG program income and deobligated funds has been provided as an attachment.

AP-35 Projects – (Optional)

Introduction:

Per the IDIS Desk Guide, Project-level detail is not required for a state grantee's Annual Action Plan. Once a state grantee has allocated funding via its Method of Distribution, the state grantee will use the Projects sub-menu in IDIS Online to add its projects for the program year. However, in order for accomplishments to associate to the goals listed in the plan, projects must be entered in the Action Plan template. Given this, it will be necessary to amend the plan and resubmit it after the projects have been added. As such, Texas will enter projects as amendments to the 2019 OYAP as necessary.

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

Because no projects have been entered to date in this section, this section is not applicable. Allocation priorities are discussed in Action Plan Section 25, which also includes meeting special needs. Actions to meeting underserved needs are found in Action Plan Section 85.

CDBG-DR allocation priorities can be found in the CDBG-DR Action Plans at: <a href="http://recovery.texas.gov/action-plans/index.html">http://recovery.texas.gov/action-plans/index.html</a>

# **AP-40 Section 108 Loan Guarantee – 91.320(k)(1)(ii)**

Will the state help non-entitlement units of general local government to apply for Section 108 loan funds?

No

**Available Grant Amounts** 

Not applicable.

**Acceptance process of applications** 

Not applicable.

AP-45 Community Revitalization Strategies – 91.320(k)(1)(ii)

Will the state allow units of general local government to carry out community revitalization

# strategies?

Yes

# State's Process and Criteria for approving local government revitalization strategies

TDA's CDBG program operates five programs that stimulate job creation/retention activities that primarily benefit LMI persons, prevent/eliminate slum and blight conditions, and support community planning efforts.

The TCF Real Estate and Infrastructure Development Programs provides grants and/or loans for Real Estate and Infrastructure Development to create or retain permanent jobs in primarily rural communities and counties.

The Downtown Revitalization Program and Main Street Development Program are intended to stimulate economic growth through the funding of public infrastructure improvements to aid in the elimination of slum and blight conditions in the historic downtown areas of rural communities; the Main Street component is available to communities designated as an official Texas Main Street City by the Texas Historical Commission. The programs are only available to "non-entitlement" city governments. Non-entitlement cities do not receive direct funding from HUD and typically include cities with a population of less than 50,000. Awarded cities receive funds to make public infrastructure improvements in the designated historic, downtown business district. Projects must meet the national objective of aiding in the elimination of slum and/or blighted conditions identified by city resolution. The improvements must directly support the revitalization of the city's designated downtown area. Awarded cities may also request Small and Microenterprise Revolving Fund (SMRF) funding to provide loans to downtown businesses that commit to create or retain jobs.

The Planning and Capacity Building Fund is a competitive grant program for local public facility and housing planning activities. Localities apply for financial assistance to prepare a "comprehensive plan" or any of its components. Typical activities regard topics such as: Base Mapping, Land Use, Housing, Population, Economic Development and/or Tourism, Central Business District, Street Conditions, Thoroughfares, Parks and Recreation, Water Distribution and Supply, Wastewater Collection and Treatment, Drainage (streets & flood hazard areas), Gas or Electric Systems (if owned by the locality), Community Facilities, Capital Improvements Program, Zoning Ordinance, Subdivision Regulation. Section 105(a) of the Housing and Community Development Act of 1974, as amended, outlines all the generally

# AP-48 Method of Distribution for Colonias Set-aside – 91.320(d)&(k) Introduction

# **Distribution Methods**

State Program Name	Funding Sources
Colonia Economically Distressed Areas Program (CEDAP)	CDBG
	CDBG Colonias Set-aside
Colonia Planning and Construction Funds	CDBG
	CDBG Colonias Set-aside
Colonia SHC Legislative Set-Aside (administered by TDHCA)	CDBG
	CDBG Colonias Set-aside
Colonias to Cities Initiative Program	CDBG
	CDBG Colonias Set-aside
Community Development Fund	CDBG
Community Enhancement Fund	CDBG
Disaster Relief Funds	CDBG
General HOME Funds for Single-Family Activities	HOME
HOME Multifamily Development	HOME
Local Revolving Loan Funds	CDBG
National Housing Trust Fund	Housing Trust Fund
Planning/Capacity Building Fund	CDBG
State Mandated Contract for Deed Conversion Set-Aside	HOME
TCF Main Street and Downtown Revitalization Programs	CDBG
TCF Real Estate and Infrastructure Development Programs	CDBG
TCF Small and Micro Enterprise Revolving Fund	CDBG
Texas ESG Program	ESG
Texas HOPWA Program	HOPWA
Texas Small Towns Environment Program Fund	CDBG
Urgent Need Fund	CDBG
Utility U Fund	CDBG
L	1

Table 9 - Distribution Methods by State Program for Colonias Set-aside

# **State Programs Addressed**

Colonia Economically Distressed Areas Program (CEDAP) Legislative Set-Aside fund provides funding to eligible cities and counties to assist colonia residents that cannot afford the cost of service lines, service

connections, and plumbing improvements associated with being connected to a TWDB Economically Distressed Area Program or similar water or sewer system improvement project.

# Criteria and their importance

The TDA will evaluate the following factors prior to awarding CEDAP funds:

- The proposed use of the CDBG funds including the eligibility of the proposed activities and the effective use of the funds to provide water or sewer connections/yard lines to water/sewer systems funded through Economically Distressed Area Program or similar program;
- The ability of the applicant to utilize the grant funds in a timely manner;
- The availability of funds to the applicant for project financing from other sources;
- The applicant's past performance on previously awarded CDBG contracts;
- Cost per beneficiary; and
- Proximity of project site to entitlement cities or metropolitan statistical areas (MSAs).

# **CDBG** only: Access of application manuals

Guidelines, applications and additional program documentation can be found on TDA's website at www.texasagriculture.gov.

# **Resource Allocation among Funding Categories**

The allocation is distributed on an as-needed basis.

# **Threshold Factors and Grant Size Limits**

Maximum \$1,000,000/Minimum \$75,000

# Outcome Measures expected as results of Distribution Method

**Activities Benefiting LMI Persons** 

#### Discussion

Texas has the largest number of colonias and the largest colonia population of all the border states. The method of distribution for funds set aside to serve colonias relies on subgrantees along the Texas-Mexico border as well as interagency cooperation between TDHCA, TDA, TWDB, the Office of the Attorney General, and others. The majority of the funding that assists colonias is through infrastructure development, but funds are also available to address housing, community planning, economic revitalization and disaster relief. TDHCA's role in administering colonia funding is limited to the Colonia SHCs (2.5% set-aside of all Texas' CDBG funds) and HOME colonia set-aside. TDHCA has strategically placed Border Field Offices along the Texas-Mexico Border that supports Colonia SHC staff and counties with problem solving and training. The Border Field Offices exist to provide local technical assistance directly to both colonia residents and the organizations that serve colonia residents.

The majority of the funding that assists colonias is through the CDBG Program. However, HOME has a

specific set-aside for colonias. In addition, ESG and HOPWA may also provide funding in that area, as described in Action Plan Section 30.

# AP-50 Geographic Distribution – 91.320(f)

Description of the geographic areas of the state (including areas of low-income and minority concentration) where assistance will be directed

HOME/NHTF Addresses Geographic Areas for Assistance

TDHCA does not provide priorities for allocation of investment geographically to areas of minority concentration; however, the geographic distribution of HOME/NHTF funds to minority populations is analyzed annually. TDHCA is statutorily required by the Texas Government Code to provide a comprehensive statement of its activities through the State of Texas Low Income Housing Plan and Annual Report. Part of this document describes the ethnic and racial composition of families and individuals receiving assistance from each housing program.

HOME/NHTF funds used for multifamily development are typically paired with tax-exempt bond and/or HTC. TDHCA rules that govern the HTC Program include incentives for developments utilizing the competitive 9% HTC in high opportunity areas, which are defined as high-income and low-poverty areas, and are not typically minority-concentrated except in majority-minority areas of the state. It also provides competitive incentive to develop in colonias or economically distressed areas. Developments using tax-exempt bond financing and 4% HTCs are more frequently located in qualified census tracts due to federal guidelines that cause these to be more financially viable.

# ESG Addresses Geographic Areas for Assistance

Assistance provided by ESG funds will be directed statewide, according to the 11 HUD-designated CoC regions. TDHCA does not provide priorities for allocating investment geographically to areas of minority concentration as described in 24 CFR §91.320(f).

# **HOPWA** Addresses Geographic Areas for Assistance

The Texas HOPWA funding allocations are geographically distributed according to the 26 HIV HSDAs. Allocations are based on several factors, including past performance of Project Sponsors and unmet need, with the majority of Texas HOPWA clients (90% in 2017) classified as extremely low and very low income. Allocations generally mirror the Ryan White Program allocation formula, which takes into account population of PLWH, HIV incidence, number of PLWH accessing Ryan White services, percent of PLWH eligible for Medicaid, and other considerations. The allocations are then adjusted based on unmet need, prior performance and expenditures, geographic-specific data provided by Project Sponsors, and any other relevant factors. Many of these individuals reside in areas of minority concentration and a

disproportionate number of PLWH are racial and ethnic minorities, so the program allocates funding to meet the needs of PLWH in Texas.

# CDBG Addresses Geographic Areas for Assistance

TDA does not provide priorities for allocation of funds geographically to areas of minority concentration as described in Section 91.320(f). CDBG funds are allocated across the state in three ways.

- 1. The CD Fund assigns a percentage of the annual allocation to each of the 24 Regional COGs, ensuring that each region of the state receives a portion of the funds.
- 2. The Colonia Fund directs funding to communities within 150 miles of the Texas-Mexico border. All remaining funds are distributed through state-wide competitions without geographic priorities.
- 3. Colonia SHCs are established along the Texas-Mexico border in Cameron/Willacy, Hidalgo, Starr, Webb, Maverick, Val Verde, and El Paso counties. The Colonia SHC Program serves approximately 35 colonias in seven border counties, which are comprised of primarily Hispanic households and have concentrations of very low-income households.

NHTF Geographic Priorities description is added to Discussion section text below.

# **Geographic Distribution**

Target Area	Percentage of Funds
State of Texas	100

Table 10 - Geographic Distribution

# Rationale for the priorities for allocating investments geographically

# **HOME Addresses Geographic Investments**

HOME funds are allocated geographically using a regional allocation formula (RAF), as described in Strategic Plan Section 10. This process directs funds to areas of the State that demonstrate high need. At least 95% of TDHCA-administered HOME funds are used in areas that are not Participating Jurisdictions (PJs) per statute. This results in more HOME funds in smaller communities than in larger Metropolitan Statistical Areas (MSAs) that receive HOME funds directly from HUD. The current RAF is online at http://www.tdhca.state.tx.us/housing-center/pubs-plans.htm.

# **ESG Addresses Geographic Investments**

ESG allocates ESG funds to each CoC region based on an allocation formula. This formula includes factors such as homeless population, people living in poverty, cost burden of renters, point in time counts and ESG funds available from federal and state sources.

# **HOPWA Addresses Geographic Investments**

At the end of 2016, there were 86,669 people living with HIV in Texas. The number of Texans living with HIV increases each year and in order to meet the needs of low-income PLWH in Texas, many of whom live

in areas of minority concentration, the HOPWA funding allocations are geographically distributed across the State and are allocated based on several factors, including unmet need.

Six cities in Texas have a population of over 500,000 (Austin, Dallas, Fort Worth, El Paso, Houston, and San Antonio) in MSAs funded directly from HUD for HOPWA. The Texas HOPWA program can operate in any area of the State, but mostly serves counties not covered under the MSAs' jurisdictions, with some overlap of counties between the State and the MSAs. As a result, Texas HOPWA covers all of the rural areas of the State, where many low-income HOPWA clients reside, and funding prioritization is based on areas with greater unmet need for PLWH.

**CDBG Addresses Geographic Investments** 

Texas CDBG Funds for projects under the CD Fund are allocated by formula to 24 regions based on the methodology that HUD uses to allocate CDBG funds to the non-entitlement state programs (21.71% of annual allocation), along with a state formula based on poverty and unemployment (40% of annual allocation). 12.5% of the annual allocation is allocated to projects under the Colonia Fund categories, which must be expended within 150 miles of the Texas-Mexico border.

For the Colonia SHCs, state legislative mandate designates five centers along the Texas-Mexico border in Cameron/Willacy, Hidalgo, Starr, Webb, and El Paso counties to address the long history of poverty and lack of institutional resources. In 2001, TDHCA added two additional Colonia SHCs in Maverick and Val Verde counties. These seven counties collectively have approximately 40,180 colonia residents who may qualify to access center services.

NHTF Geographic Investments description is added to Discussion section text below.

Discussion

Many of the Target Areas available in the Integrated Disbursement and Information System (IDIS), HUD's electronic system in which this Plan has been entered, were too detailed for use at the macro-level; therefore, the State entered the "State of Texas" as a Target Area in Strategic Plan Section 10. Within Texas, each program relies on a formula to distribute funds geographically.

**NHTF Geographic Priorities** 

The Texas NHTF will distribute NHTF funds through a competitive NOFA process. The funds will initially be available geographically, based on the proportion of Extremely Low Income Renter households to the total population of Renter Households in each of thirteen State Service Regions. A minimum will be calculated for each region as a ratio of the available allocation divided by thirteen, and available

competitively within each region prior to collapse into a statewide competition.

NHTF Addresses Geographic Investments

NHTF funds are allocated geographically using a Regional Allocation Formula, as described in Strategic Plan Section 10. Acknowledging that all regions of the State have a need to create housing for ELI households, the formula provides opportunity for access to NHTF. This process directs funds to areas of the State that demonstrate high need.

# Affordable Housing – 24 CFR 91.320(g)

# Introduction:

Affordable Housing goals for PY 2019 are indicated in the table below for the number of homeless, non-homeless, and special needs households, and for the number of affordable housing units that will be provided by program type, including rental assistance, production of new units, rehabilitation of existing units, utility connections for existing units, or acquisition of existing units. Note that goals entered for ESG are only for Rapid Re-housing. The HOME goals include multifamily and single family activities.

One Year Goals for the Number of Households to be Supported	
Homeless	918
Non-Homeless	571
Special-Needs	799
Total	2,288

Table 11 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	1,884
The Production of New Units	197
Rehab of Existing Units	157
Acquisition of Existing Units	15
Total	2,253

Table 12 - One Year Goals for Affordable Housing by Support Type

# **Discussion:**

The one year goals for TDHCA's HOME Program include homebuyer assistance with possible rehabilitation for accessibility, TBRA, homeowner rehabilitation assistance, rehabilitation of multifamily units, and construction of single-family and multifamily units.

The one year goals for TDHCA's NHTF program include construction of new multifamily units.

TDHCA's ESG Program provides Rapid Re-housing assistance to help homeless individuals and households quickly regain stability in housing. Homelessness Prevention and Emergency Shelter outcome indicators are counted as persons, not households, so is not added into the chart above. ESG also provides street outreach, but as this does not directly equate to affordable housing, it is not counted above.

DSHS' HOPWA Program provides TBRA, STRMU, Facility-Based Housing Subsidy Assistance, PHP,

Supportive Services, and Housing Information Services to assist low-income HIV-positive clients and their households to establish or maintain affordable, stable housing, reduce the risk of homelessness, and improve access to health care and other services. HOPWA serves households with 80% or less of area median income, but a majority of Texas HOPWA households are under 30% AMI and lack of affordable housing is an ongoing issue. DSHS estimates that the HOPWA program will assist 1,116 unduplicated, income-eligible households with housing subsidy assistance.

Currently, Texas CDBG funds primarily support affordable housing through water and sewer infrastructure for housing. The CDBG funding provides a cost savings for housing when used to install water and sewer yard lines and pay impact and connection fees for qualifying residents. Housing rehabilitation projects are prioritized in several fund categories. CDBG funds also help communities study affordable housing conditions, providing data on affordable housing stock and planning tools for expanding affordable housing. CDBG provides approximately 250 utility connections per year, which are not reflected in the chart above, but could prove essential to obtaining or maintaining housing.

Colonia residents are considered "Special Needs" households who are supported through the production, rehab or acquisition of units. The Colonia SHCs continue to address affordable housing needs in border counties by assisting qualifying colonia residents to improve or maintain a safe home in suitable areas, with the contribution of the residents' sweat-equity which is required in all housing activities at the SHC. In addition, the Colonia SHCs provide other development opportunities that support the creation of affordable housing for beneficiaries, such as tool lending and training in home construction and repair, financial literacy, and homeownership skills.

# AP-60 Public Housing - 24 CFR 91.320(j)

# Introduction:

TDHCA believes that the future success of PHAs will center on ingenuity in program design, emphasis on resident participation towards economic self-sufficiency, and partnerships with other organizations to address the needs of this population. While TDHCA does not have any direct or indirect jurisdiction over the management or operations of PHAs, it is important to maintain a relationship with these service providers.

# Actions planned during the next year to address the needs to public housing

TDHCA, acting as a small PHA itself, works with other PHAs around the State to port vouchers when necessary. This is especially true for Project Access, a TDHCA program that uses Section 8 HCV vouchers to serve people with disabilities living in certain institutions by transitioning them into residences in the community, described fully in Action Plan Section 65. For the Project Access Program, an applicant is

issued a voucher from TDHCA. To port the voucher, TDHCA works with the Receiving Public Housing Authority (RPHA) to transfer the documents and the voucher. The voucher holder is briefed and given an introduction on the RPHAs program rules. At this time, the RPHA can decide to absorb the voucher or bill the Initial PHA (IPHA). If the RPHA absorbs the voucher, the RPHA will send notice to the IPHA for documentation. This allows TDHCA to use another HCV for another applicant on the Project Access waiting list. If the RPHA bills the IPHA, the RPHA is required to submit a billing notice within an allotted time to the IPHA so payment can be received. In this way, TDHCA and local PHAs work closely together.

# **HOME/NHTF Addresses PHA Needs**

TDHCA provides notices of funding availability under the HOME Program to interested parties around the State, including PHAs. Furthermore, staff of PHAs, especially those receiving HOME funds and those with Section 8 Homeownership programs, are targeted by TDHCA's Texas Statewide Homebuyer Education Program for training to provide homebuyer education opportunities and self-sufficiency tools for PHA residents. In addition, PHAs may also administer HOME TBRA funds, for either on-going rental assistance or as a stand-alone program which provides security deposits with TBRA funds, enabling them to provide households with rental assistance and services to increase self-sufficiency.

Regarding HOME/NHTF Multifamily Development that is also financed with the HTC Program, PHAs are incentivized in the QAP to either provide leverage in developments that they own or to provide financing as evidence of support from Local Political Subdivisions for developments which they do not own.

#### **ESG Addresses PHA Needs**

PHA residents are eligible to receive assistance and services from ESG Subrecipients, as long as the assistance does not violate 24 CFR §576.105(d) of HUD's ESG rules regarding use of funds with other subsidies. Fostering public housing resident initiatives is not an initiative for which TDHCA provides funding or that TDHCA tracks for the ESG Program.

#### **HOPWA Addresses PHA Needs**

The HOPWA program administered by DSHS does not provide public housing assistance. However, Project Sponsors coordinate closely with local housing authorities for client referrals and to address local housing issues. HOPWA clients who move into public housing are no longer eligible to receive HOPWA housing subsidy assistance but are offered HOPWA Supportive Services as needed for transition and if eligible, may continue to receive services through the Ryan White/State Services program.

#### **CDBG Addresses PHA Needs**

The Texas CDBG Program serves public housing areas through various funding categories as residents of PHAs qualify as low- to moderate-income beneficiaries for CDBG projects.

CDBG grant recipients must also comply with local Section 3 policies, including outreach to public housing residents and other qualified Section 3 persons in any new employment, training, or contracting

opportunities created during the expenditure of CDBG funding.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

HOME, ESG, HOPWA, NHTF, and CDBG are subject to 24 CFR Part 135 which requires that HUD funds invested in housing and community development construction contribute to employment opportunities for low-income persons living in or near the HUD-funded project. These requirements, called Section 3 requirements, are covered at trainings for Subrecipients; persons who may benefit from employment opportunities include PHA residents.

**HOME Addresses Public Housing Resident Initiatives** 

PHAs are eligible to apply to administer HOME funds to provide homebuyer assistance in their areas. PHAs also provide services to increase self-sufficiency, which may include homebuyer counseling services. In addition, TDHCA targets its Texas Statewide Homebuyer Education Program to PHAs, among other groups, which provide homebuyer education training opportunities and self-sufficiency tools for PHA residents.

**ESG** Addresses Public Housing Resident Initiatives

PHA residents are eligible to receive assistance and services from ESG Subrecipients, as long as the assistance does not violate Section 576.105(d) of the ESG rules regarding use of funds with other subsidies.

**HOPWA Addresses Public Housing Resident Initiatives** 

The HOPWA program administered by DSHS does not provide public housing assistance. However, Project Sponsors coordinate closely with local PHAs for client referrals and to address local housing issues.

**CDBG Addresses Public Housing Resident Initiatives** 

The CDBG Program serves public housing areas through various funding categories as residents of PHAs qualify as low- to moderate-income beneficiaries for CDBG projects.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

TDHCA has worked to promote programs that will rehabilitate and bring substandard housing into compliant condition and will develop additional affordable housing units. For example, most of the PHA applications for HTCs are for rehabilitation and the applications for new construction usually include a demolition of the existing units. TDHCA also offers a variety of funding sources for assistance. Most PHAs that apply are usually from larger Metropolitan Statistical Areas which are usually PJs and, as such, are limited by state law in the HOME funding they may receive through TDHCA. Consistent with fair housing objectives, TDHCA seeks ways to accomplish these activities in a manner that disperses the placement of

PHA units including dispersion into areas of greater opportunity and not into areas that involve unacceptable site and area features.

TDHCA has a history of assisting troubled housing authorities and has absorbed vouchers from several PHAs that were having difficulties. HUD identified, in two separate instances, public housing authorities that it thought might be well-advised to have its voucher programs absorbed by TDHCA. The Navasota Housing Authority and the Alamo Area Council of Governments (which was operating as a PHA) each contacted TDHCA to discuss the possibility of absorbing their housing choice voucher programs. During a series of meetings with HUD staff and the PHAs, discussion resulted in multiple on-site visits. Ultimately, the Navasota Housing Authority and the Alamo Area Council of Governments transferred their voucher programs to TDHCA and HUD reassigned the files' PHA codes.

To expand its work with PHAs, TDHCA has developed a relationship with the Texas Housing Association and the Texas chapter of the National Association of Housing and Redevelopment Officials (NAHRO), which serve the PHAs of Texas. Whenever possible, the State will communicate to PHAs the importance of serving special needs populations.

#### Discussion:

To address PHA needs, TDHCA has designated PHAs as eligible participants in some of its programs, such as the HTC Program, and HOME Program. PHAs have successfully administered HTC funds to rehabilitate or develop affordable rental housing. The PHA needs to submit an application and be awarded in order to access funding.

There are also federal sources available for PHAs that can be paired with HOME/NHTF. Also through HUDs Rental Assistance Demonstration (RAD) Program, PHAs can use public housing operating subsidies along with HTC Program once the older PHA units are demolished and replaced with new housing.

# AP-65 Homeless and Other Special Needs Activities - 91.320(h)

#### Introduction

TDHCA will address requirements in 24 CFR §91.320 by using funds to reduce and end homelessness. Each ESG Applicant is required to coordinate with the lead agency of the CoC, which provides services and follows a centralized or coordinated assessment process; has written policies and procedures in place as described by 24 CFR §578.7(a)(8) and (9); and follows a written standard to provide street outreach, emergency shelter, rapid re-housing, and homelessness prevention assistance. To assist low-income individuals and families to avoid becoming homeless, TDHCA requires each ESG Subrecipient to set performance targets that are part of its scoring criteria for the NOFA. A Subrecipient must address the

housing and supportive service needs of individuals assisted with ESG funds in a plan to move the client toward housing stability.

ESG is one of several programs that work to help transition persons out of institutions, such as the HOPWA Program, Section 811 PRA Program, Project Access Program, Money Follows the Person Program, and the Mainstream Voucher Program. The HHSCC also works to enhance coordination between housing and service agencies to assist persons transitioning from institutions into community-based settings.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The Texas ESG Program provides funds to service providers for outreach to unsheltered homeless persons in order to connect them to emergency shelter, housing, or critical services; and to provide urgent, non-facility-based care to unsheltered homeless people who are unwilling or unable to access emergency shelter, housing, or other appropriate facilities. Of critical importance is assisting the unsheltered homeless with emergency shelter or other placement. Subrecipients serving clients through street outreach will be measured against their targets to help persons experiencing homelessness move into temporary, transitional or permanent housing. Subrecipients conducting street outreach may provide case management, such as assessing housing and service needs; arranging, coordinating, and monitoring the delivery of services; and planning a path to permanent housing stability.

ESG Subrecipients are required to describe how they provide outreach to sheltered and unsheltered homeless persons in the ESG application.

For clients receiving emergency shelter, rapid re-housing, or homelessness prevention, clients will be required to receive case management services with exceptions pursuant to the VAWA and the Family Violence Prevention and Services Act (FVPSA). Subrecipients are required to develop a plan to assist program participants to retain permanent housing after the ESG assistance ends.

Addressing the emergency shelter and transitional housing needs of homeless persons

The ESG Program provides support to organizations that provide emergency services and shelter to homeless persons and households.

If assisting persons experiencing homelessness that are in an emergency shelter, Subrecipients will be measured against their annual targets serve clients with essential services and to help persons experiencing homelessness move into temporary, transitional or permanent housing. If assisting persons

with rapid re-housing or homelessness prevention, Subrecipients will be measured against their annual targets to help persons experiencing or at-risk of homelessness maintain housing for 3 months or more, exit to a permanent housing destination, or gain a higher income.

In addition, the State considers transitional housing as having characteristics associated with instability and an increased risk of homelessness, which may allow clients living in transitional housing to access Homelessness Prevention services.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Per 24 CFR 576.106, ESG funds can be used for short-term and medium-term rental assistance (24 CFR 576.106) and for a variety of housing relocation and stabilization services such as rental application fees, security deposits, utility deposits, utility payments, and moving costs for homeless individuals or persons at risk of homelessness (24 CFR 576.106). Funds can also be used for housing service costs related to housing search and placement, housing stability case management, mediation, legal services, and credit repair. ESG funds can also be used to pay for essential service costs including case management, child care, education services, employment assistance and job training, outpatient health services, legal services, life skills training, mental health services, substance abuse treatment services, transportation, and costs related to serving special populations. It should be noted that, while the assistance listed above are eligible under ESG, an ESG Subrecipient may choose to not provide all the assistance listed. ESG Subrecipients specify in their written standards which services they will provide.

Subrecipients that request an award of funds must set targets within their application for funding intended to reduce the length of time from program intake to placement in permanent housing for persons experiencing homelessness, as well as targets for the percentage of persons served that maintain housing for three or more months after existing the program. These targets will be scored, and will be a factor in funding decisions.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services,

# employment, education, or youth needs

ESG funds promote coordination with community providers and integration with mainstream services to gather available resources. One possible performance measure for Subrecipients is their ability to help increase non-cash benefits for program participants; the Subrecipients help program participants obtain non-ESG resources, such as veterans benefits or food stamps.

Individuals eligible for the State's HOPWA Program who are exiting from an institution receive a comprehensive housing plan and linkage and referrals to health professionals from a case manager. The State HOPWA Program provides TBRA, which can be used to transition persons from institutions into stable housing. Some project sponsors also provide rental deposits and application fees. Other programs included in this Plan also provide Facility-Based Housing Subsidy Assistance to address the temporary housing assistance needs of persons transitioning from institutions.

TDHCA has received awards totaling more than \$24 million for the Section 811 PRA Program, which will provide more than 600 new integrated supportive housing units in eight areas of the state for extremely low-income individuals with disabilities and their families. The target population includes individuals transitioning out of institutions, people with severe mental illness, and youth and young adults with disabilities transitioning out of the state's foster care system. Individuals in the Section 811 PRA Target Population are eligible for assistance from the Texas Health and Human Services agencies, are Medicaid-eligible, and could be at-risk of housing instability and/or homelessness.

Coordination between housing and the Health and Human Services (HHS) agencies is exemplified by the Project Access and Money Follows the Person programs. Project Access uses Section 8 Housing Choice Vouchers administered by TDHCA to assist low-income persons with disabilities transitioning from nursing homes and Intermediate Care Facilities (ICFs) to the community while using the Money Follows the Person Program to provide services by HHS agencies. The TDHCA Governing Board has approved changes to Project Access since it began in 2002 based on input from advocates and the HHS agencies including incremental increases to vouchers from 35 to 140 and creation of a pilot program with DSHS for persons with disabilities transitioning out of State Psychiatric Hospitals. In September 2018, TDHCA received an additional 50 vouchers, awarded by HUD through the Mainstream Voucher Program, for the Project Access program.

TDHCA offers TBRA to individuals on the Project Access Wait List, allowing them to live in the community until they can utilize a Project Access voucher. TDHCA conducted outreach and technical assistance to Texas Health and Human Services (HHS) Relocation Specialists and HOME TBRA administrators to help them serve individuals on the Project Access wait list.

To further address the needs of individuals transitioning from institutions, HHSCC seeks to increase coordination of housing and health services by supporting agencies to pursue funding, such as Relocation

Contractor services for people with behavioral health challenges and Intellectual and Developmental Disabilities; Medicaid waiver programs; vouchers from PHAs for people with disabilities and aging Texans; housing resources from the Texas Department of Criminal Justice for people with criminal histories transitioning to the community; and DSHS' rental assistance program. HHSCC also encourages the coordination between TDHCA and DSHS for DSHS' new Home and Community-Based Services: Adult Mental Health Program. This program will serve individuals with Serious Mental Illness who have long-term or multiple stays in the State's Mental Health Facilities.

#### Discussion

The Texas ESG Program is designed to assist, assess and, where possible, shelter the unsheltered homeless; to quickly re-house persons who have become homeless and provide support to help them maintain housing; and to provide support that helps persons at risk of becoming homeless maintain their current housing. Other special needs populations are described in Action Plan Section 25.

# AP-70 HOPWA Goals - 91.320(k)(4)

One year goals for the number of households to be provided housing through the use of HOPWA	
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or	
family	541
Tenant-based rental assistance	706
Units provided in permanent housing facilities developed, leased, or operated with HOPWA	
funds	0
Units provided in transitional short-term housing facilities developed, leased, or operated with	
HOPWA funds	93
Total	1,340

# AP-75 Barriers to affordable housing - 91.320(i)

# Introduction:

The Analysis of Impediments (AI) identifies impediments to fair housing choice in the State of Texas and action steps that the State intends to take to address identified impediments. The State of Texas is currently operating under the 2013 Phase 2 AI and anticipates completing the 2019 AI by Summer 2019. The 2013 AI describes state and local regulatory and land use barriers in detail and may be accessed at <a href="https://www.tdhca.state.tx.us/fair-housing/policy-guidance.htm">https://www.tdhca.state.tx.us/fair-housing/policy-guidance.htm</a>. Information on the development of the 2019 AI is available at <a href="https://www.tdhca.state.tx.us/fair-housing/analysis-impediments.htm">https://www.tdhca.state.tx.us/fair-housing/analysis-impediments.htm</a>.

TDHCA staff utilizes a database to track agency goals, efforts, and progress made under the AI. The Fair Housing Tracking database provides the Department with an ability to pull basic metrics and provide

reports by AI Goals, Impediments, Action Items, and other meaningful search criteria. This assists the state in identifying areas of improvement and success under its HUD related obligation to affirmatively further fair housing choice. The content of the database is maintained on an ongoing basis with quarterly reports shared with TDHCA's governing board.

The 2013 Al included several suggestions on countering negative effects in two areas – land use and zoning and attitudes referred to as "Not-In-My-Backyard" (NIMBYism). In order to avoid the difficulty, expense, and uncertainty that NIMBYism can engender, developers often focus on areas where their proposed developments are less likely to meet with such resistance. Changes in the scoring of the State's HTC Program provide incentives to develop in opportunity areas. Opportunity areas include places with lower poverty rates, higher income areas, and a menu of other community amenities such as access to public transportation, parks, libraries, grocery stores, and recreational facilities.

To assist the State in gathering data on how development patterns can be impacted by NIMBYism sentiments and to help the State in countering NIMBY messaging, TDHCA periodically outsources with universities and private consulting firms for studies, market analyses, and special projects. Guidance and resources to support affordable housing are provided through TDHCA's Fair Housing website, along with the Fair Housing listserv and community events calendar

TDHCA and the Texas Workforce Commission Civil Rights Division (TWC CRD) annually collaborate on a Fair Housing webinar series. The series includes training sessions providing general fair housing information and specific sessions on HUD's guidance, how to respond to reasonable accommodation requests, and best practices in fair housing. The webinars are available for free 24/7 on TDHCA's website at: https://www.tdhca.state.tx.us/fair-housing/presentations.htm. In addition, effective April 2017, all TDHCA staff will complete a fair housing training module biennially. The HUD-approved training is provided online through TWC CRD.

For CDBG and HOPWA, see additional information in AP-80.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

TDHCA reviews all guiding documents, rules, and practices internally to determine if known barriers or impediments to fair housing choice can be addressed through actions within TDHCA's power. The Department's Fair Housing, Data Management, and Reporting group continues ongoing interviews with Division Directors to work collaboratively on tools, rules, and other initiatives to address possible barriers to housing choice. TDHCA has been making and will continue to make a concerted effort to review and

move forward to increase staff and subrecipient education to ensure that all programs are providing best practices guidance to recipients and the general public.

The State is currently conducting the AI to Fair Housing Choice. The AI analyzes possible barriers to fair housing choice for protected classes in Texas. This review includes reviewing statewide rules, regulations, and policies that affect housing options for persons in protected classes. The AI is required for recipients of certain grant funds from HUD, including states and local governments, with actions undertaken as part of their obligation to affirmatively further fair housing (AFFH) under the Fair Housing Act. The AI is conducted prior to beginning the five-year Consolidated Plan for 2020-2024. This process is conducted under the final Affirmatively Furthering Fair Housing Rule (AFFH) adopted on August 17, 2015. AFFH requires that Units of Government take "meaningful actions, in addition to combating discrimination, that overcome patterns of segregation and foster inclusive communities free from barriers that restrict access to opportunity based on protected characteristics." The state AFH tool is not currently available, therefore under 24 CFR §5.160(a)(3)(2017) the State shall continue to conduct an analysis of impediments in accordance with requirements in effect prior to August 17, 2015.

# **Discussion:**

Effective August 24, 2017, the Department promulgated a Fair Housing, Affirmative Marketing and Reasonable Accommodations rule under the single family programs umbrella rule. The rule requires administrators to have an affirmative marketing plan which identifies the least likely to apply populations and methods of affirmative marketing. The rule requires administrators to accept applications for a 30 day period and select applications via a neutral, random selection process. This selection process helps to level the playing field and provide equal access for all households, regardless of disability status or language proficiency. Also included in the rule are specific provisions related to Limited English Proficiency to provide meaningful access and an equal opportunity to participate in services, activities, programs, and other benefits.

A current collaboration between federal funding recipients known as the Texas State Fair Housing Workgroup began in May 2014, and continues to meet. This workgroup is assisting State agencies in adopting a coordinated approach to Fair Housing issues and providing streamlined direction to essential Fair Housing information and best practices. To date, the workgroup has looked at sharing language assistance contracts, has generated ideas on streamlining Fair Housing discrimination complaint information and resources, has collaborated on Fair Housing month activities, and has served as a vehicle for comparing internal Fair Housing tracking and record keeping measures.

The Fair Housing Team at TDHCA has taken a leadership role in these meetings as directed under the 2013 Analysis of Impediments; the Fair Housing Team has shared both its Fair Housing Tracking Database and its Fair Housing website section. The Fair Housing Team has shared its demographic database, which is being created with the long-range goal of standardizing demographics collected in each TDHCA program

area and analyzing these demographics to identify trends; make policy recommendations; and map service areas.

The Fair Housing Team has over 250 action steps tracked in TDHCA's Fair Housing Tracking Database in various stages of research, planning, and implementation to affirmatively further fair housing.

Finally, the State has a Fair Housing website section, including fair housing information for a variety of audiences (renters and homebuyers, owners and administrators, real estate agents, and local governments and elected officials) and includes fair housing toolkits and resources, links to the Fair Housing email list and community events calendar, and a consumer survey. A portion of the available toolkits are tailored to elected officials and local governments in an effort to encourage best practices in zoning and land use and addressing community concerns. Through this education and outreach, the State is hoping to make its best practices guidance widely known and to integrate such guidance with other state resource information.

# AP-80 Colonias Actions – 91.320(j)

#### Introduction

Based on a 2014 assessment by the Texas Office of the Secretary of State's Colonia Initiatives Program, an estimated 500,000 people live in 2,294 colonias in Texas. Six Texas counties (El Paso, Maverick, Webb, Starr, Hidalgo, and Cameron) have the largest population of colonias and are home to an estimated 369,500 people. Texas' colonias lie outside of city limits in the rural areas of their respective counties, where few to no local building codes exist to protect the households that seek affordable and sanitary housing solutions. Egregious housing conditions persist while residents also endure substandard infrastructure, inadequate potable water and waste water systems, and a host of public health, environmental and employment risks.

As discussed in Action Plan Section 48, the majority of the funding that assists colonias is through the CDBG Program, which funds both state agencies working to develop infrastructure and water services, as well as subgrantees at the local government level who work in concert with nonprofit service providers for housing, community affairs, and economic development. The OCI focuses on Texas colonias to offer technical assistance in applying for TDHCA housing programs and accessing other resources. The HOME Program also has a specific set-aside for the development of housing opportunities in the colonias.

# Actions planned to address obstacles to meeting underserved needs

The State dedicates 12.5% of CDBG funds annually for colonia areas, and additional funds are also awarded for colonia projects through other competitive fund categories. Basic human needs, including water and sewer infrastructure and housing rehabilitation, are prioritized for colonia set-aside funding,

with a particular emphasis on connecting colonia households to public utilities. Colonia planning funds are available to research and document characteristics and needs for colonia communities.

The Colonia SHCs experience the obstacle of wavering capacity to meet the needs of extremely under resourced colonia residents. The typical challenges that nonprofits face, such as high-turnover, lack of succession planning, lack of long-term funding opportunities, limited access to high quality training, and limited access to continuing education resources, are all exacerbated for subgrantees serving border colonias. In response, TDHCA has strategically placed Border Field Offices along the Texas-Mexico border that support Colonia SHC staff with problem solving and training. The Border Field Offices exist to provide local technical assistance directly to both colonia residents and the organizations that serve colonia residents.

Colonia residents may also receive benefit through the HOME Program, which provides rental assistance, rehabilitation or reconstruction of owner-occupied units with or without refinancing, down payment and closing cost assistance with optional rehabilitation for the acquisition of affordable single family housing, single family and multifamily development, and rental housing preservation of existing affordable or subsidized developments.

# Actions the state plans to take to reduce the number of poverty-level families

Colonia set-aside funding is intended to improve the living conditions of low and moderate income families in colonias, including basic human needs. As with all CPD funds, Section 3 goals encourage job, contracting, and training opportunities for qualifying residents when such opportunities become available as a result of grant funding.

The Colonia SHCs provides 35 targeted colonias in seven border counties with a multitude of opportunities to create a one-stop-shop for low-income colonia families to gain a foothold out of poverty. The Colonia SHCs provide housing services in the form of new construction, reconstruction, rehabilitation, small repairs, tool lending, construction skills training and utility connections. Colonia SHC community development activities include homeownership education, access to and training in computers/technology, consumer rights education and financial literacy, and solid waste disposal assistance. While the above listed services are limited only to residents of pre-identified colonias in the Colonia SHC Program, the centers themselves are open to all who wish to use the meeting space for activities beneficial to the community or simply to seek information on locating other services. By creating an accessible and consistent manner for which services and information are disseminated among colonias, more households can become beneficiaries of multiple kinds of assistance that build their self-sufficiency

over time.

Actions the state plans to take to develop the institutional structure

TDHCA and TDA are committed to working with other state and federal regulatory and funding agencies.

Agency coordination continues through the Texas Water Infrastructure Coordinating Committee (TWICC).

TWICC includes many of the same agencies and addresses concerns throughout the state, including those

in colonias. The information sharing within the group facilitates delivery for multiple programs besides

affordable housing, and proactively addresses potential obstacles that could affect large areas of the

state, including the Texas-Mexico border.

The state legislature has also set aside a portion of the CDBG administration funding for technical

assistance and administrative support provided by the regional Councils of Government (COGs). This

funding can provide institutional structure and assistance to small communities without administrative

resources.

Specific actions the state plans to take to enhance coordination between public and private

house and social service agencies

In addition to the cooperation among various state agencies that help to support and develop colonias,

TDHCA has three strategically-placed Border Field Offices along the Texas-Mexico border, where the vast

majority of colonias are situated. The Border Field Officers support administrators, disseminate funding

information, and problem solve with administrators and colonia residents. This requires facilitating communication with other service providers, the private sector (such as colonia land owners, title

companies, lenders), and other government agencies. Locally placed Border Field Officers increase the

efficiency with which TDHCA can apply solutions and build institutional knowledge in the community.

In addition, TDA field representatives are available to provide general information on potential resources

to communities and residents.

AP-85 Other Actions - 91.320(j)

Introduction:

The actions listed below are Other Actions taken by TDHCA, TDA, and DSHS to meet the requirements of

24 CFR §91.320(j). Other Actions include Meeting Underserved Needs, Fostering and Maintaining

Affordable Housing, Lead-Based Paint Hazard Mitigation, Reducing Poverty-Level Households, Developing Institutional Structure, and Coordination of Housing and Services. The HOME, NHTF, ESG, HOPWA, and

CDBG programs address the other actions in concert with other federal, state, and local sources.

# Actions planned to address obstacles to meeting underserved needs

# HOME/NHTF

Obstacles to meeting underserved needs with HOME or NHTF funds, particularly multifamily activities, include NIMBYism, a lack of understanding of federal requirements surrounding the use of HOME funds, and staff observation that program administrators may have more strict tenant or household selection criteria than other locally-run programs. TDHCA works to overcome these obstacles by educating developers and the communities where affordable housing is being proposed, as well as by offering HOME/NHTF funds as grants or low-interest loans, with rates as low as 0%.

# **ESG**

Lack of facilities and services for persons experiencing homelessness in rural areas is ESG's greatest underserved need. TDHCA has included a provision in the ESG funding allocation formula to include a minimum amount of \$100,000 per ESG CoC region, which includes underserved areas of the State that have not received ESG funds from TDHCA in several funding cycles. The minimum amount of funding in prior funding cycles has been an effort to encourage greater participation in these areas. TDHCA intends to propose that ESG Subrecipients will serve previously underserved areas may be prioritized for awards of funding. In addition, TDHCA has used CSBG discretionary funds to provide training and technical support to organizations in the Balance of State CoC. Shelters in the Balance of State CoC have limited funds for operations and maintenance, with little access to federal funds which often require substantial organizational capacity less common in smaller organizations. ESG and TDHCA's HHSP, which is statefunded only in some urban areas, and, in the future, the state's Ending Homelessness Fund, may supplement federal funds in operational support.

#### **HOPWA**

Some significant obstacles to addressing underserved needs for PLWH are the inability to obtain or maintain medical insurance, maintain income, and especially obtain employment, which are partially due to limited opportunities in conjunction with rising costs of living, unemployment, lack of access to health insurance and/or decreased access to other affordable housing such as the HCV program. The inability to access HCVs is due to long or closed waiting lists, and in some cases, client non-compliance and ineligibility.

DSHS' HOPWA program helps meet the needs of this underserved population throughout the State by providing essential housing and utilities assistance as part of a comprehensive medical and supportive services system. As a result, PLWH and their households are able to maintain safe and affordable housing, reduce their risk of homelessness, and access medical care and supportive services. DSHS will reallocate funding to address changing needs to maximize and target HOPWA funding to HSDAs that are in greatest

need.

# **CDBG**

TDA encourages projects addressing underserved community development needs. In PY 2019 CDBG funds will be available through five different grant categories to provide water or sewer services on private property for low and moderate-income households by installing yard lines and paying impact and connection fees. Regional competition for funding allows each area of the state to determine its highest priority needs, which may vary from first-time water service to drought relief to "drainage" projects.

Since the first legislative reforms in the 1990s, service providers in colonias have made gains in their capacity to address colonias' issues, but unmet needs still exist and the Texas-Mexico border population growth is still increasing. OCI's main obstacle in addressing colonias' housing needs is the varying capacities of subrecipients to administer assistance. TDHCA has established Border Field Offices along the Texas-Mexico border to readily provide technical assistance and on-going training to organizations and local governments that use TDHCA's CDBG funding.

# Actions planned to foster and maintain affordable housing

#### **HOME**

The HOME Program provides grants, deferred forgivable loans, and repayable loans to households or developments assisted by or through entities including units of local government, public organizations, nonprofit and for-profit organizations, CHDOs and PHAs. These funds are used to foster and maintain affordable housing by providing rental assistance, rehabilitation or reconstruction of owner-occupied housing units with or without refinancing, down payment and closing cost assistance with optional rehabilitation for the acquisition of affordable single family housing, single family development and funding for rental housing preservation of existing affordable or subsidized developments. HOME funds may also be used in conjunction with the HTC Program or Bond Program to construct or rehabilitate affordable rental housing.

#### **ESG**

TDHCA's ESG Subrecipients have a relatively even distribution among street outreach and emergency shelter compared to homelessness prevention and rapid re-housing. However, fostering the creation or maintenance of affordable housing is not an initiative TDHCA provides funding for or monitors in relation to the ESG Program.

# **HOPWA**

The cost of living continues to rise while clients may have no income or their income does not change or decreases. HOPWA makes housing more affordable for low-income clients so they can maintain housing, adhere to medical treatment, and work towards healthier outcomes. Project Sponsors address long-term goals with clients to help them establish a financial plan that can assist them in maintaining their housing.

Affordable housing needs are high among PLWH. DSHS will continue to update funding allocations to address the changing needs of local communities and maximize and target HOPWA funding to HSDAs in greatest need. DSHS will consider a variety of factors including HIV/AIDS morbidity, poverty level, housing costs and needs, and program waitlists and expenditures. Funds are reallocated between HOPWA activities within HSDAs to meet changing needs during the project year.

#### **CDBG**

CDBG funding provides a cost savings for housing when used to install water and sewer yard lines and pay impact and connection fees for eligible residents. Housing rehabilitation projects are prioritized in several fund categories and TDA encourages each region to set aside a percentage of their allocation for housing rehabilitation projects. CDBG helps communities study affordable housing conditions, providing data on affordable housing stock and planning tools for expanding affordable housing. The Colonia SHCs continue to address affordable housing needs in border counties by assisting qualifying colonia residents to improve or maintain a safe, suitable home in suitable areas. The OCI serves as a liaison to the Colonia SHCs to assist with securing funding and carrying out activities such as low-interest mortgages, grants for self-help programs, revolving loan funds for septic tanks, and tool lending.

#### **NHTF**

NHTF funds are provided to developments assisted by or through entities including public organizations, nonprofit and for-profit organizations, and PHAs. These funds are primarily used to foster and maintain affordable housing by providing funding for preservation of existing affordable developments or construction of new affordable developments.

Credits awarded through the HTC program can be layered with awarded funds from the NHTF program and/or the HOME Multifamily Direct Loan program. When more than one source of funds is used in an affordable housing project, the State is able to provide more units of affordable housing than with one funding source alone.

# Actions planned to reduce lead-based paint hazards

**HOME Addresses Lead-based Paint** 

The HOME Program requires lead screening in housing built before 1978 for all HOME eligible activities in accordance with 24 CFR §92.355 and 24 CFR Part 35, subparts A, B, J, K, M, and R. Furthermore, single-family and multifamily development activities in HOME increase the access to lead-based-paint-free housing through the construction of new housing or reconstruction of an existing housing unit. There is significant training, technical assistance, and oversight of this requirement on each activity funded under

the HOME Program.

# ESG Addresses Lead-based Paint

For ESG, TDHCA requires Subrecipients to evaluate and reduce lead-based paint hazards as part of its habitability review. ESG-funded Subrecipients must determine if a housing unit was built prior to 1978, for households seeking ESG funded rent or rent deposit assistance whose household has a family member(s) six year of age or younger. If the housing unit is built prior to 1978, the ESG Subrecipient will notify the household of the hazards of lead-based paint. In addition, ESG Subrecipients utilizing ESG funds for renovation, rehabilitation or conversion must comply with the Lead-Based Paint Poisoning and Prevention Act and the Residential Lead-Based Paint Hazard Reduction Act of 1992. Through renovation, rehabilitation or conversion, ESG increases access to shelter without lead-based paint hazards. TDHCA evaluates, tracks, and reduces lead-based hazards for conversion, renovation, leasing or rehabilitation projects.

#### **HOPWA Addresses Lead-Based Paint**

HUD requires that Project Sponsors give all HOPWA clients utilizing homes built before 1978 the pamphlet entitled, "Protect Your Family from Lead in Your Home" during the intake process. The client's case record must include documentation that a copy of the pamphlet was given to the client and the case manager must make a certification regarding lead-based paint that includes actions and remedies if a child under age six or a pregnant woman will reside at the property.

#### CDBG Addresses Lead-Based Paint

Lead-based paint mitigation is an activity eligible under housing rehabilitation that is funded under the CPF, CFC, and Community Development Funds. Each contract awarded requires the sub-grantee to conform to Section 302 of the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. 4831(b)) and procedures established by TDA's CDBG in response to the Act.

# NHTF Addresses Lead-based Paint

The NHTF Program will not fund rehabilitation activities with PY 2019 funds; therefore, this section is not applicable.

# Actions planned to reduce the number of poverty-level families

# **HOME Addresses Poverty-Level Households**

Through the HOME TBRA Program, TDHCA assists households with rental subsidy, security deposits, and utility deposit assistance for an initial term not to exceed 24 months. Provision of security deposits may be offered as a stand-alone program. As a condition to receiving rental assistance, households must participate in a self-sufficiency program, which can include job training, General Education Development (GED) classes, or drug dependency classes. The HOME Program enables households to receive rental assistance while participating in programs that will enable them to improve employment options and

increase their economic independence and self-sufficiency. Additionally, TDHCA allocates funding toward the rehabilitation and construction of affordable housing, incentivizing units to assist very low-income households, and assists very low-income households within 150 miles of the international border of Texas and Mexico by promoting the conversion of contract for deed arrangements to traditional mortgages.

# ESG Addresses Poverty-Level Households

The ESG Program funds activities that provide shelter and essential services for persons experiencing homelessness, as well as intervention services for persons threatened with homelessness. Essential services for persons experiencing homelessness can include medical and psychological counseling, employment counseling, substance abuse treatment, transportation, and other services. While TDHCA supports the use of ESG funds to help ESG clients lift themselves above the poverty line, it is not a specific initiative for which TDHCA earmarks ESG funding or that TDHCA monitors for the ESG Program.

For individuals threatened with homelessness, homelessness prevention funds can be used for short-term subsidies to defray rent and utility arrearages, and security deposits.

### **HOPWA Addresses Poverty-Level Households**

The DSHS HOPWA Program serves households in which at least one person is living with HIV based on income eligibility criteria of no more than 80% of AMI with adjustments household size, as determined by HUD income limits. With varying poverty levels and housing needs in each HSDA across the State, funds are allocated and reallocated throughout the program year to maximize and target HOPWA resources to those with the most need. While many HOPWA households assisted may be at poverty-level, this is not a requirement under 24 CFR §574.3.

#### CDBG Addresses Poverty-Level Households

A substantial majority of TDA's CDBG funds, more than 85%, are awarded to principally benefit low and moderate income persons. In addition, the formula used to distribute CD funds among regions includes a variable for poverty to target funding to the greatest need. CDBG economic development funds create and retain jobs through assistance to businesses. LMI persons access these jobs, which may include training, fringe benefits, opportunities for promotion, and services such as child care.

#### NHTF Addresses Poverty-Level Households

NHTF allocates funding toward the construction of affordable housing restricted to serve ELI households with affordable rents. These affordable units will allow households to have greater housing security and stability, and will ameliorate some of the negative impacts of living in poverty through provision of decent, safe, and affordable housing.

## Actions planned to develop institutional structure

#### **HOME Addresses Institutional Structure**

The HOME Program encourages partnerships in order to improve the provision of affordable housing.

Organizations receiving Homebuyer Assistance funds are required to provide homebuyer education classes to households directly, or coordinate with a local organization that will provide the education. In addition, organizations administering an ongoing rental assistance program with TBRA funds must provide self-sufficiency services directly, or coordinate with a local organization that will provide the services. Finally, partnerships with CHDOs and nonprofit and private-sector organizations facilitate the development of quality rental housing developments and assist in the rehabilitation or reconstruction of owner-occupied housing.

#### **ESG Addresses Institutional Structure**

TDHCA encourages ESG Subrecipients to coordinate services with housing and other service agencies. TDHCA may allow applicants for ESG funds to obtain a higher score, and therefore receive funding priority, when the application is recommended for funding by the CoC lead agency. Additionally, CoCs may select a lead agency to administer a funding competition within their respective CoC, allowing local organizations to determine the best use of ESG funds within their communities. All CoCs, regardless of whether they choose to administer a local competition, are required to coordinate services within their CoC region allowing greater visibility of and access to services to assisted persons.

#### **HOPWA Addresses Institutional Structure**

DSHS contracts with seven AAs, which contract directly with Project Sponsors serving all 26 HSDAs in the State to administer the HOPWA program under DSHS oversight. AAs also administer the delivery of other HIV health and social services, including the Ryan White and State Services HIV funds. This structure ensures the coordination of all agencies serving PLWH, avoids duplication, saves dollars, and provides the comprehensive supportive services for PLWH in each local community.

#### CDBG Addresses Institutional Structure

Each CDBG applicant must invite local housing organizations to provide input into the project selection process. TDA coordinates with state and federal agencies, regional Councils of Governments, and other partners to further its mission in community and economic development. TDA also uses conference calls and webinars to provide training and technical assistance throughout the state. On-site project reviews may be conducted based on risk and other factors.

#### NHTF Addresses Institutional Structure

The NHTF Program encourages partnerships in order to improve the provision of affordable housing. Partnerships with nonprofit and private-sector organizations facilitate the development of quality rental housing developments. Development owners are required to provide tenant services to address the needs of ELI households living in the development.

Actions planned to enhance coordination between public and private housing and social

# service agencies

TDHCA has staff members that participate in several State advisory workgroups and committees. The workgroups and committees that TDHCA leads are listed in Action Plan Section 15. The groups in which TDHCA participates include, but are not limited to the Community Resource Coordination Groups, led by the Health and Human Services Commission (HHSC); the Statewide Behavioral Health Coordinating Council, led by HHSC; Reentry Task Force, led by Texas Department of Criminal Justice; Money Follows the Person Demonstration Project, led by HHSC; and Texas State Independent Living Council, led by HHSC.

TDHCA's participation in HUD's Section 811 PRA Program requires linkages between housing and services through a partnership with TDHCA, and the State Medicaid Agency (i.e., HHSC). Because the program is designed so that an individual can access both affordable housing and services in the community, TDHCA staff and HHSC staff meet regularly to ensure both housing and services are coordinated for the program. TDHCA and HHSC have responsibilities to execute the program. TDHCA will use units for the program in multifamily housing financed by TDHCA and the services will be provided by a network of local service providers coordinated by the HHSC enterprise agencies.

The HHSCC is codified in Texas Government Code §2306.1091. The purpose of the Council is to increase state efforts to offer Service-Enriched Housing through increased coordination of housing and health services. The Council seeks to improve interagency understanding and increase the number of staff in state housing and health services agencies that are conversant in both housing and services. Service-Enriched Housing is defined in Title 10 Texas Administrative Code, Part 1, Chapter 1, Subchapter A, §1.11 as: integrated, affordable, and accessible housing that provides residents with the opportunity to receive on-site or off-site health-related and other services and supports that foster independence in living and decision-making for individuals with disabilities and older Texans.

Council members meet quarterly and provide direction to the staff to prepare a Biennial Report of Findings and Recommendations that is submitted to the Legislative Budget Board and the Office of the Governor on August 1 each even numbered year. This Report along with a Biennial Plan is available to the public on the TDHCA website at http://www.tdhca.state.tx.us/hhscc/biennial-plans.htm.

#### **Discussion:**

In addition to the program actions mentioned above, TDHCA strives to meet underserved needs by closely monitoring affordable housing trends and issues as well as conducting its own research. TDHCA also makes adjustments to address community input gathered through roundtable discussions, web-based discussion forums and public hearings held throughout the State.

To foster and maintain affordable housing, TDHCA, TDA, and DSHS provide funds for nonprofit and for-profit organizations and public organizations to develop and maintain affordable housing. Funding sources

include grants, low-interest loans, housing tax credits, and mortgage loans.

For lead-based paint hazard mitigation, DSHS has been charged with oversight of the Texas Environmental Lead Reduction Rules (TELRR). TELRR cover areas of lead-based paint activities in target housing (housing constructed prior to 1978) and child-occupied facilities, including the training and certification of persons conducting lead inspections, risk assessments, abatements, and project design. For all projects receiving over \$25,000 in federal assistance, contractors need to follow inspections and abatements standards overseen by DSHS. By following these standards, the State is increasing the access to housing without lead-based paint hazards. The adherence to inspection and abatement standards is related to the extent of lead-based paint in that a majority of the housing in need of rehabilitation is likely housing built before 1978.

Furthermore, TDHCA, DSHS, and TDA's programs are aimed at reducing the number of Texans living in poverty, thereby providing a better quality of life for all Texans. The departments provide long-term solutions to the problems facing people in poverty and focus resources to those with the greatest need. Regarding institutional structure, TDHCA, DSHS, and TDA are primarily pass-through funding agencies and distribute federal funds to local entities that in turn provide assistance to households. Because of this, the agencies work with many partners, including consumer groups, community based organizations, neighborhood associations, community development corporations, councils of governments, community housing development organizations, community action agencies, real estate developers, social service providers, local lenders, investor-owned electric utilities, local government, nonprofits, faith-based organizations, property managers, state and local elected officials, and other state and federal agencies. Because the agencies do not fund individuals directly, coordination with outside entities is essential to the success of their programs. By structuring its operations this way, the State shares its risk and commits funds in correlation with local needs, local partners are able to concentrate specifically on their area of expertise and gradually expand to offering a further array of programs.

Finally, to enhance coordination between public and private housing and social service agencies, State agencies chief function is to distribute program funds to local providers that include units of local government, nonprofit and for-profit organizations, community-based organizations, private sector organizations, real estate developers and local lenders. The private housing and social service funds available for priority needs may include loans or grant programs through private banks, for-profit or nonprofit organizations; this source of funding varies from year to year.

# **Program Specific Requirements**

# AP-90 Program Specific Requirements – 91.320(k)(1,2,3) Introduction:

Program specific requirements as referenced in 24 CFR 91.320 (k)(1,2,3) are described below for the CDBG, HOME, and ESG programs.

For the CDBG Program, it is expected that the total amount of program income for PY 2018 and that has not yet been reprogrammed will be \$2,000,000, including \$520,000 program income collected by the state and program income retained by local subgrantees. The amount of CDBG urgent need activities is estimated to be \$3,500,000. The 85% of CDBG funds to benefit persons of low to moderate income includes PY 2015-2018.

# Community Development Block Grant Program (CDBG) Reference 24 CFR 91.320(k)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

Total Program Income:	2,000,000
5. The amount of income from float-funded activities	0
has not been included in a prior statement or plan	0
4. The amount of any grant funds returned to the line of credit for which the planned use	
3. The amount of surplus funds from urban renewal settlements	0
strategic plan.	0
year to address the priority needs and specific objectives identified in the grantee's	
2. The amount of proceeds from section 108 loan guarantees that will be used during the	
next program year and that has not yet been reprogrammed	2,000,000
1. The total amount of program income that will have been received before the start of the	

# **Other CDBG Requirements**

1. The amount of urgent need activities

3,000,000

2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.

85.00%

# HOME Investment Partnership Program (HOME) Reference 24 CFR 91.320(k)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The State is not proposing to use any form of investment in its HOME Program that is not already listed as eligible for investment in 24 CFR §92.205(b).

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in §92.254, is as follows:

If the participating jurisdiction intends to use HOME funds for homebuyers, the guidelines for resale or recapture must be described as required in 24 CFR §92.254(a)(5). Recapture provisions are not applicable for HOME-assisted multifamily rental projects; in the case of default, sale, short sale, and/or foreclosure, the entire HOME investment must be repaid.

TDHCA has elected to utilize the recapture provision under 24 CFR §92.254(a)(5)(ii) as its primary method of recapturing HOME funds under any program the State administers that is subject to this provision. The following methods of recapture would be acceptable to TDHCA and will be identified in the note prior to closing.

A. Recapture the amount of the HOME investment reduced on a pro rata share based on the time the homeowner has owned and occupied the unit measured against the required affordability period. The amount subject to recapture will be calculated by determining number of complete years that the affordability requirements were met regardless of any additional months, and deducting that number from the number of years in the affordability period. The total HOME subsidy will be divided by the number of years of the affordability period; the result will then be multiplied by the number of years resulting from the calculation above. The calculation would appear as follows:

(Number of years in affordability period-Number of complete years affordability was met) X (Total HOME subsidy/Number of years in affordability period) = Amount subject to recapture

B. The recapture amount is subject to available net proceeds in the event of sale or foreclosure of the housing unit. In the event of sale or foreclosure of the housing unit, if the net proceeds (i.e., the sales price minus closing costs; any other necessary transaction costs; and loan repayment, other than HOME funds) are less than the HOME investment that is subject to recapture, then the Department will recapture the available amount of net proceeds. If there are no net proceeds from the sale, no repayment will be required of the homebuyer and the balance of the loan shall be forgiven. TDHCA will not recapture more than the amount available through net proceeds.

C. The household can sell the unit to any willing buyer at any price.

D. In the event that the ownership of assisted property is not transferred, and the assisted property is rented or leased, or otherwise ceases to be the principal residence of the initial household prior to the end of the affordability period, the entire HOME investment is subject to recapture.

E. In the event of sale to a subsequent low-income purchaser of a HOME-assisted homeownership

unit, the low-income purchaser may assume the existing HOME loan and recapture obligation entered into by the original buyer if no additional HOME assistance is provided to the subsequent homebuyer. In cases in which the subsequent homebuyer needs HOME assistance in excess of the balance of the original HOME loan, the HOME subsidy (the direct subsidy as described in §92.254) to the original homebuyer must be recaptured. A separate HOME subsidy must be provided to the new homebuyer, and a new affordability period must be established based on that assistance to the buyer.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR §92.254(a)(4) are as follows:

In certain limited instances, TDHCA may choose to utilize the resale provision at 24 CFR §92.254(a)(5)(i) under any activity the State administers that is otherwise subject to this provision. The following method of resale would be acceptable to TDHCA and will be identified in the note prior to closing:

A. Resale is defined as the continuation of the affordability period upon the sale or transfer, rental or lease, refinancing, or if the initial Household is no longer occupying the property as their Principal Residence.

B. Resale requirements must ensure that, if the housing does not continue to be the principal residence of the family for the duration of the period of affordability, the housing is made available for subsequent purchase at an affordable price to a reasonable range of low- or very low-income homebuyers that will use the property as their principal residence. Affordable to a reasonable range of low-income buyers is defined as targeting Households that have income between 70 and 80 percent of the area median family income and meet all program requirements.

C. The resale requirement must ensure that the price at resale provides the original HOME-assisted owner a fair return on investment. Fair return on investment is defined as the sum of down payment and closing costs paid from the initial seller's cash at purchase, closing costs paid by the seller at sale, the principal payments only made by the initial homebuyer in excess of the amount required by the loan, and any documented capital improvements in excess of \$500. Fair return on investment is paid to the seller at sale once first mortgage debt is paid and all other conditions of the initial written agreement are met. In the event there are no funds for fair return, then fair return does not exist. In the event there are partial funds for fair return, then fair return shall remain in force.

D. The initial homebuyer's investment of down payment and closing costs divided by TDHCA's HOME investment equals the percentage of appreciated value that shall be paid to the initial homebuyer. The balance of appreciated value shall be paid to TDHCA. If appreciated value is zero, or less than zero, then no appreciated value exists. The HOME loan balance will be transferred to the subsequent buyer and the affordability period will remain in effect. The period of affordability is based on the total amount of HOME funds invested in the housing.

E. In the event that a federal affordability period is required and the assisted property is rented or leased, or no member of the Household has it as the Principal Residence, the HOME investment must be repaid. In the event that a federal affordability period is required and the assisted property is sold or transferred in lieu of foreclosure to a qualified low income buyer at an affordable price, the HOME

loan balance shall be transferred to the subsequent qualified buyer and the affordability period shall remain in force to the extent allowed by law.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR §92.206(b), are as follows:

TDHCA may use HOME funds to refinance existing debt secured by multifamily housing that is being rehabilitated with HOME funds as described in 24 CFR §92.206(b)(2). TDHCA shall use its underwriting and evaluation standards, site and development requirements, and application and submission requirements found in 10 TAC, Chapter 1011, for refinanced properties in accordance with its administrative rules. TDHCA may allow for lower per-unit rehabilitation costs than those required in 10 TAC §11.101(b)(3), potentially allowing rehabilitation costs as low as \$1,000 per unit provided (1) those minimal rehabilitation costs can be supported in a Property Condition Assessment and/or Capital Needs Assessment, (2) the request is in accordance with this plan, TDHCA's rules, and the applicable NOFA, and (3) TDHCA's Board agrees to waive the minimum rehabilitation costs in 10 TAC §11.101(b)(3). At a minimum, this requires the following:

- That rehabilitation is the primary eligible activity for developments involving refinancing of existing debt by requiring that the HOME eligible rehabilitation costs whether funded entirely or partially by TDHCA's HOME funds are greater than the refinancing costs (i.e. payoff amount plus closing and title costs);
- That a minimum funding level minimal rehabilitation costs as described above, or the applicable per unit costs in 10 TAC §11.101(b)(3) is set for rehabilitation on a per unit basis;
- That a review of management practices is required to demonstrate that disinvestments in the property has not occurred;
- That long-term needs of the project can be met;
- That the financial feasibility of the development will be maintained over an extended affordability period;
- That whether new investment is being made to maintain current affordable units and/or creates additional affordable units is stated;
- That the required period of affordability is specified;
- That the HOME funds may be used throughout the entire jurisdiction (except as TDHCA may be limited by the Texas Government Code) is specified; and
- That HOME funds cannot be used to refinance multifamily loans made or insured by any Federal program, including CDBG, is stated.

#### Discussion:

For HOME, the State is not proposing to use any form of investment in its HOME Program that is not already listed as an eligible for investment in 24 CFR §92.205(b). As described above, TDHCA may use HOME funds to refinance existing debt secured by multifamily housing that is being rehabilitated as described in 24 CFR §92.206(b). TDHCA shall use its underwriting and evaluation standards, site and development requirements, and application and submission requirements found in 10 Texas

Administrative Code, Chapters 10, 11, and 13, for refinanced properties in accordance with its administrative rules.

# Emergency Solutions Grant (ESG) Reference 91.320(k)(3)

1. Include written standards for providing ESG assistance (may include as attachment)

ESG Written Standards are evaluated based on questions that are in the 2018 One Year Action Plan. These questions will be maintained for the 2019 program year but re-evaluated in 2020.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

Each of the 11 CoCs in Texas has a different centralized or coordinated assessment system. TDHCA ensures that its Subrecipients participate in the local CoC's coordinated assessment. Applicants for ESG funding are required to certify their participation in the CoC centralized or coordinated assessment system. ESG Subrecipients are required to use this process per 24 CFR §576.400(d), with an exception for victim service providers. ESG Subrecipients are also required to certify that they have written standards that are consistent with the CoC's screening, assessment and referral of ESG program participants, or to certify that the Subrecipient is a victim services provider and not required to participate in coordinated assessment/entry.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

In the competitive process with TDHCA, applications are selected based on: Program Description and Capacity; Proposed Performance; Proposed Budget and Match; CoC Participation and Coordination; and Contract History of Subrecipients in ESG Expenditure and Reporting. The allocation amounts available in each CoC region are established by formula.

For the competitive process, TDHCA will release a NOFA in anticipation of the State's receipt of ESG funding. The NOFA will award ESG 2019 funds. Eligible applicant organizations include Units of General Purpose Local Government, including cities, counties and metropolitan cities; urban counties that receive ESG funds directly from HUD; and a consolidation of units of general purpose local governments, like a Council of Governments. Other instrumentalities of a city or county, like a Local Mental Health Authority, may be eligible and should seek guidance from TDHCA to determine if they can apply. Governmental organizations such as Public Housing Authorities (PHAs) and housing finance agencies are not eligible and cannot apply directly for ESG funds.

Eligible applicants also include private nonprofit organizations that are secular or religious organizations exempt from taxation under Section 501(c) of the Internal Revenue Code of 1986, have an acceptable accounting system and a voluntary board, and practice non-discrimination in the provision of assistance. Faith-based organizations receiving ESG funds, like all organizations receiving HUD funds, must serve all eligible beneficiaries without regard to religion.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

As a State recipient, TDHCA is not required to provide for the participation of a homeless individual or formerly homeless individual on the board of directors or other equivalent policy-making entity. However, TDHCA may prioritize funding for Subrecipients by allocating points if they have participation of homeless or formerly homeless individuals in their programs.

5. Describe performance standards for evaluating ESG.

TDHCA has transitioned from evaluating performance based on whole numbers of persons or households served to percentages of persons or households served who achieve particular outcomes.

Subrecipients providing street outreach will be required to meet contractual performance targets for the percentage of assisted persons placed in temporary or transitional housing.

Subrecipients providing emergency shelter and transitional shelter will be required to meet contractual performance targets for the provision of essential services and the percentage of assisted persons who will exit to temporary, transitional housing destinations or permanent housing destinations.

Subrecipients providing homelessness prevention and rapid re-housing assistance will be required to meet contractual performance targets for the percentage of assisted persons receiving higher income at exit than at entry, the percentage of persons who will exit to permanent housing destinations and, the percentage of persons who will maintain housing three months or more as a result of receiving ESG assistance.

# Housing Trust Fund (HTF) Reference 24 CFR 91.320(k)(5)

☑ Applications submitted by eligible recipients
☐ Subgrantees that are State Agencies
☐ Subgrantees that are HUD-CPD entitlement grantees

2. If distributing HTF funds through grants to subgrantees, describe the method for distributing HTF funds through grants to subgrantees and how those funds will be made available to state agencies and/or units of general local government. If not distributing funds through grants to subgrantees, enter "N/A".

N/A

- 3. If distributing HTF funds by selecting applications submitted by eligible recipients,
- a. Describe the eligibility requirements for recipients of HTF funds (as defined in 24 CFR § 93.2). If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

The state will distribute NHTF funds to eligible recipients as described in applicable sections of the TDHCA rules at Chapter 11 of the Texas Administrative Code, Subchapter C, Application Submission Requirements, Ineligibility Criteria, Board Decisions and Waiver of Rules (10 TAC §11.201 through 207), which sets forth the minimum requirements for applicant eligibility to participate in TDHCA Multifamily programs. TDHCA will require evidence of experience and capacity through the Experience Requirement at 10 TAC §11.204(6) or 10 TAC §13.5(h)(1), as applicable. See attachments for full text of referenced TDHCA TAC rules.

#### Regarding Question 3a, for both:

- the responsibility of the Grantee to address the requirement that a recipient make acceptable
  assurances to the grantee that it will comply with the requirements of the HTF program during
  the entire period that begins upon selection of the recipient to receive HTF funds, and ending
  upon the conclusion of all HTF-funded activities, and
- the responsibility of the Grantee to address the requirement that a recipient have familiarity and understanding of the Federal, State, and local housing programs used in conjunction with HTF funds to ensure compliance with all applicable program requirements and regulations,

please see the attached 2019 Multifamily Direct Loan Certification that is executed by an Applicant upon applying for Direct Loan funds (including NHTF). Also, all NHTF recipients must execute a Contract and

Land Use Restriction Agreement that remain in effect for a minimum of 30 years. The Land Use Restriction Agreement contains language that makes it superior to any other instruments filed on the property.

The responsibility of the Grantee to address the requirement that a recipient demonstrate the ability and financial capacity to undertake, comply and manage the eligible activity, 10 TAC §13.8(c).

In the event that NHTF is not the only source of Department funding, 4% or 9% housing tax credits are also being requested, meaning that other lenders' and equity providers' due diligence of the Applicant would be included to ensure the Applicant's financial capacity is sufficient to undertake, comply, and manage the eligible activity. Furthermore, if 9% credits are requested, nearly all applicants elect points under 10 TAC §11.9(e)(1) which requires a lender approval letter evidencing review of the Principals.

Furthermore, all Applications must meet the Underwriting requirements at 10 TAC §11.302, including acceptable pro forma projections through year 30, minimum 1.15 Debt Coverage Ratio, and minimum replacement reserve requirements. The attached 10 TAC §11.302(f)(1) specifically discusses developer capacity requirements.

Finally, Applicants must provide evidence of experience in owning and operating multifamily housing as required in 10 TAC §11.204(6)) – which applies to all Applicants of TDHCA funding – or the alternative experience requirement in 10 TAC §13.5(h)(1).

Regarding Question 3a and the responsibility of the Grantee to address the requirement that a recipient have demonstrated experience and capacity to conduct an eligible HTF activity as evidenced by its ability to own, construct or rehabilitate, manage and operate an affordable multifamily rental housing development. Applicants may meet the experience requirement of the Qualified Allocation Plan (10 TAC §11.204(6)) – which applies to all Applicants of TDHCA funding – or the alternative experience requirement in 10 TAC §13.5(h)(1), which states that applicants requesting MFDL (such as NHTF) as the only source of Department funding may meet the Experience Requirement under Chapter 13.5(h)(1) by providing evidence of the successful development and operation, for at least 5 years, of twice as many affordability restricted units as requested in the application. The minimum number of units for any application for funding that is submitted to TDHCA is 16 units, so the minimum number of affordability restricted units that would be subject to the successful development and operation for at least 5 years would be 32. An applicant applying for both MFDL and another TDHCA source or sources would have to meet the requirement in 10 TAC §11.204(6). The lower MFDL-only threshold for experience came about as a result of public comment the Department received in response to the draft 2016 NHTF Allocation Plan. Many mission-driven nonprofits that wanted to utilize NHTF were unable to meet the experience requirement in 10 TAC §11.204(6) and suggested this alternative experience requirement.

For more information, please see the attached 2019 Multifamily Direct Loan Certification and Table of Corresponding Requirements in 24 CFR §93.2 and State Rules.

b. Describe the grantee's application requirements for eligible recipients to apply for HTF funds. If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

Texas' application requirements can be found in 10 TAC Chapter 1, Administration; Subchapter C: Application Submission Requirements, Ineligibility Criteria, Board Decisions and Waiver of Rules or Pre-Clearance for Applications of 10 TAC Chapter 11 (Qualified Allocation Plan); as well as 10 TAC Chapter 13 (Multifamily Direct Loan Rule). See attached Rules.

c. Describe the selection criteria that the grantee will use to select applications submitted by eligible recipients. If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

Selection criteria typically only applies when funds are oversubscribed; in cases where the application is layered with 9% Housing Tax Credits, for instance, scoring in 10 TAC §11.9 would be applicable. To the extent that two or more applications for NHTF have the same received by date, the scoring criteria listed in the attached 2019 Multifamily Direct Loan Rule (10 TAC Chapter 13), as amended will apply.

If applications for NHTF are not combined with 9% HTC or do not need to be prioritized in a regional allocation formula, they will be prioritized based on the date received and reviewed to ensure the Department's threshold criteria, which takes into account all of the selection criteria in 24 CFR §91.320(k)(5)(i) is met.

The Texas Department of Housing and Community Affairs' Multifamily Division awards or allocates more than \$1 billion annually of debt and equity in an efficient and compliant manner. Our processes for Application selection are comprehensive, and assure that the resulting Developments meet the highest standards for financial feasibility and long-term stability. Our Compliance Monitoring Division assures that all properties meet these standards for the duration of their affordability period, and is frequently cited as one of the best Compliance divisions nationally. Our threshold requirements for site selection assure that projects will be located in safe communities with ample opportunity for residents, and our stringent underwriting requirements assure they will be viable throughout the affordability period.

There is a well-developed set of requirements within the Texas Administrative Code that have the force of law. These requirements have been crafted over decades of work with the development community, advocates, and other stakeholders. The Uniform Multifamily Rules, Qualified Allocation Plan, and Multifamily Direct Loan Rule are all updated annually through an extensive public input process. Additionally, the QAP is approved annually by the Governor. All of the selection criteria described in §91.320(k)(5)(i) are met by some portion of our rules, although they will not all be contained in a single section dedicated to NHTF. We endeavor to hold all Applications for multifamily funds to the same strict standards through the application of consistent requirements across all fund sources.

All Applications for NHTF funds must meet threshold criteria in 10 TAC Chapter 11, Subchapters A through D, and the Multifamily Direct Loan Rule, which address Definitions, Site and Development requirements, Applicant and Application requirements, and loan structure and underwriting requirements. Without meeting all of the applicable criteria in these 120+ pages of rules, the Application will not be successful. Therefore, the selection criteria applied to NHTF Applications will be met by passing multiple review points – threshold state and federal program reviews, underwriting reviews, and compliance/ previous participation reviews – that confirm these rules are being met.

d. Describe the grantee's required priority for funding based on geographic diversity (as defined by the grantee in the consolidated plan). If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

Priority based upon geographic diversity

As described in SP-10 Geographic Priorities the Texas NHTF will distribute NHTF funds through a competitive NOFA process. The funds will initially be available geographically, based on the proportion of Extremely Low Income Renter households to the total population of Renter Households in each of thirteen State Service Regions. A minimum will be calculated for each region as a ratio of the available allocation divided by thirteen, and available competitively within each region prior to collapse into a statewide competition.

The State of Texas will rely on 10 TAC §13.4(b) in making funds available geographically based on the proportion of ELI renter households to the total population of renter households in each of the thirteen State Service Regions for at least the first 30 days after the NOFA is published. Thereafter, consideration of geographic diversity will not be a factor in evaluating applications. Please see attached Multifamily Direct Loan Rule for text of 10 TAC §13.4(b). Also attached are estimated Regional Allocation amounts based on the 2018 NHTF Allocation as well as a map of the Uniform State Service Regions.

e. Describe the grantee's required priority for funding based on the applicant's ability to obligate HTF funds and undertake eligible activities in a timely manner. If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

Applicant's ability to obligate HTF funds and undertake eligible activities in a timely manner: Applicants must provide evidence of their experience in developing and managing multifamily developments as required under 10 TAC §11.204(6) if layered with other fund sources, or 10 TAC §13.5(d)(1) if MFDL only. Both 10 TAC §11.204(6) or 10 TAC §13.5(d)(1) are mentioned in the table HTF Funding Priorities Question 3a.

Application criteria including readiness to proceed as evidenced by site control, appropriate zoning, architectural plans, and evidence of financing will be considered.

Furthermore, 10 TAC §13.11(d) through (e) states:

"(d) Direct Loan awardees must execute a Contract within sixty (60) days of environmental clearance being obtained, or, if environmental clearance is not required, within 60 days after the Board approval date.

(e) Loan closing must occur and construction must begin no later than three (3) months from the effective date of a Contract."

Execution of a Contract fulfills the Commitment definition in 24 CFR §93.2 in that the Contract is the "legally binding written agreement (that includes the date of the signature of each person signing the agreement) with an eligible recipient for a project that meets the definition of 'commit to a specific local project.'" Additionally, 10 TAC §13.11(m) states: "Termination of the Direct Loan award and repayment of all disbursed funds will be required for any Development that is not completed within four (4) years of the effective date of a Direct Loan Contract." Finally, the Department may impose a 2-year ban on applying for MFDL for any applicant that fails to meet commitment and/or expenditure requirements in accordance with 10 TAC §13.11(b), which states: "If a Direct Loan award is returned after Board approval, or if the Applicant or Affiliates fail to timely close the loan, begin and complete construction, or leave a portion of the Direct loan award unexpended, penalties may apply under 10 TAC § 11.9(f) or the Department may prohibit the Applicant and all Affiliates from applying for MFDL funds for a period of 2 years." See attachments for full text of referenced TDHCA 10 TAC rules.

f. Describe the grantee's required priority for funding based on the extent to which the rental project has Federal, State, or local project-based rental assistance so that rents are affordable to extremely low-income families. If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

Of highest priority in the evaluation of applications will be the creation of new units serving ELI households that would not otherwise exist. While the availability of project-based rental assistance will be considered, only applications that demonstrate the ability to meet Underwriting requirements will be funded.

The State of Texas will consider project based rental assistance to the extent that the existence of it allows or the lack of it does not allow an application to meet TDHCA's underwriting requirements. A development that would otherwise be characterized as infeasible may be deemed feasible if the following criteria, as described in 10 TAC §11.302(i)(6)(B) are applicable. See attached text of 10 TAC §11.302(i)(6)(B).

For Applications layered with 9% credits, leveraging is a scoring item under 10 TAC §11.9(e)(4). See attached text of 10 TAC §11.9(e)(4):

If an application is not layered with 9% credits, it must have other sources of funding, such as project based vouchers, in order to be viable over the affordability period.

The attached 10 TAC §13.8 from the Multifamily Direct Loan Rule and 10 TAC §§11.301 through .306 of the Uniform Multifamily Rule will comprise TDHCA's underwriting requirements.

g. Describe the grantee's required priority for funding based on the financial feasibility of the project beyond the required 30-year period. If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

No priority for funding based on the feasibility of the project beyond the required 30-year period will be given except in instances where a first-lien loan ahead of an NHTF loan or grant has a term greater than 30 years that would result in the NHTF loan or grant having a term greater than 30 years. It is the Department's experience that affordability periods longer than 30 years are not reasonable without a guaranteed source of financing for a comprehensive rehabilitation within that affordability period. Texas Government Code §2306.185(c) further limits the length of the affordability period that the State can impose, stating: "The department shall require that a recipient of funding maintains the affordability of the multifamily housing development for households of extremely low, very low, low, and moderate incomes for the greater of a 30-year period from the date the recipient takes legal possession of the housing or the remaining term of the existing federal government assistance. In addition, the agreement between the department and the recipient shall require the renewal of rental subsidies if available and if the subsidies are sufficient to maintain the economic viability of the multifamily development." In other words, unless an FHA-insured loan or similar type of federal government-insured loan with a term greater than 30 years is part of the financing, the longest affordability period that the State can impose is 30 years.

h. Describe the grantee's required priority for funding based on the merits of the application in meeting the priority housing needs of the grantee (such as housing that is accessible to transit or employment centers, housing that includes green building and sustainable development features, or housing that serves special needs populations). If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

The State of Texas will prioritize HTF funding for the needs of ELI households in accordance with its Analysis of Impediments (AI) and high opportunity measures of the QAP. Goal No. 1 of the AI states: "Create greater mobility and improve housing opportunities for low income households and members of protected classes."

Threshold requirements for all multifamily projects are found in 10 TAC §11 Subchapter B, which include criteria such as Mandatory Development Amenities, Common Amenities, Unit Requirements, Tenant Supportive Services requirements, and Development Accessibility Requirements. 10 TAC §11 Subchapter B also includes threshold requirements such as Undesirable Site Features and Undesirable Neighborhood Characteristics. Additionally, Applications layered with 9% Tax Credits are scored on proximity to desirable community features, as are Direct Loan Applications if the fund source or set-aside is over-subscribed.

NHTF applicants are allowed to claim points as detailed in \$13.6(a) of the Multifamily Direct Loan Rule and under  $10 \, \text{TAC} \, \$11.9(c)(4)$  related to the Opportunity Index. See attached text of the Multifamily Direct Loan Rule  $10 \, \text{TAC} \, \$11.9(c)(4)$ .

i. Describe the grantee's required priority for funding based on the extent to which the application makes use of non-federal funding sources. If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

Generally, the State of Texas prefers applications proposing developments utilizing the highest proportion of non-federal contributions. It is anticipated that Applications for NHTF will require multiple funding sources in order to meet threshold feasibility requirements. While the State plans on providing NHTF funds as deferred forgivable loans or similarly soft repayment loans, other sources will be required to meet both development and operating needs. Additionally, if NHTF is oversubscribed, the amount of subsidy per unit is a scoring factor as described in 10 TAC §13.6(4), thereby requiring less NHTF funding. See the attached 2018 Multifamily Direct Loan Rule for text of 10 TAC §13.6(4).

Without other fund sources, this range of subsidy level will not be possible, so other funding sources – whether owner equity if NHTF is the only source of Department funding or, more likely, Housing Tax Credits since NHTF works best as gap financing – are required. Finally, although not federally required, 10 TAC §11.204(7)(E) discusses documentation requirements for Match funds exceeding 5 percent of requested Direct Loan funds. See attached Rules for text of 10 TAC §11.204(7)(E).

Applications layered with 9% Housing Tax Credits will be subject to scoring in 10 TAC §11.9(e)(4) - Leveraging of Private, State, and Federal Resources - which states:

- (A) An Application may qualify to receive up to three (3) points if at least five (5) percent of the total Units are restricted to serve households at or below 30 percent of AMGI (restrictions elected under other point items may count) and the Housing Tax Credit funding request for the proposed Development meet one of the levels described in clauses (i) (iv) of this subparagraph: (i) the Development leverages CDBG Disaster Recovery, HOPE VI, RAD, or Choice Neighborhoods funding and the Housing Tax Credit Funding Request is less than 9 percent of the Total Housing Development Cost (3 points). The Application must include a commitment of such funding; or
- (ii) If the Housing Tax Credit funding request is less than seven (7) eight (8) percent of the Total Housing Development Cost (3 points); or
- (iii) If the Housing Tax Credit funding request is less than eight (8) nine (9) percent of the Total Housing Development Cost (2 points); or
- (iv) If the Housing Tax Credit funding request is less than nine (9) ten (10) percent of the Total Housing Development Cost (1 point).
- (B) The calculation of the percentages stated in subparagraph (A) of this paragraph will be based strictly on the figures listed in the Funding Request and Development Cost Schedule. Should staff issue an Administrative Deficiency that requires a change in either form, then the calculation will be performed

again and the score adjusted, as necessary. However, points may not increase based on changes to the Application. In order to be eligible for points, no more than 50 percent of the developer fee can be deferred. Where costs or financing change after completion of underwriting or award (whichever occurs later), the points attributed to an Application under this scoring item will not be reassessed unless there is clear evidence that the information in the Application was intentionally misleading or incorrect.

4. Does the grantee's application require the applicant to include a description of the eligible activities			
to be conducted with HTF funds? If not distributing funds by selecting applications submitted by eligible			
recipients, select "N/A".			
☑ Yes			
□ No			
□ N/A			
5. Does the grantee's application require that each eligible recipient certify that housing units assisted with HTF funds will comply with HTF requirements? If not distributing funds by selecting applications			
submitted by eligible recipients, select "N/A".			
☑ Yes			
□ No			
□ N/A			
6. Performance Goals and Benchmarks. The grantee has met the requirement to provide for performance goals and benchmarks against which the grantee will measure its progress, consistent with the grantee's goals established under 24 CFR 91.315(b)(2), by including HTF in its housing goals in the housing table on the SP-45 Goals and AP-20 Annual Goals and Objectives screens.			
☑ Yes			
□ No			
7. Maximum Per-unit Development Subsidy Amount for Housing Assisted with HTF Funds. Enter or attach the grantee's maximum per-unit development subsidy limits for housing assisted with HTF funds. The limits must be adjusted for the number of bedrooms and the geographic location of the project.			
The limits must also be reasonable and based on actual costs of developing non-luxury housing in the area.			
If the grantee will use existing limits developed for other federal programs such as the Low Income Housing Tax Credit (LIHTC) per unit cost limits, HOME's maximum per-unit subsidy amounts, and/or			

for another program and being adopted for HTF meet the HTF requirements specified above.

Public Housing Development Cost Limits (TDCs), it must include a description of how the HTF maximum per-unit development subsidy limits were established or a description of how existing limits developed

TDHCA adopted Basic Statutory Mortgage Limits for Calendar Year 2018 and the Annual Base City High Cost Percentage and High Cost Area Revisions for 2018 Mortgagee Letter 2018-04, will be the limits used for NHTF awards made out of the 2019 NOFA. However, if updates are published by HUD TDHCA may adopt these limits for 2019 PY awards made through the Multifamily 2020 NOFA. The attached limits do not vary based on geographic location in Texas since the limits were approved by HUD for use throughout the state. They will be used statewide for ease of use both for applicants and TDHCA staff.

Additional limits may apply if the NHTF funds are used in conjunction with other affordable housing programs. Also, these subsidy limits may be subject to stricter limits in NOFAs.

See the attached justification as to why the State will not establish separate maximum limitations on the total amount of NHTF.

8. Rehabilitation Standards. The grantee must establish rehabilitation standards for all HTF-assisted housing rehabilitation activities that set forth the requirements that the housing must meet upon project completion. The grantee's description of its standards must be in sufficient detail to determine the required rehabilitation work including methods and materials. The standards may refer to applicable codes or they may establish requirements that exceed the minimum requirements of the codes. The grantee must attach its rehabilitation standards below.

In addition, the rehabilitation standards must address each of the following: health and safety; major systems; lead-based paint; accessibility; disaster mitigation (where relevant); state and local codes, ordinances, and zoning requirements; Uniform Physical Condition Standards; and Capital Needs Assessments (if applicable).

N/A. State will not use NHTF funds for rehabilitation of housing in PY 2019.

9. Resale or Recapture Guidelines. Below, the grantee must enter (or attach) a description of the guidelines that will be used for resale or recapture of HTF funds when used to assist first-time homebuyers. If the grantee will not use HTF funds to assist first-time homebuyers, enter "N/A".

N/A

10. HTF Affordable Homeownership Limits. If the grantee intends to use HTF funds for homebuyer assistance and does not use the HTF affordable homeownership limits for the area provided by HUD, it must determine 95 percent of the median area purchase price and set forth the information in accordance with §93.305. If the grantee will not use HTF funds to assist first-time homebuyers, enter "N/A".

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 $\square$  The grantee has determined its own affordable homeownership limits using the methodology described in § 93.305(a)(2) and the limits are attached.  $\square$  N/A

11. Grantee Limited Beneficiaries or Preferences. Describe how the grantee will limit the beneficiaries or give preferences to a particular segment of the extremely low- or very low-income population to serve unmet needs identified in its consolidated plan or annual action plan. If the grantee will not limit the beneficiaries or give preferences to a particular segment of the extremely low- or very low-income population, enter "N/A."

Any limitation or preference must not violate nondiscrimination requirements in § 93.350, and the grantee must not limit or give preferences to students. The grantee may permit rental housing owners to limit tenants or give a preference in accordance with § 93.303(d)(3) only if such limitation or preference is described in the action plan.

The State will limit beneficiaries and/or give preferences to the following segments of the extremely low-income population in accordance with AP-25 of the 2018 One Year Action Plan.

12. Refinancing of Existing Debt. Enter or attach the grantee's refinancing guidelines below. The guidelines describe the conditions under which the grantee will refinance existing debt. The grantee's refinancing guidelines must, at minimum, demonstrate that rehabilitation is the primary eligible activity and ensure that this requirement is met by establishing a minimum level of rehabilitation per unit or a required ratio between rehabilitation and refinancing. If the grantee will not refinance existing debt, enter "N/A."

N/A

# **Attachments**

# **General OYAP Attachments:**

- CDBG Allocation of CDBG program income and deobligated funds
- ESG Written Standards
- Submittal Letter, SF424s and Certifications

# **AP-90 NHTF Attachments:**

- 2019 Multifamily Rules
  - o <u>10 TAC Chapter 1, Administration</u>
  - o 10 TAC Chapter 11, 2019 Qualified Allocation Plan (PDF)
  - o 10 TAC Chapter 13, 2019 Multifamily Direct Loan Rule (PDF)
- 2019 Multifamily Direct Loan Certification
- AP-90 Question 3a Table of Corresponding Requirements in 24 CFR §93.2 and State Rules AP-90 Question 3d – Estimated Regional Allocation Amounts and Map of the Uniformed State Service Regions
- AP-90 Question 7 Justification Documentation for Maximum Per-unit Development Subsidy Limits

### Attachment: Allocation of CDBG program income and deobligated funds

## **Deobligated Funds:**

On the first day of the program year, deobligated funds will be made available to the fund categories as described in Table 4. Any unallocated deobligated funds will be allocated to the Community Development Fund.

#### Program Income:

Program income is defined as gross income received by a state, a unit of general local government, or a subrecipient of a unit of general local government that was generated from the use of CDBG funds. When program income is generated by an activity that is only partially funded with CDBG funds, the income shall be prorated to reflect the percentage of CDBG funds used. Any remaining program income must be returned to the State.

The State may use up to the maximum allowable percentage of the amount recaptured and reportable to HUD each year for administrative expenses under the CDBG Program. This amount will be matched by the State on a dollar-for-dollar basis.

# TCF and Revolving Loan Fund ("RLF") Program Income

Funds retained in any existing local RLF must be committed within three years of the original CDBG contract programmatic close date. At least one eligible loan/award from the local RLF must be made every three years. Every award from the RLF must be used to fund the same type of activity from which such income was derived. A local RLF may retain a cash balance not greater than 33% of its total cash and outstanding loan balance. All activities funded with RLF funds must comply with CDBG regulations and rules and guidelines. If a local government does not comply with the RLF requirements, all program income retained in the local RLF and any future program income received from the proceeds of the RLF must be returned to the State.

To the extent there are eligible applications, program income derived from the TCF real estate projects will be used to fund awards under the TCF. Other available program income shall be allocated based on the methodology used to allocate Deobligated Funds.

Additional detail for Geographic Allocation:

Funds for projects under the CD Fund are allocated among the 24 State planning regions based on the following:

The original CD formula is used to allocate 40% of the annual State CDBG allocation.

- Original CD formula (40%) factors:
- a. Non-Entitlement Population 30%
- b. Number of Persons in Poverty 25%
- c. Percentage of Poverty Persons 25%
- d. Number of Unemployed Persons 10%
- e. Percentage of Unemployed Persons 10%

- To the extent possible, the information used to calculate the regional allocations through these factors will be based on the eligible non-entitlement applicants within each region. The population and poverty information used is from the current available decennial census data. The unemployment information used is the current available annual average information. TDA does not provide priorities for allocation of funds geographically to areas of minority concentration as described in Section 91.320(f). The HUD formula is used to allocate 21.71% of the annual State CDBG allocation.
- The formula is the same methodology that HUD uses to allocate CDBG funds among the States for use in non-entitlement areas. The HUD factors, percentages, and methodology are specified in 42 USC. §5306(d). TDA will use available data to calculate the allocations to each region.
- Using the HUD methodology, the allocation for each region shall be the greater of an amount that bears the same ratio to the allocation for all 24 regions available as either:

### (A) the average of the ratios between:

o the population of the non-entitlement areas in that region and the population of the nonentitlement areas of all 24 regions (counted one time - 25% weight);

o the extent of poverty in the non-entitlement areas in that region and the extent of poverty in the non-entitlement areas of all 24 regions (counted two times - 50% weight); and

o the extent of housing overcrowding in the non-entitlement areas in that region and the extent of housing overcrowding in the non-entitlement areas of all 24 regions (counted one time - 25% weight); OR

### (B) the average of the ratios between:

o the age of housing in the non-entitlement areas in that region and the age of housing in the nonentitlement areas in all 24 regions (counted two and one half times - 50% weight); o the extent of poverty in the non-entitlement areas in that region and the extent of poverty in the non-entitlement areas of all 24 regions (counted one and one half times - 30% weight); and o the population of the non-entitlement areas in that region and the population of the nonentitlement areas of all 24 regions (counted one time - 20% weight).

#### And Unobligated:

# **Unobligated Funds**

For an award that is withdrawn from an applicant, the TDA follows different procedures for the use of those recaptured funds depending on the fund category in which the award is withdrawn.

1. The CD Fund – funds from the withdrawal of an award shall be offered to the next highest ranked applicant from that region that was not recommended to receive an award due to depletion of the region's allocation. A marginal amount may be offered to the next highest ranked applicant as long as the amount of funds still available exceeds the minimum CD Fund grant amount. Any funds remaining from a regional allocation that are not accepted by an applicant, that are not offered to an applicant, or remain due to lack of additional, unfunded applications, may be allocated among regions with eligible, unfunded applications. If unallocated to another region, they are then subject to the procedures used to allocate Deobligated Funds.

- 2. The PCB Fund funds from the withdrawal of a PCB award are offered to the next highest ranked applicant that was not recommended to receive an award due to depletion of the fund's annual allocation. A marginal amount may be offered to the next highest ranked applicant as long as the amount of funds still available exceeds the minimum grant amount. Any funds remaining from the allocation that are not accepted by an applicant from the statewide competition or that are not offered to an applicant from the statewide competition may be used for other CDBG fund categories and, if unallocated to another fund, are then subject to the procedures used to allocate Deobligated Funds.
- 3. The Colonia Funds funds from the withdrawal of any Colonia Fund award remain available to potential Colonia Fund applicants during that program year. If unallocated within the Colonia Fund, funds then may be used for other CDBG fund categories to fund eligible projects or activities that assist colonia residents. Remaining unallocated funds are then subject to the procedures used to allocate Deobligated Funds.
- 4. DR/UN Funds funds from the withdrawal of a DR/UN award remain available to potential DR/UN Fund applicants during that program year. If unallocated within the DR/UN Fund, the funds are subject to the procedures used to allocate Deobligated Funds.
- 5. The TCF funds from the withdrawal of a Main Street, Downtown Revitalization or Small and Micro Enterprise Revolving Fund award shall be offered to the next highest ranked application that was not recommended to receive an award due to depletion the program's allocation. Funds from the withdrawal of a Real Estate and Infrastructure award shall be made available in the next round of competition. Any unallocated TCF funds are then subject to the procedures used to allocate Deobligated Funds.

#### **ESG Written Standards**

TDHCA requires that its Subrecipients establish and implement written standards for providing ESG assistance. TDHCA reviews the standards to ensure they answer the following questions.

## 1. Evaluation (24 CFR §576.400(e)(3)(i))

- a. Are the definitions of homeless or at-risk of homelessness included in the evaluation?
- b. Are there standard policies and procedures for evaluating individual and household eligibility for ESG?
- c. Are priority populations listed?
- d. Are the priority populations listed the same as the Continuum of Care priority populations?

#### 2. Targeting - 24 CFR §576.400(e)(3)(ii),(iv)

- a. Are there standards for targeting and providing essential services related to street outreach?
- b. Are there standards determining how providers will assess, prioritize, and reassess participant's needs for essential services related to emergency shelter?

## 3. Evaluation for Emergency Shelter - 24 CFR §576.400(e)(3)(iii)

- a. Is there a description of:
  - i. Clients that will be admitted?
  - ii. Clients that will be diverted?
  - iii. Clients that will be referred?
  - iv. Clients will be discharged?
- b. Are there safeguards to secure safety (if applicable)?
- c. Are reasonable accommodations for persons with disabilities included?

#### 4. Coordination - 24 CFR §576.400(e)(3)(v)

- a. Are there policies and procedures for coordination among:
  - i. Emergency shelter providers?
  - ii. Essential service providers?
  - iii. Homelessness prevention providers?
  - iv. Rapid re-housing assistance providers?
  - v. Other homeless assistance providers?
  - vi. Mainstream services and housing providers?

# 5. Assistance Levels - 24 CFR §576.400(e)(3)(vi)

- b. Is there a description of:
  - i. Which clients will receive rapid re-housing or homelessness prevention?
  - ii. Whether a percentage or amount of rent will be paid by client?
  - iii. Whether a percentage or amount of utilities will be paid by client?
  - iv. How long will client receive rental assistance?

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- v. How or if rental assistance be adjusted over time?
- vi. What is amount of assistance will be provided?
- vii. How will the duration of assistance be determined?
- viii. What happens after a break in service (*i.e.*, Program participant stops receiving assistance one month)?
- ix. What unit sizes are appropriate for rapid re-housing?
- x. What data sources/formats are used for rent reasonableness?

# 6. Housing Stability Case Management/Relocation Services – 24 CFR §576.400(e)(3)(ix)

- a. Is there a description of:
  - i. What types of services offered and not offered?
  - ii. What amounts are offered for the services?
  - iii. How long will case management/relocation services last?
- b. Does case management include monthly meetings to assist with housing stability? (n/a for Domestic Violence providers)
- c. Does case management include development for participant to retain permanent housing once ESG assistance ends? (n/a for Domestic Violence providers)
- d. Does case management include assistance for program participants' access supportive services for which they may be eligible? (n/a for Domestic Violence providers)

### 7. Relocation Services: Financial – 24 CFR §576.105(a)

- a. Do the written standards specify when the following financial assistance is offered or not offered:
  - i. Rental application fees
  - ii. Security deposits/Last month's rent
  - iii. Utility deposits/payments
  - iv. Moving costs
  - v. Storage fees (3 months maximum)

# 8. Service Costs (Include if services are offered and which community organizations can act as a referral source, if applicable) – 24 CFR §576.105(b)(3)-(5)

- a. Do the written standards specify when the following services are offered or not offered, and which community resources can be used?
  - i. Mediation
  - ii. Legal Services
  - iii. Credit Repair

#### 9. Denials 24 CFR §576.402

- a. Are there policies and procedures for terminating assistance?
- b. Does the appeal process include notification of denial?
- c. Does the appeal process include the household's process to appeal the decision?
- d. Does the appeal process include record keeping process for denial requests?

# Multifamily Direct Loan Certification

I (We) hereby make application to the Texas Department of Housing and Community Affairs (the "Department") for an award of Multifamily Direct Loan funds, which may be composed of HOME Investment Partnerships Program ("HOME"), Tax Credit Assistance Program Repayment Funds "TCAP RF," Neighborhood Stabilization Program Round 1 Program Income ("NSP1 PI"), and/or National Housing Trust Fund ("NHTF"). The undersigned hereby acknowledges that an award by the Department does not warrant that the Development is deemed qualified to receive such award. I (We) agree that the Department or any of its directors, officers, employees, and agents will not be held responsible or liable for any representations made to the undersigned or its investors relating to the Multifamily Direct Loan; therefore, I (We) assume the risk of all damages, losses, costs, and expenses related thereto and agree to indemnify and save harmless the Department and any of its officers, employees, and agents against any and all claims, suits, losses, damages, costs, and expenses of any kind and of any nature that the Department may hereinafter suffer, incur, or pay arising out of its decision concerning this application for Multifamily Direct Loan funds or the use of information concerning the Multifamily Direct Loan.

On behalf of the Applicant and all affiliates of the Applicant (hereinafter "Applicant"), I (We) hereby certify that the Applicant is familiar with the state Rules, as published in 10 TAC Chapters 1, 2, 11, and 13, as well as Chapter 12 as applicable. I (We) hereby acknowledge that this Application is subject to disclosure under Chapter 552, Texas Government Code, the Texas Public Information Act, unless a valid exception exists.

I (We) hereby assert that the information contained in this Application as required or deemed necessary by the materials governing the Multifamily Direct Loan are true and correct and that I (We) have undergone sufficient investigation to affirm the validity of the statements made and the Department may rely on any such statements.

Further, I (We) hereby assert that I (We) have read and understand all the information contained in the application. By signing this document, I (We) affirm that all statements made in this government document are true and correct under penalty of Chapter 37 of the Texas Penal Code titled Perjury and Other Falsification and subject to criminal penalties as defined by the State of Texas. TEX. PENAL CODE ANN. §37.01 et seq. (Vernon 2011).

I (We) understand and agree that if false information is provided in this Application which has the effect of increasing the Applicant's competitive advantage, the Department will disqualify the Applicant and may hold the Applicant ineligible to apply for Multifamily Direct Loan funds or until any issue of restitution is resolved. If false information is discovered after the award of Multifamily Direct Loan funds, the Department may terminate the Applicant's written agreement and recapture all Multifamily Direct Loan funds expended.

- I (We) shall not, in the provision of services, or in any other manner discriminate against any person on the basis of age, race, color, religion, sex, national origin, familial status, or disability. Verification of any of the information contained in this application may be obtained from any source named herein.
- I (We) have written below the name of the individual authorized to execute the Multifamily Direct Loan agreement and any and all future Multifamily Direct Loan commitments and contracts related to this application. If this individual is replaced by the organization, I (We) must inform the Department within 30 days of the person authorized to execute agreements, commitment and/or contracts on behalf of the Applicant.
- I (We) certify that no person or entity that would benefit from the award of Multifamily Direct Loan funds has committed to providing a source of match.
- I (We) certify that I (We) will meet, Texas Minimum Construction Standards, 2010 ADA Standards for Accessible Design, as well as the Fair Housing Accessibility Standards and Section 504 of the Rehabilitation Act of 1973 as further detailed in 10 TAC Chapter 1, Subchapter B. I (We) certify that the Development will meet all local building codes or standards that may apply as well as the Uniform Physical Conditions Standards in 24 CFR §5.705
- I (We) certify that if Department funds have a first lien position in the project for which assistance is being requested, assurance of completion of the development will be provided in the form of payment and performance bonds in the full amount of the construction contract, running to the Department as obligee, or equivalent guarantee in the sole determination of the Department.
- I (We) certify that if refinancing is a component of the proposed development the Applicant must confirm that Multifamily Direct Loan funds will not be used to replace loans, grants or other financing by any other Federal program, or in violation of the provisions of 10 TAC §13.3(e).
- I (We) certify that if other federal or governmental assistance is used in the financing of this development I (We) will notify the Texas Department of Housing and Community Affairs.
- I (We) certify that I (We) do not and will not knowingly employ an undocumented worker, where "undocumented worker" means an individual who, at the time of employment, is not lawfully admitted for permanent residence to the United States or authorized under law to be employed in that manner in the United States.

If, after receiving a public subsidy, I (We), am convicted of a violation under 8 U.S.C Section 1324a (f), I (We) shall repay the amount of the public subsidy with interest, at the rate and according to the other terms provided by an agreement under Texas Government Code Section 2264.053, not later than the 120th day after the date TDHCA notifies Name of Applicant of the violation.

On behalf of the Applicant, I (We) hereby certify that the Applicant is familiar with the provisions of the federal HOME Final Rule, as published in 24 CFR Part 92, and other related administrative rules and regulations and court rulings issued by the Federal government or State of Texas with respect to the HOME Investment Partnerships Program and all Developments eligible to receive HOME funds will comply with such rules during the application process and, in the event of award of HOME funds, for the duration of the proposed Development.

If applying under the Supportive Housing/Soft Repayment set-aside, on behalf of the Applicant, I (We) hereby certify that the Applicant is familiar with the provisions of the interim Housing Trust Fund rule, as published in 24 CFR Part 93, and other related administrative rules and regulations and court rulings issued by the Federal government or State of Texas with respect to the NHTF and all Developments eligible to receive NHTF funds will comply with such rules during the application process and, in the event of award of NHTF funds, for the duration of the proposed Development

#### **Lead Based Paint**

I (We) certify that documentation of compliance with the Texas Environmental Lead Reduction Rules in 25 TAC Chapter 295, Subchapter I or 24 CFR Part 35 (Lead Safe Housing Rule), as applicable, will be maintained in project files. I (We) understand that for Developments subject to 24 CFR Part 25, standard forms are available in the Federal Register , as indicated by the sources noted below.

- 1) Applicability 24 CFR §35.115 A copy of a statement indicating that the property is covered by or exempt from Lead Safe Housing Rule.
  - a) If the property is exempt, the file should include the reason for the exemption and no further documentation is required.
  - b) if the property is covered by the Rule, the file should include the appropriate documentation to indicate basic compliance, as listed below:
    - i) Summary Paint Testing Report or Presumption Notice 24 CFR §35.930(a) A copy of any report to indicate the presence of lead-based paint (LBP) for projects receiving up to \$5,000 per unit in rehabilitation assistance. If no testing was performed, then LBP is presumed to be on all disturbed surfaces;

- ii) Notice of Evaluation 24 CFR §35.125(a) A copy of a notice demonstrating that an evaluation summary was provided to residents following a lead-based-paint inspection, risk assessment or paint testing;
- iii) Clearance Report 24 CFR §35.930(b) (3) A report indicating a "clearance examination" was performed of the work site upon completion; and
- iv) Notice of Hazard Reduction Completion 24 CFR §35.125(b) Upon completion, a copy of a notice to show that a LBP remediation summary was provided to residents.

#### Threshold Certification

On behalf of the Applicant and all affiliates of the Applicant (hereinafter "Applicant"), I (We) hereby certify that the Applicant is familiar with the provisions and requirements of the Multifamily Direct Loan Notice of Funding Availability (NOFA) approved by the Department's Governing Board on December 6, 2018, for which I (We) am applying.

I (We) understand that housing units subsidized by Multifamily Direct Loan funds must be affordable to low, very low or extremely low-income persons. I (We) understand that mixed income rental developments may only receive funds for units that meet the Multifamily Direct Loan affordability standards. I (We) understand that all Applications intended to serve persons with disabilities must adhere to the Department's Integrated Housing Rule at 10 TAC §1.15.

I (We) understand that, pursuant to 10 TAC §13.11(p), all contractors, consulting firms, Borrowers, Development Owners and Contract Administrators must sign and submit the appropriate documentation with each draw to attest that each request for payment of Multifamily Direct Loan funds is for the actual cost of providing a service and that the service does not violate any conflict of interest provisions in 24 CFR Part 92.

I (We) certify that I (We) am eligible to apply for funds or any other assistance from the Department. I (We) certify that all audits are current at the time of application. I (We) certify that any Audit Certification Forms have been submitted to the Department in a satisfactory format on or before the application deadline for funds or other assistance pursuant to 10 TAC §1.3(b). I (We) certify that, the Development will meet the broadband infrastructure requirements of 81 FR 92626, and that these costs are included in the Application.

All applicants applying under the 2019-1 Multifamily Direct Loan Notice of Funding Availability (NOFA) must read and initial after each of the following sections regarding federal cross cutting requirements in the boxes below.

## **HUD Section 3**

I (We) hereby agree that the work to be performed in connection with any award of HOME or NHTF funds is subject to the requirements of section 3 of the Housing and Urban Development Act of 1968, as amended, 12 U.S.C. 1701u ("Section 3"). The purpose of Section 3 is to ensure that employment and other economic opportunities generated by HUD assistance or HUD-assisted projects covered by Section 3, shall, to the greatest extent feasible, be directed to low-and very low-income persons, particularly persons who are recipients of HUD assistance for housing. I (We) agree to comply with HUD's regulations in 24 CFR Part 135, which implement Section 3. For more information about HUD Section 3, please reference the TDHCA website dedicated to Section 3 at: <a href="http://www.tdhca.state.tx.us/program-services/hud-section-3/index.htm">http://www.tdhca.state.tx.us/program-services/hud-section-3/index.htm</a>



### **Environmental**

I (We) understand that the environmental effects of each activity carried out with an award of HOME funds must be assessed in accordance with the provisions of National Environmental Policy Act of 1969 (NEPA) (42 U.S.C. §4321 et seq.) and the related activities listed in HUD's implementing regulations at 24 C.F.R. parts 50, 51, 55 and 58 (NEPA regulations). Each such activity must have an environmental review completed and support documentation prepared complying with the NEPA and NEPA regulations. No loan may close or funds be committed to an activity before the completion of the environmental review process, including the requirements of 24 CFR Part 58, and the Department has provided written clearance.

The Department as the Responsible Entity must ensure that environmental effects of the property are assessed in accordance with the provisions of the National Environmental Policy Act of 1969 and the related authorities listed in HUD's implementing regulations at 24 CFR Parts 50 and 58.

- I (We) certify that all parties involved in any aspect of the development process began the project with no intention of using Federal assistance.
- I (We) certify that as of the date of the Multifamily Direct Loan application all project work, other than as allowed in 24 CFR. Part 58, has ceased.
- I (We) understand that the environmental effects of each activity carried out with an award of NHTF funds must be assessed in accordance with the provisions of CPD Notice 16-14.
- I (We) certify that I (we) have read and understand the requirements in 24 CFR §58.22 or CPD Notice 16-14, and I (we) understand that acquisition of the site, even with non-HUD funds, prior to completion of the environmental review process will jeopardize any federal funding.

I (We) certify that we will not engage in any choice limiting actions until the site has achieved Environmental Clearance as required in CPD Notice 16-14 or 24 CFR. Part 58, as applicable. Choice-limiting activities include but are not limited to these examples:

- Acquisition of land, except through the use of an option agreement, regardless of funding source;
- Closing on loans including loans for interim financing;
- Signing a construction contract.

(initial)		

# **Relocation and Anti-Displacement**

The property proposed for this Application is	is not	occupied. (check one)
If occupied, the occupant(s) are owners	_tenants	

# **Displacement of Existing Tenants**

I (We) certify that that the work to be performed in connection with any award of federal funds is subject to Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 ("URA"), as amended, and implementing regulations at 49 CFR Part 24. Consistent with the goals and objectives of activities assisted under the Act and HUD Handbook 1378, if the Development is eligible for federal funds the Applicant must prepare and submit the following to TDHCA with the Multifamily Uniform Application:

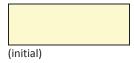
- 1) A detailed explanation of the reasons for displacement relocation;
- 2) A detailed plan of the relocation, including evidence of comparable replacement housing;
- 3) A copy of the General Information Notice (signed by the tenant or sent Certified Mail, return recipient requested) sent to all tenants on the Rent Roll listed with the Multifamily Direct Loan Application, and
- 4) Estimated costs and funding sources available to complete the permanent relocation.

## **Demolition and Conversion**

I (We) certify that that the work to be performed in connection with any award of federal funds is subject to 24 CFR Part 42 and Development Owner will replace all occupied and vacant occupiable low-income housing that is demolished or converted to a use other than low-income housing as a direct result of the project. All replacement housing will be provided within three (3) years after the commencement of the demolition or conversion. Before receiving a

commitment of federal funds for a project that will directly result in demolition or conversion, the project owner will make the information public in accordance with 24 CFR Part 42 and submit the information to TDHCA along with the following information in writing at application:

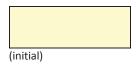
- 1) The location map, address, and number of dwelling units by bedroom size of lower income housing that will be demolished or converted to use other than as lower income housing as a direct result of the project;
- 2) A time schedule for the commencement and completion of the demolition and conversion;
- 3) To the extent known, the location, map, address, and number of dwelling units by bedroom size of the replacement housing that has been or will be provided;
- 4) The amount and source of funding and a time schedule for the provision of the replacement housing;
- 5) The basis for concluding that the replacement housing will remain lower income housing beyond the date of initial occupancy;
- 6) Information demonstrating that any proposed replacement of housing units with similar dwelling units (e.g. a 2-bedroom unit with two 1-bedroom units) or any proposed replacement of efficiency or SRO units with units of a different size is appropriate and consistent with the housing needs of the community; and
- 7) The name and title of the person or persons responsible for tracking the replacement of lower income housing and the name and title of the person responsible for providing relocation payments and other relocation assistance to any lower-income person displaced by the demolition of any housing or the conversion of lower-income housing to another use.



# **Applications for Developments Previously Awarded Department Funds**

This Application has _	has not	previously received	Department funds.	(check
one)				

If this Application has previously received Department funds and construction has already started or been completed, and acquisition and rehabilitation is not being proposed, a letter from the Applicant that seeks to explain why this Application should be found eligible in accordance with 10 TAC §13.5(h)(2) is provided behind this tab.



# 2019 Multifamily Direct Loan Certification

By:	
Signature of Authorized Representative	
Printed Name	
Title	
Date	
THE STATE OF TEXAS §  S COUNTY OF	
, known	on this day personally appeared to me to be the person whose name is subscribed first duly sworn, declared and certified that the
GIVEN UNDER MY HAND ANI	O SEAL OF OFFICE thisday of
(Seal)	
	Notary Public Signature

Question 3a: Describe the eligibility requirements for recipients of HTF funds (as defined in 24 CFR §93.2).

The State of Texas will distribute FY 2019 Housing Trust Fund ("HTF") Program funds by selecting applications submitted by eligible recipients as defined in §93.2 (definition of recipient) through the Application Submission Requirements, Ineligibility Criteria, Board Decisions, and Waiver of Rules for Applications provisions found in Chapter 11 of the Texas Administrative Code ("TAC"), Subchapter C (10 TAC §§11.201 through 11.207). The State of Texas will not limit recipients to a specific category such as nonprofits. Please see the table below for the requirements in §93.2 and the corresponding requirements found in state rules at 10 TAC Chapter 11 and 10 TAC Chapter 13.

# Recipient requirements in §93.2

- (1) Make acceptable assurances to the grantee that it will comply with the requirements of the HTF program during the entire period that begins upon selection of the recipient to receive HTF funds, and ending upon the conclusion of all HTF-funded activities
- (2) Demonstrate its familiarity with the requirements of other Federal, State, or local housing programs that may be used in conjunction with HTF funds to ensure compliance with all applicable requirements and regulations of such programs;

### State Rules

# The purpose of this section is to identify the documentation that is required at the time of Application submission, unless specifically indicated or otherwise required by Department rule. If any of the documentation indicated in this section is not resolved, clarified or corrected to the satisfaction of the Department through either original Application submission or the Administrative Deficiency process, the Application will be terminated. Unless stated otherwise, all documentation identified in this section must not be dated more than six (6) months prior to the close of the Application Acceptance Period or

10 TAC §11.204. Required Documentation for Application Submission.

documentation or verification of compliance with any requirements related to the eligibility of an Applicant, Application, Development Site, or Development.

(A) Certification, Acknowledgement and Consent of Development

the date of Application submission as applicable to the program. The

Application may include, or Department staff may request,

- Owner. A certification of the information in this subchapter as well as Subchapter B of this chapter must be executed by the Development Owner and addresses the specific requirements associated with the Development. The Person executing the certification is responsible for ensuring all individuals referenced therein are in compliance with the certification, that they have given it with all required authority and with actual knowledge of the matters certified.
- (B) The Development will adhere to the Texas Property Code relating to security devices and other applicable requirements for residential tenancies, and will adhere to local building codes or, if no local building codes are in place, then to the most recent version of the International Building Code.
- (C) This Application and all materials submitted to the Department constitute records of the Department subject to Tex. Gov't Code, Chapter 552. All persons who have a property interest in the Application, along with all plans and third-party reports, must acknowledge that the Department may publish them on the Department's website, release them in response to a request for public information, and make other use of the information as authorized by law.

- (D) All representations, undertakings and commitments made by Applicant in the Application process for Development assistance expressly constitute conditions to any Commitment, Determination Notice, Carryover Allocation, or Direct Loan Commitment for such Development which the Department may issue or award, and the violation of any such condition shall be sufficient cause for the cancellation and rescission of such Commitment, Determination Notice, Carryover Allocation, or Direct Loan Commitment by the Department. If any such representations, undertakings and commitments concern or relate to the ongoing features or operation of the Development, they shall each and all shall be enforceable even if not reflected in the Land Use Restriction Agreement. All such representations, undertakings and commitments are also enforceable by the Department and the residents of the Development, including enforcement by administrative penalties for failure to perform, in accordance with the Land Use Restriction Agreement.
- (E) The Development Owner has read and understands the Department's fair housing educational materials posted on the Department's website as of the beginning of the Application Acceptance Period.
- (F) The Development Owner agrees to implement a plan to use Historically Underutilized Businesses (HUB) in the development process consistent with the Historically Underutilized Business Guidelines for contracting with the State of Texas. The Development Owner will be required to submit a report of the success of the plan as part of the cost certification documentation, in order to receive IRS Forms 8609 or, if the Development does not have Housing Tax Credits, release of retainage.
- (G) The Applicant will attempt to ensure that at least 30 percent of the construction and management businesses with which the Applicant contracts in connection with the Development are Minority Owned Businesses as further described in Tex. Gov't Code, §2306.6734.
- (H) The Development Owner will specifically market to veterans through direct marketing or contracts with veteran's organizations. The Development Owner will be required to identify how they will specifically market to veterans and report to the Department in the annual housing report on the results of the marketing efforts to veterans. Exceptions to this requirement must be approved by the Department.
- (I) The Development Owner will comply with any and all notices required by the Department.
- (J) If the Development has an existing LURA with the Department, the Development Owner will comply with the existing restrictions.
- (2) Applicant Eligibility Certification. A certification of the information in this subchapter as well as Subchapter B of this chapter must be executed by any individuals required to be listed on the

- organizational chart and also identified in 10 TAC §11.1(d)(30), the definition of Control. The certification must identify the various criteria relating to eligibility requirements associated with multifamily funding from the Department, including but not limited to the criteria identified under §11.202 of this chapter (relating to Ineligible Applicants and Applications).
- (3) Architect Certification Form. The certification, addressing all of the accessibility requirements applicable to the Development Site, must be executed by the Development engineer or accredited architect after careful review of the Department's accessibility requirements. (§2306.6722; §2306.6730) The certification must include a statement describing how the accessibility requirements relating to Unit distribution will be met and certification that they have reviewed and understand the Department's fair housing educational materials posted on the Department's website as of the beginning of the Application Acceptance Period. The certification must also include the following statement, "all persons who have a property interest in this plan hereby acknowledge that the Department may publish the full plan on the Department's website, release the plan in response to a request for public information, and make other use of the plan as authorized by law." An acceptable, but not required, form of such statement may be obtained in the Multifamily Programs Procedures Manual.

# 10 TAC §13.1

### 13.1 Purpose

- (a) Authority. The rules in this Chapter apply to the funds provided to Multifamily Developments through the Multifamily Direct Loan Program (MFDL or Direct Loan Program) by the Texas Department of Housing and Community Affairs (the Department). Notwithstanding anything in this Chapter to the contrary, loans and grants issued to finance the Development of multifamily rental housing are subject to the requirements of the laws of the State of Texas, including but not limited to Tex. Gov't Code, Chapter 2306 (sometimes referred to as the State Act), and federal law pursuant to the requirements of Title II of the Cranston-Gonzalez National Affordable Housing Act, Division B, Title III of the Housing and Economic Recovery Act (HERA) of 2008 - Emergency Assistance for the Redevelopment of Abandoned and Foreclosed Homes, Section 1497 of the Dodd-Frank Wall Street Reform and Consumer Protection Act: Additional Assistance for Neighborhood Stabilization Programs, Title I of the Housing and Economic Recovery Act of 2008, Section 1131 (Public Law 110-289) and the implementing regulations 24 CFR Part 91, Part 92, Part 93, and Part 570 as they may be applicable to a specific fund source. The Department is authorized to administer Direct Loan Program funds pursuant to Tex Gov't Code §2306, Subchapter I, Housing Finance Division.
- (b) General. This Chapter applies to an award of MFDL funds by the

Department and establishes the general requirements associated with the application and award process for such funds. Applicants pursuing MFDL assistance from the Department are required to certify, among other things, that they have familiarized themselves with all applicable rules that govern that specific program including, but not limited to this Chapter, Chapter 1 of this title (relating to Administration), Chapter 2 of this title (relating to Enforcement), Chapter 8 of this title (relating to Section 811 PRA Program), and Chapter 10 of this title (relating to Uniform Multifamily Rules), Chapter 11 of this title (relating to Housing Tax Credit Program Qualified Allocation Plan (QAP)) and Chapter 12 of this title (relating to Multifamily Housing Revenue Bond Rules) will apply if MFDL funds are layered with those other Department programs. The Applicant is also required to certify that it is familiar with any other federal, state, or local financing sources that it identifies in its Application. Any conflict with rule of other programs or with federal regulations will be resolved on a case by case basis that allows for compliance with all requirements. Conflicts that cannot be resolved may result in Application ineligibility.

- (c) Waivers. Requests for waivers of any program rules or requirements must be made in accordance with 10 TAC §11.207 of this title (relating to Waiver of Rules). In no instance will the Department consider a waiver request that would violate federal program requirements or state or federal statute.
- (d) Applications for Multifamily Direct Loan funds must meet all applicable eligibility and threshold requirements of Chapter11 of this title (relating to the Qualified allocation Plan).
- (3) Demonstrate the ability and financial capacity to undertake, comply, and manage the eligible activity;
- (4) Have demonstrated experience and capacity to conduct an eligible HTF activity as evidenced by its ability to:
- (i) Own, construct, or rehabilitate, and manage and operate an affordable multifamily rental housing development; or
- (ii) Design, construct, or rehabilitate, and market affordable housing for homeownership.
- (iii) Provide forms of assistance, such as down payments, closing costs, or interest rate buy downs for purchasers.

# 10 TAC §13.5(h)(1)

Applicants requesting MFDL as the only source of Department funds may meet the Experience Requirement under 10 TAC §11.204(6) of this title (relating to Required Documentation for Application Submission) or by providing evidence of the successful development, and operation for at least 5 years, of at least twice as many affordability restricted units as requested in the Application.

# 10 TAC §11.204. Required Documentation for Application Submission.

- (6) Experience Requirement. Evidence that meets the criteria as stated in subparagraph (A) of this paragraph must be provided in the Application, unless an experience certificate was issued by the Department in the years 2014 through 2018, which may be submitted as acceptable evidence of this requirement. Experience of multiple parties may not be aggregated to meet this requirement.
- (A) A natural Person, with control of the Development who intends and has the ability to remain in control through placement in service, who is also a Principal of the Developer, Development Owner, or General Partner must establish that they have experience that has included the development and placement in service of 150 units or more. Applicants requesting Multifamily Direct Loan funds only may

meet the alternative requirement at §13.5(h)(1) of this title. Acceptable documentation to meet this requirement shall include any of the items tin clauses (i) - (ix) of this subparagraph:

- (i) American Institute of Architects (AIA) Document (A102) or (A103) 2007 - Standard Form of Agreement between Owner and Contractor;
- (ii) AIA Document G704--Certificate of Substantial Completion;
- (iii) AIA Document G702--Application and Certificate for Payment;
- (iv) Certificate of Occupancy;
- (v) IRS Form 8609 (only one per development is required);
- (vi) HUD Form 9822;
- (vii) Development agreements;
- (viii) Partnership agreements; or
- (ix) other documentation satisfactory to the Department verifying that a Principal of the Development Owner, General Partner, or Developer has the required experience.
- (i) (ix) of this paragraph must reflect that the individual seeking to provide experience is a Principal of the Development Owner, General Partner, or Developer as listed in the Application. For purposes of this requirement any individual attempting to use the experience of another individual or entity must demonstrate they had the authority to act on their behalf that substantiates the minimum 150 unit requirement.
- (B) The names on the forms and agreements in subparagraph
- (C) If a Principal is determined by the Department to not have the required experience, an acceptable replacement for that Principal must be identified prior to the date the award is made by the Board.
- (D) Not withstanding the foregoing, no person may be used to establish such required experience if that Person or an Affiliate of the Person would not be eligible to be an Applicant themselves.

# (7) Financing Requirements.

(A) Non-Department Debt Financing. Interim and permanent financing sufficient to fund the proposed Total Housing Development Cost less any other funds requested from the Department must be included in the Application. For any Development that is a part of a larger development plan on the same site, the Department may request and evaluate information related to the other components of the development plan in instances in which the financial viability of the Development is in whole or in part dependent upon the other portions of the development plan. Any local, state or federal financing identified in this section which restricts household incomes at any level that is lower than restrictions required or elected in accordance with this Chapter or Chapter 13 of this title (relating to Multifamily Direct Loan) must be identified in the rent schedule and the local, state or federal income restrictions must

include corresponding rent levels in accordance with Code §42(g) if the Development will receive housing tax credits. The income and corresponding rent restrictions will be memorialized in a recorded LURA and monitored for compliance. Financing amounts must be consistent throughout the Application and acceptable documentation shall include those described in clauses (i) and (ii) of this subparagraph.

- (i) Financing is in place as evidenced by:
  - I. a valid and binding loan agreement; and
  - II. a valid recorded deed(s) of trust lien on the Development in the name of the Development Owner as grantor in favor of the party providing such financing and covered by a lender's policy of title insurance in their name;
- (ii) Term sheets for interim and permanent loans issued by a lending institution or mortgage company that is actively and regularly engaged in the business of lending money must:
  - I. have been signed by the lender;
  - II. be addressed to the Development Owner or Affiliate;
  - III. for a permanent loan, include a minimum loan term of fifteen (15) years with at least a thirty (30) year amortization;
  - IV. include either a committed and locked interest rate, or the currently projected interest rate and the mechanism for determining the interest rate;
  - V. include all required Guarantors, if known;
- VI. include the principal amount of the loan;
- VII. include an acknowledgement of the amounts and terms of all other anticipated sources of funds and if the Application reflects an intent to elect income averaging there must be an acknowledgement to that effect in the term sheet; and
- VIII. include and address any other material terms and conditions applicable to the financing. The term sheet may be conditional upon the completion of specified due diligence by the lender and upon the award of tax credits, if applicable; or
- (iii) For Developments proposing to refinance an existing USDA Section 514, 515, or 516 loan, a letter from the USDA confirming that it has been provided with the Preliminary Assessment Tool.
- (iv) For Direct Loan Applications or Tax-Exempt Bond Development Applications utilizing FHA financing, the Application shall include the applicable pages from the HUD Application for Multifamily Housing Project. If the HUD Application has not been submitted at the time the Application is submitted then a statement to the effect should be included in the Application along with an estimated date for submission. Applicants should be aware that staff's underwriting of an Application will not be finalized and presented to the Board until staff has evaluated the HUD Application relative to the Application.
- (B) Gap Financing. Any anticipated federal, state, local or private gap

- financing, whether soft or hard debt, must be identified and described in the Application. Applicants must provide evidence that an application for such gap financing has been made. Acceptable documentation may include a letter from the funding entity confirming receipt of an application or a term sheet from the lending agency which clearly describes the amount and terms of the financing. Other Department funding requested with Housing Tax Credit Applications must be on a concurrent funding period with the Housing Tax Credit Application, and no term sheet is required for such a request. Permanent loans must include a minimum loan term of fifteen (15) years with at least a thirty (30) year amortization or for non-amortizing loan structures a term of not less than thirty (30) years. A term loan request must also comply with the applicable terms of the NOFA under which an Applicant is applying.
- (C) Owner Contributions. If the Development will be financed in part with a capital contribution by the General Partner, Managing General Partner, any other partner or investor that is not a partner providing the syndication equity, a Guarantor or a Principal in an amount that exceeds 5 percent of the Total Housing Development Cost, a letter from a Third Party CPA must be submitted that verifies the capacity of the contributor to provide the capital from funds that are not otherwise committed or pledged. Additionally, a letter from the contributor's bank(s) or depository(ies) must be submitted confirming sufficient funds are readily available to the contributor. The contributor must certify that the funds are and will remain readily available at Commitment and until the required investment is completed. Regardless of the amount, all capital contributions other than syndication equity will be deemed to be a part of and therefore will be added to the Deferred Developer Fee for feasibility purposes under §11.302(i)(2) of this chapter (relating to Underwriting Rules and Guidelines) or where scoring is concerned, unless the Development is a Supportive Housing Development, the Development is not supported with Housing Tax Credits, or the ownership structure includes a nonprofit organization with a documented history of fundraising sufficient to support the development of affordable housing.
- (D) Equity Financing. (§2306.6705(2) and (3)) If applicable to the program, the Application must include a term sheet from a syndicator that, at a minimum, includes:
  - (i) an estimate of the amount of equity dollars expected to be raised for the Development;
  - (ii) the amount of Housing Tax Credits requested for allocation to the Development Owner;
  - (iii) pay-in schedules;
  - (iv) syndicator consulting fees and other syndication costs.
- No syndication costs should be included in the Eligible Basis; and
  - (v) include an acknowledgement of the amounts and terms of all other anticipated sources of funds and if the Application reflects

- an intent to elect income averaging there must be an acknowledgement to that effect in the term sheet.
- (E) Financing Narrative. (§2306.6705(1)) A narrative must be submitted that describes all aspects of the complete financing plan for the Development, including but not limited to, the sources and uses of funds; construction, permanent and bridge loans, rents, operating subsidies, project-based assistance, and replacement reserves; and the status (dates and deadlines) for applications, approvals and closings, etc. associated with the commitments for all funding sources. For applicants requesting Direct Loan funds, Match, as applicable, must be documented with a letter from the anticipated provider of Match indicating the provider's willingness and ability to make a financial commitment should the Development receive an award of Direct Loan funds. The information provided must be consistent with all other documentation in the Application.
- (8) Operating and Development Cost Documentation
- (A) 15-year Pro forma. All Applications must include a 15-year pro forma estimate of operating expenses, in the form provided by the Department. Any "other" debt service included in the pro forma must include a description.
- (B) Utility Allowances. This exhibit, as provided in the Application, must be submitted along with documentation from the source of the utility allowance estimate used in completing the Rent Schedule provided in the Application. This exhibit must clearly indicate which utility costs are included in the estimate and must comply with the requirements of §10.614 of this chapter (relating to Utility Allowances), including deadlines for submission. Where the Applicant uses any method that requires Department review, documentation indicating that the requested method has been granted by the Department must be included in the Application.
- (C) Operating Expenses. This exhibit, as provided in the Application, must be submitted indicating the anticipated operating expenses associated with the Development. Any expenses noted as "other" in any of the categories must be identified. "Miscellaneous" or other nondescript designations are not acceptable.
- (D) Rent Schedule. This exhibit, as provided in the Application, must indicate the type of Unit designation based on the Unit's rent and income restrictions. The rent and utility limits available at the time the Application is submitted should be used to complete this exhibit. Gross rents cannot exceed the maximum rent limits unless documentation of project- based rental assistance is provided and rents are consistent with such assistance and applicable legal requirements. The unit mix and net rentable square footages must be consistent with the site plan and architectural drawings. For Units restricted in connection with Direct Loans, the restricted Units will generally be designated "floating" unless specifically disallowed under the program specific rules. For Applications that propose

- utilizing Direct Loan funds, at least 90 percent of the Units restricted in connection with the Direct Loan program must be available to households or families whose incomes do not exceed 60 percent of the Area Median Income. For Applications that propose to elect income averaging, Units restricted by any fund source other than housing tax credits must be specifically identified, and all restricted Units, regardless of fund source, must be included in the average calculation.
- (E) Development Costs. This exhibit, as provided in the Application, must include the contact information for the person providing the cost estimate and must meet the requirements of clauses (i) and (ii) of this subparagraph.
  - (i) Applicants must provide a detailed cost breakdown of projected Site Work costs (excluding site amenities), if any, prepared by a Third Party engineer or cost estimator. If Site Work costs (excluding site amenities) exceed \$15,000 per Unit and are included in Eligible Basis, a letter must be provided from a certified public accountant allocating which portions of those site costs should be included in Eligible Basis.
  - (ii) If costs for Off-Site Construction are included in the budget as a line item, or embedded in the site acquisition contract, or referenced in the utility provider letters, then the Off-Site Cost Breakdown prepared by a Third Party engineer must be provided. The certification from a Third Party engineer must describe the necessity of the off-site improvements, including the relevant requirements of the local jurisdiction with authority over building codes. If any Off-Site Construction costs are included in Eligible Basis, a letter must be provided from a certified public accountant allocating which portions of those costs should be included in Eligible Basis. If off-site costs are included in Eligible Basis based on PLR 200916007, a statement of findings from a CPA must be provided which describes the facts relevant to the Development and affirmatively certifies that the fact pattern of the Development matches the fact pattern of the Development matches the fact pattern in PLR 200916007.
- (F) Rental Assistance/Subsidy. (§2306.6705(4)) If rental assistance, an operating subsidy, an annuity, or an interest rate reduction payment is proposed to exist or continue for the Development, any related contract or other agreement securing those funds or proof of application for such funds must be provided. Such documentation shall, at a minimum, identify the source and annual amount of the funds, the number of units receiving the funds, and the term and expiration date of the contract or other agreement.
- (G) Occupied Developments. The items identified in clauses (i)-(vi) of this subparagraph must be submitted with any Application where any structure on the Development Site is occupied at any time

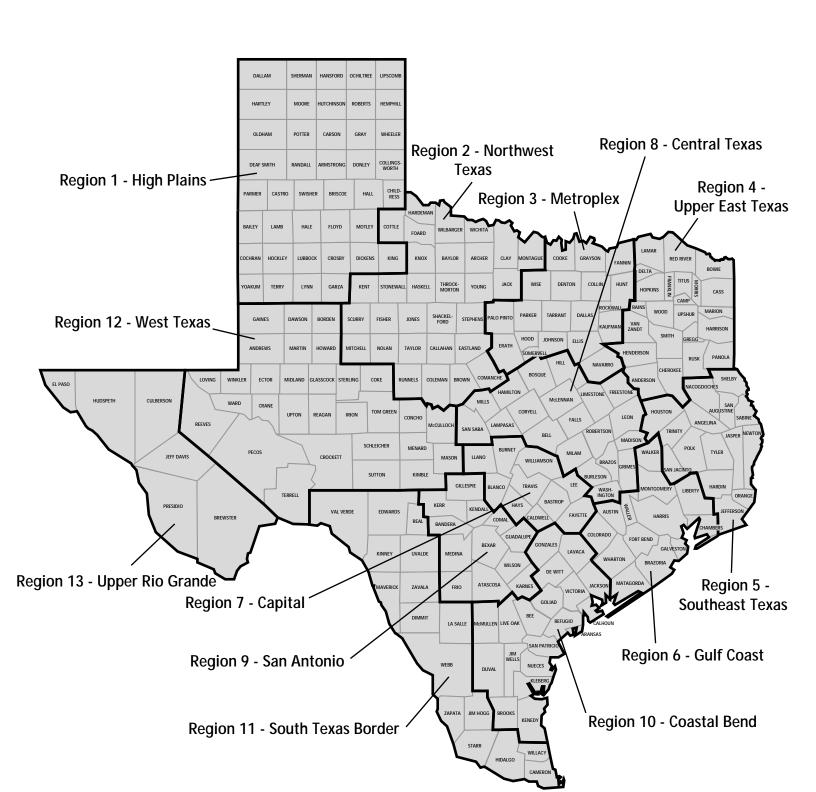
after the Application Acceptance Period begins or if the Application proposes the demolition of any housing occupied at any time after the Application Acceptance Period begins. If the Application includes a request for Direct Loan funds, Applicant must follow the requirements of the Uniform Relocation Assistance and Real Property Acquisitions Policies Act of 1970 ("URA") and other HUD requirements including Section 104(d) of the Housing and Community Development Act. HUD Handbook 1378 provides guidance and template documents. Failure to following URA or 104(d) requirements will make the proposed Development ineligible for Direct Loan funds and may lead to penalty under 10 TAC §13.11(b). If the current property owner is unwilling to provide the required documentation then a signed statement from the Applicant attesting to that fact must be submitted. If one or more of the items described in clauses (i) - (vi) of this subparagraph is not applicable based upon the type of occupied structures on the Development Site, the Applicant must provide an explanation of such non-applicability. Applicant must submit:

- (i) at least one of the items identified in subclauses (I) (IV) of this clause:
  - historical monthly operating statements of the Existing Residential Development for twelve (12) consecutive months ending not more than three (3) months from the first day of the Application Acceptance Period;
  - II. the two (2) most recent consecutive annual operating statement summaries;
- III. the most recent consecutive six (6) months of operating statements and the most recent available annual operating summary; or
- IV. all monthly or annual operating summaries available; and
- (ii) a rent roll not more than six (6) months old as of the first day the Application Acceptance Period that discloses the terms and rate of the lease, rental rates offered at the date of the rent roll, Unit mix, and tenant names or vacancy;
- (iii) a written explanation of the process used to notify and consult with the tenants in preparing the Application;
- (iv) a relocation plan outlining relocation requirements and a budget with an identified funding source; (§2306.6705(6))
- (v) any documentation necessary for the Department to facilitate, of advise an Applicant with respect to or to ensure compliance with the Uniform Relocation Act and any other relocation laws or regulations as may be applicable; and
- (vi) if applicable, evidence that the relocation plan has been submitted to all appropriate legal or governmental agencies or bodies. (§2306.6705(6))

# Housing Trust Fund State of Texas 2019 Allocation Formula

Region	ELI Households	Renter Households	Sum of Need Variables	Allocation percentage	Regional Allocation
1	25,695	114703	140,398	3%	\$ 317,070.79
2	13,455	64922	78,377	2%	\$ 177,004.36
3	218,695	1040120	1,258,815	29%	\$ 2,842,871.50
4	26,770	121446	148,216	3%	\$ 334,726.74
5	21,890	87155	109,045	2%	\$ 246,264.08
6	200,095	919328	1,119,423	26%	\$ 2,528,072.62
7	64,850	312390	377,240	9%	\$ 851,947.94
8	38,115	168674	206,789	5%	\$ 467,006.31
9	65,885	308694	374,579	9%	\$ 845,938.41
10	22,069	102135	124,204	3%	\$ 280,498.73
11	53,889	166135	220,024	5%	\$ 496,895.86
12	11,564	69088	80,652	2%	\$ 182,142.15
13	23,984	104583	128,567	3%	\$ 290,352.01
Total	786,956	3,542,096	4,366,329	100%	\$ 9,860,791.50

# 13 Uniform State Service Regions of Texas



# DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

[Docket No. FR-6103-N-01]

### Annual Indexing of Basic Statutory Mortgage Limits for Multifamily Housing Programs

**AGENCY:** Office of the Assistant Secretary for Housing—Federal Housing Commissioner, HUD.

**ACTION:** Notice.

**SUMMARY:** In accordance with the National Housing Act, HUD has adjusted the Basic Statutory Mortgage Limits for Multifamily Housing Programs for Calendar Year 2018.

DATES: January 1, 2018.

### FOR FURTHER INFORMATION CONTACT:

Patricia M. Burke, Acting Director, Office of Multifamily Development, Department of Housing and Urban Development, 451 Seventh Street SW, Washington, DC 20410–8000, telephone (202) 402–5693 (this is not a toll-free number). Hearing or speech-impaired individuals may access this number through TTY by calling the toll-free Federal Relay Service at (800) 877–8339.

SUPPLEMENTARY INFORMATION: The FHA Down Payment Simplification Act of 2002 (Pub. L. 107–326, approved December 4, 2002) amended the National Housing Act by adding a new Section 206A (12 U.S.C. 1712a). Under Section 206A, the following are affected:

- I. Section 207(c)(3)(A) (12 U.S.C. 1713(c)(3)(A));
- II. Section 213(b)(2)(A) (12 U.S.C. 1715e(b)(2)(A));
- III. Section 220(d)(3)(B)(iii)(I) (12 U.S.C. 1715k(d)(3)(B)(iii)(I));

IV. Section 221(d)(4)(ii)(l) (12 U.S.C. 1715l(d)(4)(ii)(I));

V. Section 231(c)(2)(A) (12 U.S.C. 1715v(c)(2)(A)); and

VI. Section 234(e)(3)(A) (12 U.S.C. 1715y(e)(3)(A)).

The Dollar Amounts in these sections are the base per unit statutory limits for FHA's multifamily mortgage programs collectively referred to as the 'Dollar Amounts.' They are adjusted annually (commencing in 2004) on the effective date of the Consumer Financial Protection Bureau's (CFPB's) adjustment of the \$400 figure in the Home Ownership and Equity Protection Act of 1994 (HOEPA) (Pub. L. 103-325, approved September 23, 1994). The adjustment of the Dollar Amounts shall be calculated using the percentage change in the Consumer Price Index for All Urban Consumers (CPI–U) as applied by the CFPB for purposes of the above-described HOEPA adjustment.

The percentage change in the CPI–U used for the HOEPA adjustment is 2.1

percent and the effective date of the HOEPA adjustment is January 1, 2018. The Dollar Amounts under Section 206A have been adjusted correspondingly and have an effective date of January 1, 2018.

The adjusted Dollar Amounts for Calendar Year 2018 are shown below:

# **Basic Statutory Mortgage Limits for Calendar Year 2018**

Multifamily Loan Program

Section 207—Multifamily Housing Section 207 Pursuant to Section 223(F)—Purchase or Refinance Housing

### SECTION 220—HOUSING IN URBAN RENEWAL AREAS

0 \$52.658 \$61.421	Bedrooms	Non-elevator	Elevator	
1     58,332     68,056       2     69,677     83,450       3     85,882     104,517	0 1 2 3 4+	69,677 85,882	\$61,421 68,056 83,450 104,517 118,179	

### SECTION 213—COOPERATIVES

Bedrooms	Non-elevator	Elevator
0	\$57,067	\$60,764
1	65,800	68,843
2	79,357	83,714
3	101,578	108,300
4+	113,164	118,883

# SECTION 234—CONDOMINIUM HOUSING

Bedrooms	Non-elevator	Elevator	
0	\$58,232	\$61,281	
1	67,143	70,250	
2	80,976	85,424	
3	103,652	110,512	
4+	115,473	121,307	

# SECTION 221(D)(4)—MODERATE INCOME HOUSING

Bedrooms	Non-elevator	Elevator	
0 1 2 3 4+	\$52,405 59,489 71,908 90,256 101,987	\$56,609 64,896 78,914 102,087 112,062	
	,	-	

# SECTION 231—HOUSING FOR THE ELDERLY

Bedrooms	Non-elevator	Elevator	
0	\$49,824 55,700	\$56,609 64,896	
2	66,515	78,914	
3	80,047	102,087	

# SECTION 231—HOUSING FOR THE ELDERLY—Continued

Bedrooms	Non-elevator	Elevator	
4+	94,108	112,062	

Section 207—Manufactured Home Parks per Space—\$24,175

Per Unit Limit for Substantial Rehabilitation for Calendar Year 2018

The 2016 Multifamily Accelerated Processing (MAP) Guide established a base amount of \$15,000 per unit to define substantial rehabilitation for FHA insured loan programs. Section 5.1.D.2 of the MAP guide requires that this base amount be adjusted periodically based on the percentage change published by the CFPB or other inflation cost index published by HUD. Applying the HOEPA adjustment the base amount, the 2018 base amount per dwelling unit to determine substantial rehabilitation for FHA insured loan programs is \$15,636.

## **Environmental Impact**

This issuance establishes mortgage and cost limits that do not constitute a development decision affecting the physical condition of specific project areas or building sites. Accordingly, under 24 CFR 50.19(c)(6), this notice is categorically excluded from environmental review under the National Environmental Policy Act of 1969 (42 U.S.C. 4321).

Dated: May 25, 2018.

### Dana T. Wade,

General Deputy Assistant Secretary for Housing.

[FR Doc. 2018–11854 Filed 6–1–18; 8:45 am]

BILLING CODE 4210-67-P

# DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

[Docket No. FR-7001-N-26]

30-Day Notice of Proposed Information Collection: CDBG Urban County Qualification/New York Towns Qualification/Requalification Process

**AGENCY:** Office of the Chief Information Officer, HUD.

ACTION: Notice.

**SUMMARY:** HUD is seeking approval from the Office of Management and Budget (OMB) for the information collection described below. In accordance with the Paperwork Reduction Act, HUD is requesting comment from all interested parties on the proposed collection of information. The purpose of this notice

# 234 Condo Limit (225% High Cost Adjustment as allowed for all jurisdictions in Fort Worth HUB except Dallas-Plano-Irving)

Effective and published in 6/4/18 Fed. Reg.

Bedrooms	Non-elevator	Elevator	Non-elevator x 225%	Elevator x 225%
0	\$58,232	\$61,281	\$131,022	\$137,882
1	\$67,143	\$70,250	\$151,072	\$158,063
2	\$80,976	\$85,424	\$182,196	\$192,204
3	\$103,652	\$110,512	\$233,217	\$248,652
4	\$115,473	\$121,307	\$259,814	\$272,941